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Editor T.N. CHATURVEDI

Asstt. Editor MOHINDER SINGH

Compiled by MRS. S. BAKSHI M. C. MEHRISHI

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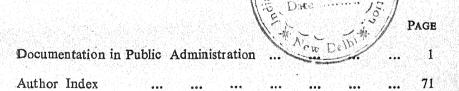
# DOCUMENTATION IN PUBLIC ADMINISTRATION

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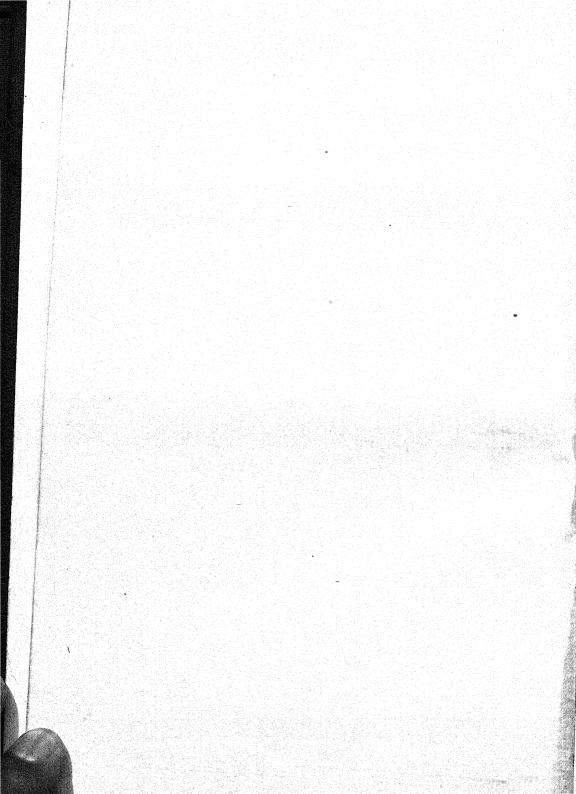
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# ACCOUNTING—INFLATION PROBLEMS

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RAJAGOPALAN, N. Inflation accounting in a melting pot. Lok Udyog, 10(9) Dec. 76, p. 15-20.

SUBRAHMANYAM, V.V. Inflation accounting and reality: need for understanding by corporate managers of public sector. Lok Udyog, 10 (9) Dec. 76, p. 9-12.

#### ACCOUNTING, COST

GROSS, PAUL H. Replacement cost accounting: highlighting the hidden costs of inflation. Management Review (USA), 65(12) Dec. 76, p. 4-11.

JAGGI, BIKKI and J.R. CHARNETSKI. Cost-volume-profit analysis under uncertainty: a uniform distribution approach. Chartered Accountant, 25(8) Feb. 77, p. 527-30.

#### ADJUDICATION, ADMINISTRATIVE

NOORANI, A.G. Remedies against administrative wrongs. Indian Express, 5 Feb. 77, p. 6.

The article briefly describes the provisions of Article 226 of the Constitution as amended by the Constitution 42nd Amendment Act, 1976 and the Code of Civil Procedure (Amendment) Act, 1976 pertaining a writ against administrative injustice.

#### ADMINISTRATIVE AGENCIES

FORWARD, ROY. The Quango as a communal instrument. Australian Journal of Public Administration, 35(3) Sept. 76, p. 244-50.

#### ADMINISTRATIVE CENTRALIZATION

RANDALL, RONALD. The consequences of centralization for welfare policy. Western Political Quarterly, 29(3) Sept. 76, p. 353-63.

#### ADMINISTRATIVE REORGANIZATION

SHARMA, R.D. Administrative revolution. Mainstream, 15(30) 26 Mar. 77, p. 11-14.

#### AFRICA

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#### AGRICULTURAL CREDIT

DINESH, C. Short & long-term farm credit: problems of integration. Economic Times, 3 Mar. 77, p. 5+

The article is based on the recommendations of Hazari Committee report. The Committee recommended the integration of short, medium and long term credit structures in the cooperative sector. The main drawbacks in the growth and development of both the long term and short term institutions in the country stem from inadequancy in the nature and character of leadership as well as unscientific method of development. We need smaller viable institutions at different levels with better managerial expertise.

KHANNA, K.C. Credit for rural growth: the compulsion of circumstances. Times of India, 1 Mar, 77, p. 8.

The agriculture cannot be modernised without liberating the bonded labour and drastically scaling down self-perpetuating personal debts. Nearly 35 per cent of the rural credit is met by the cooperative credit institutions which give long and short term credit. The National Commission on Agriculture in its report suggested to set-up an Agricultural Development Bank to control the credit structure of these lending institutions. It will coordinate the working of the institutions at the top rather at the bottom where it can really do some good to the rural folk.

The State Bank of Maharashtra has authorised the rural branch managers to carry cash on person so that at whatever time the rural people want they can have loans. There repayment can be had through Maharashtra Government's Employment Guarantee Scheme and procurement agencies.

The bank officials do not take pains to displace the village money lender. At the lower level they also lack talent to frame such schemes. The Hazari Committee's proposals for integrating a cooperative credit structure are so far not implemented.

MEHROTRA, S.R. Small, marginal farmers in Rajasthan. Economic Times, 29 Mar. 77, p. 5+; 30 Mar. 77, p. 5+

Contents: 1. Meeting credit needs poses problems; 2. Institutional credit feasibility.

MUKERJEE, K.P. Nationalised banks and agriculture in Bihar. Journal of the Indian Institute of Bankers, 47(3) July-Sept. 76, p. 143-7.

MUKUNDAN, A.P. Rural credit structure and land development banks: the lessons of time. Economic Times, 18 Feb. 77, p. 5+; 19 Feb. 77, p. 5.

#### AGRICULTURAL DEVELOPMENT

HALDIPUR, RAMDAS N. (Indian Institute of Public Administration, New Delhi). Elected bodies and agricultural development in India. Indian Journal of Public Administration, 22(4) Oct.-Dec. 76, p. 621-32.

Agricultural development has a discernible connection with grassroot level democracy. The leadership that will be thrown up as a result of a local democratic set-up will help to bring into focus local problems, including those on the farm front, and take the planning process to the intimate level of the village community from a realistic angle. It is true, such an emerging leadership will initially tend to be vociferous about local needs and shortcomings. But as the author explains in his article, while discussing the role of elected bodies and agricultural development in India, a balance can

be expected, with a proper linkage between the local and national problems, as the leadership matures and fully understands its dual responsibility for the local community on the one hand and for the country on the other. Two more connected points claim our attention. There can not be any improvement on the farm front by tackling its problems in isolation; in a tradition bound Indian village, it is the farmer's whole life in society that has to be thought of. The second point is, in a country of the size and variety of India, there can be no single, uniform, system or apparatus of local politicisation. A multipronged and integrated approach, which was basic to the community development movement; has not lost its relevance even in the more distinctly delineated area of greater agricultural production. - Reproduced from editorial.

#### AGRICULTURAL PRICE SUPPORTS

BARKER, RANDOLPH and YUJIRO HAYAMI. Price support versus input subsidy for food self-sufficiency in developing countries. American Journal of Agricultural Economics, 58 (4) 76, p. 617-28.

#### **AGRICULTURE**

DASGUPTA, BIPLAB. India's green revolution. Economic and Political Weekly, 12 (6-8) Annual Number, Feb. 77, p. 241-60.

RAMACHANDRAN, K.S. Steps to impart dynamism to Orissa's Agriculture. Economic Times, 30 Mar. 77, p. 5+

RANGASWAMI, G. South Korea's achievements in agriculture. Eastern Economist, 68 (3) 21 Jan, 77, p. 95-7.

#### AGRICULTURE—ASSOCIATIONS

MAHARAJ, R.N., A.N. DASS and K. GOPAL IYER. Hypotheses regarding peasant movements and organisations in India. Indian Worker, 25 (16-17), 24 Jan. 77, p. 45-53.

# AGRICULTURE—ECONOMIC ASPECTS

FEDER, ERNEST. How agribusiness operates in underdeveloped agricultures: Harvard Business School myths and reality. Development and Change, 7 (4) Oct. 76, p. 413-43.

#### AGRICULTURE—TAXATION

LAL, M.B. Taxing farm income for economic growth. Capital (Annual Number, 1976) 24 Feb. 77, p. 85-9.

#### **AMBITION**

THOMPSON, WILLIAM N. An analysis of the legislative ambitions of state constutional convention delegates. Western Political Quarterly, 29 (3) Sept. 76, p. 425-39.

#### AMUSEMENT TAX

JAYARAMAN, T. K. (Government of Gujarat, Finance Department, Gandhinagar). Quantitative analysis of entertainment tax revenue: a case study of Gujarat. Margin, 9 (2) Jan. 77, p. 16-33.

The objective of this paper is to examine the role of entertainment tax in the total tax revenues of the Gujarat State by undertaking a quantative analysis of the revenuefrom the tax with a view to arrive at its determinants. The first section gives a discriptive account of the entertainment tax in the state and a comparative picture with that of the rest of the country. In the second section, an attempt is made to build an econometric model of the entertainment tax. The third section presents the results of empirical analysis. A summary of the study and policy conclusions are offered in the final section of the paper. - Reproduced from introduction.

#### ARBITRATION, INDUSTRIAL

BROWN, HENRY K. Structural change in the labour arbitration profession. Personnel Journal, 55 (12) Dec. 76, p. 616-20.

MORTIMER, J.E. The ACAS. Management Services, 20 (11) Nov. 7, p. 12-14.

#### **ARCHIVES**

BORSA, IVAN. Archives in India. Unesco Bulletin for Libraries, 30(6) Nov.-Dec. 76, p. 340-5.

#### ARMY-PERSONNEL

VIR NARAIN. (Indian Air Force, Vayu Bhavan, New Delhi). Personnel management in the armed forces. Indian Journal of Public Administration, 22 (4) Oct.-Dec. 76, p. 730-60.

Personnel management is important for any organisation and it is vital in the armed forces. The author sets the problems in this area and suggests possible improvements all through the line in all the three wings of the armed forces in order to set the best out of a dedicated and highly trained section of our manpower. According to him, the convergence between the military and civil establishments is striking and the reason is the vastly increased technological basis of modern warfare, resulting in the numerical preponderance of the technical and the managerial over the combat posts. If. therefore, a military career becomes, in the author's language, a 'pseudo-profession' to the young men who join the forces, with the prospects of dependence on a low-grade second career subsequently, the initial quality of the forces will suffer. Many issues for improving the morale and motivation and optimisation of manpower resources in the defence organisation which seems to deserve detailed and dispassionate consideration.—Reproduced from editorial.

#### ARUNACHAL PRADESH

ARNACHAL Pradesh. Yojana, 20(1) 26 Jan. 77, p. 16-135 (Special issue).

Contents: Arunachal Pradesh: a spot report; Geology and mineral wealth of Arunachal Pradesh, by S.N. Sen; Arunachal's response to the challenge of development, by K.A.A. Raja; Vignettes from Arunachal; Traditional democratic institutions in Arunachal Pradesh, by Prem Khandu Thungon; Roads: key to development, by Inderjit Kaur Barthakur; Oil exploration in Arunachal Pradesh; The North Eastern Council: its scope and functions, by Indira Gandhi; Forestry in Arunachal Pradesh, by E.S. Thangam; The people: their sociocultural life, by Parual Dutta: Jhooming and its consequences, by Barthakur; Telecommunications in north-eastern region, by P.N. Choudhry; Prospects for growth of electronics industry in hill area with special reference to north-eastern region, by A.K. Chakravarti and R.C. Chopra.

#### ASIA, SOUTH-EAST

SOUTH-EAST Asia, 1976. Current History 71 (422) Dec. 76, p. 193-221 + (Special issue).

Contents; The United States in Southeast Asia, by L. Edward Shuck, Jr.; Thailand: return to military rule, by Frank C. Darling; The Philippines under martial law, by Robert O. Tilman; The Burmese way of change, by Richard Butwell; Vietnam's long road to socialism, by Gareth Porter; Defining the revolutionary state in Cambodia, by Laura Summers; New stages of revolution in Laos, by MacAlister Brown and Joseph J. Zasloff.

#### AUDITING

KHANDELWAL, N.M. Social audit: a new challenge to accountancy profession. Chartered Accountant, 25(8) Feb. 77, p. 524-6.

MENON, P.B. What should be internal auditor's role? Company News and Notes, 14 (10) Oct. 76, p. 1-4.

MORSE, ELLSWORTH H. Operational or performance auditing of governmental activities. Government Accountants Journal, 25 (3) Fall 76, p. 1-9.

REYNOLDS, ALLAN L. CPA experience equivalancy in the public sector. Government Accountants Journal, 25 (3) Fall 76, p. 10-13.

SCANTLEBURY, DONALD L. Planning on operational audit. Government Accountants Journal, 25 (3) Fall 76, p. 18-23.

SENGUPTA, A.K. Statutory cost audit. Management Accountant, 12 (2) Feb. 77, p. 119-25.

#### BAIL

CLARKE, STEVENS H., JEAN L. FREE-MAN and GARY G. KOCH. The effectiveness of bail systems. Popular Government, 42 (1) Summer 76, p. 22-37.

#### **BANKS**

DATTA, BHABATOSH. Role of nationalised banks in a planned economy. Capital (Annual Number, 1976) 24 Feb. 77, p. 67-74.

HAZARI, R.K. First programme for branch managers of regional rural banks. Reserve Bank of India Bulletin, 30 (11) Nov. 76, p. 831-4.

Inaugural address at the College of Agricultural Banking (Reserve Bank of India) Pune, Nov. 16, 1976.

JAIN, P.C. Some issues for the Banking Commission. Eastern Economist, 68 (5) 4 Feb. 77, p. 171-2.

There are certain problems in the banking system which are to be studied in detail by the Banking Commission. Author has given some suggestions.

Reserve Bank or some other specialised agency should allocate the resources of banks to various areas where they are operating and it should be obligatory on banks to invest that much fund in a region, leaving 10 to 15 per cent of resources at the discretion of each bank. At branch, district and regional level there should be advisory councils, regional boards, etc., to suggest each bank the local needs and to see that they are fulfilled. Regional boards can help to decide all cases

at a regional level barring a few requiring huge loans. Reserve Bank of India or some specialised agency should study the need for new branches, for uniformity in all banks and to have standardised procedures and forms to achieve economy, officiency and reduce cost which a commission may not be able to do in a limited time. For the mobilisation of savings more new branches are to be opened, greater publicity and education of public is required. The possibility of giving higher bank-rates might be studied to attract more deposits in the backward areas, tho gh it may be for a specific period und a special scheme. The small branches of cural banks can be manned by one or two persons which is more economical.

To helr weaker and rural sections the formalifies for loan taking should be minimised and if required banks should meet their emer jency needs even for non-productive purposes and some resources should be reserved for various priority activities. There is need for some more institutes like Banking Institute to train the persons for banking jobs.

MUKHERJEE, PRANAB. Regional rural banks: the task ahead. Capital (Annual Number, 1976) 24 Feb. 77, p. 21-4.

NARAYANAN, S. and A.S.J. KUMAR. Profitability of nationalised banks in 1975. Economic Times, 25 Jan. 77, p. 5+; 26 Jan. 77, p. 5.+

RAMACHANDRAN, N. New banking policy. Yojana, 21 (3) 1-14 Mar. 77, p. 11-17+

RAMAN, A. The impact of bank nationalization on the Indian economy. Southern Economic Review, 5 (2-3) Oct. 76,-Jan. 77, p. 155-77.

THAKUR, SHRINIVAS Y. Restructuring banks: a model. Economic Times, 8 Feb. 77, p. 5+

#### BIRTH CONTROL

ADUSUMILLI, SWARNALATHA. Knowledge, attitude and practice surveys in family planning: a review. NIHAE Bulletin, 10 (1) 77, p. 51-60.

BANERJI, D. Community response to the intensified family planning programme. Economic and Political Weekly, 12 (6-8) Annual Number, Feb. 77, p. 261-6.

CROOK, NIGEL R. On welfare and population control in the second-best world. Economic and Political Weekly, 12 (1-2) 8 Jan. 77, p. 17-20.

MITRA, ASOK. The proposed age at marriage. Yojana, 21 (3) 1-14 Mar. 77, p. 7-8.

NAG, MONI. India's experience with sterlisation programmes, 1965-75: an overview of research results. Journal of Family Welfare, 23 (2) Dec. 76, p. 3-19.

PAI, D.N. (Municipal Corporation of Greater Bombay). Family planning—the only way. Quarterly Journal of the Local Self-Government Institute, 47 (2) Oct.-Dec. 76, p. 174-81.

India with only 2.4 per cent of world's land and 1.5 per cent of world's measures has to maintain 14 per cent of the world's population. India was the first country to adopt a birth control policy as the key to prosperity and survival in 1952. But the family planning programme in the past did not yield encouraging results, and despite all the measures adopted population growth rate did not show any decline. The growth rate which was 1.33 per cent in 1951 went up to 2.16 per cent in 1961 and 2.48 per cent in 1971. As many as 14 million sterilisation have been performed and due to such measures 47.6 million births will be averted by 1996-97....Yet these gains recede in the background of young Indian population. The family planning programme therefore. says Dr. Pai, an expert on the subject, should be vigoriously pursued with a sense of urgency and "coercive persuasion".-Reproduced.

PETHE, VASANT P. Family planning and election manifestos. Economic and Political Weekly, 12 (10) 15 March 77, p. 421-3.

RAU, B.R.K. Family planning for labour welfare and industrial profit: the role of industry, government and voluntary national and international agencies. Indian Worker, 25 (16-17) 24 Jan. 77, p. 13-21.

VIG, O.P. Neglect of female education: a risk for the future of family planning programme in controlling fertility in India. Social Change, 6(3-4) Sept.-Dec. 76, p. 22-7.

WEN, WEI. Family planning in China. Indian Express, 17 Mar. 77, p. 5.

#### BONUS

BALAKRISHNAN, P.P. What is bonus? Indian Worker, 25 (20) 14 Feb. 77, p. 5+

KARNIK, V.B. Changes in bonus formula may not satisfy workers. Economic Times, 7 Feb. 77, p. 5.

KULKARNI, SUMITRA. Bonus and workers' responsibility. Indian Worker, 25 (16-17), 24 Jan, 77, p. 9-11.

LOY, J.W. Productivity bonus scheme for a capital-intensive industry. Indian Manager, 7 (4) Oct.-Dec. 76, p. 409-17.

RAO, K.R. M. Bonus: once bitten, twice shy. Democratic World, 6 (9) 27 Feb. 77, p. 4-6.

#### BRAIN DRAIN

KULKARNI, V.B. Brain drain or brain overflow? Indian Express, 6 Feb. 77, p. 6.

#### BUDGET

BUDGETING in the '70s. Governmental Finance, 5 (3) Aug. 76, p. 1-58. (Special issue).

Contents: Programming: the crucial, preliminary work of budgeting, by Edward A. Lehan; Municipal budgeting: a case of priorities, by C.R. Simpson; Zero-based

budgeting in Wilmington, Delaware, by David W. Singleton, Bruce A. Smith and James R. Cleaveland; Therapy for an ad-hoc budget: the case of Aurora, Colarado, by Herbert L. Homan, Robert E. Broom and James A. Murray; Capital budgeting: fiscal and physical planning, by Morris C. Matson; From PPBS to program strategies, by Paul R. Woodie.

SIMHA, S.L.N. Central budget for 1977-78: some suggestions. Swarajya, 31(30) 22 Jan. 77, p. 1-2.

#### BUDGET, CAPITAL

KIRBY, ROBERT. Priority indexing: an approach to capital budgeting in the government sector. Government Accountants Journal, 25 (3) Fall 76, p. 56-60.

#### **BUILDINGS - CONTRACTS**

McCAFFER, R. and A.N. PETTITT. Distribution of bids for buildings and roads contracts. Operational Research Quarterly, 27(4, i) 76, p. 835-43.

## BUILDINGS—REPAIR AND RECONSTRUCTION

MEHTA, KISAN. (Municipal Corporation of Greater Bombay). Maintaining housing stock of Bombay through repairs and reconstruction. Quarterly Journal of the Local Self-Government Institute, 47 (2) Oct.-Dec. 76, p. 160-7.

Mr. Mehta examines in this article the programme of repairs and reconstruction of the buildings by the Bombay Buildings and Repairs and Reconstruction Board. The concept of taking over the repairs and reconstruction of the buildings in Bombay, he observes, is in furtherance of the socialist objectives and the declared policy of the state. Although the contribution of the board is not small, the total effect of its working is limited in the light of the magnitude of the problem facing the society. The problem has to be taken up more as a challenge for urban renewal than as a maintenance of old buildings only.

To achieve high degree of repair and reconstruction he suggests measures, among others, for the extension of the Bombay Buildings and Reconstruction Board Act to whole of Greater Bombay. The present provision enables the board to take over the property only when the board undertakes the construction work while repaired properties do not vest with the Government. This should change,—Reproduced.

#### BUREAUCRACY

ADAMOLEKUN, LADIPO. Towards development-oriented bureaucracies in Africa. International Review of Administrative Sciences, 42 (3)76, p. 257-65.

HARAGOPAL, G. (University College, Kakatiya University) and K. MURALI MANOHAR, (Chandrakantaiah Memorial College, Warangal.) Some aspects of morale in the rank and file of Indian bureaucracy. Indian Journal of Public Administration, 22 (4) Oct.-Dec. 76, p. 705-29.

The author and his associate have made an attempt to study some of the implications of morale in public service. They have taken in their sample functionaries working int he Andhra Pradesh. They belong to the Central Government, the State Government and even local bodies. The limitations of such a study are evident. But there is no doubt that scientific studies of this nature of various groups and organizations may help to provide the rightful perspective which may be operationally helpful in maintaining and improving the morale of public servants in the country.—Reproduced from editorial.

HART, GARY. Big government: real or imaginary? Postal Record, 89 (12) Dec. 76, p. 11-14.

KIM, BUN WOONG. A psychocultural approach to Korean bureaucracy. Korean Journal of Public Administration, 14 (1) 76, p. 266-76.

MEHRA, OM PRAKASH. (I.A.S., Bhopal). Bureaucrats and self-actualization. Indian Journal of Public Administration, 22 (4) Oct.-Dec. 76, p. 667-72.

The problem of self-actualization in any bureaucracy is a difficult problem. It is a question of value-system as well as of personal philosophy and social ideology. Indian bureaucracy, according to its critics, at its irreducible minimum, is an inheritance from the colonial days and the role of an individual bureaucrat in the set-up is hardly perceived in terms of self-actualization. He tends to work according to set rules and regulations handed down to him and he is considered efficient if he just adheres to them, and things move smoothly. But changing social and political ethos now prompts him to go farther and seek personal involvement and self-fulfilment. The author analyses the problems in the Indian context and discusses the prospects for the three traditionally differentiated levels of executives in the country. It is true, the mores and modes of these levels differ, depending on their respective social background and their own personal order of preference as to what they expect from their jobs. But, more and more, according to the author, at least the higher executives do seek personal identification with their work rather than merely exercise authority and it is possible that the functionaries at lower echelons also consider their job as something more than just a mere means of livelihood. And the propelling force behind their transformation is not the individual executive's mental make up alone. External compulsions like political development, rural awakening, the increasing use of technology, etc., gradually build up a tempo which the executive, whatever be his rank, has to reckon with and readjust his attitude accordingly,-Reproduced from editorial.

ORLOVSKY, DANIEL T. Recent studies on the Russian bureaucracy: a review article. Russian Review, 35 (4), Oct. 76, p. 448-67.

YARWOOD, DEAN L. and DAN D. NIMMO. Subjective environments of

bureaucracy: accuracies and inaccuracies in role-taking among administrators, legislators and citizens. Western Political Ouarterly, 29 (3) Sept. 76, p. 337-52.

#### BUSINESS

NAYAR, E.M.K. Planning for a change: some random thoughts. Lok Udyog, 10 (11) Feb. 77, p. 27-8.

#### **BUSINESS - FORMS**

MYERS, GIBBS. Forms management. Journal of Systems Management, 27 (9) Sept. 76, p. 6-9; 27 (10) Oct. 76, p. 15-19; 27 (11) Nov. 76, p. 6-13; 27 (12) Dec. 76, p. 13-21.

Contents: 1. Why forms management; 2. How to design business forms;

3. Forms construction and planning;

4. Forms logistics.

#### BUSINESS MANAGEMENT

EL-NAMAKI, M.S.S. The effectiveness and the managerial behaviour of company boards in Tanzania. International Review of Administrative Sciences, 42 (3) 76, p. 241-7.

GUPTA, L.C. Professionalising management of business in India: problems and prospects. Economic and Political Weekly, 12 (9) 26 Feb. 77, p. M-5-11.

#### CABINET SYSTEM

CHICK, JOHN D. Assistant ministers in Fiji. Journal of Administration Overseas, 15 (4) Oct. 76, p. 219-28.

MUDALIAR, N. MUNGESA. Shadow cabinet: theory and practice. Indian Express, 16 Mar. 77, p. 4.

Shadow cabinet may be called scientific parliamentarianism as it helps the cohesion of a party or group in opposition. It makes the thinking of front-rankers and back-benchers homogeneous, the work of whips effective and the ruling party behave responsibly. According to the author in real parliamentary democracy not only the power but the responsibility is also to be underlined, otherwise it might lead to authoritarianism on one side and obstruction and frustration on the other.

NAYAR, KULDIP. Moments of anxiety. Indian Express, 31 Mar. 77, p. 4.

WILSON, T.J.M. Eclipse of cabinet government. Indian Express, 11 Mar. 77, p. 4.

#### CANADA—FOREIGN RELATIONS

LENTNER, HOWARD H. Foreign policy decision making: the case of Canada and nuclear weapons. World Politics, 29 (1) Oct. 76, p. 29-66.

#### CAPITAL

LAL, RAM N. Measuring capital formation. Artha Vijnana, 19 (1) Mar. 77, p. 1-20.

#### CASE METHOD

DAVIES, C.J. The case method in the study of development administration. Journal of Administration Overseas, 15 (4) Oct. 76, p. 229-34.

#### CENSORSHIP

NOORANI, A.G. Censorship in British raj. Indian Express, 13 Mar. 77, p. 8.

#### CITIES AND TOWNS

APPELBAUM, RICHARD P. City size and urban life: a preliminary inquiry into some consequences of growth in American cities. Urban Affairs Quarterly, 12 (2) Dec. 76, p. 139-70.

BHASKARA RAO, B. and K.M. ANAN-THA RAMAIAH. Imbalances in class I cities. Economic Times, 31 Dec. 76, p. 5; 1 Jan. 77, p. 5+

Contents: 1. Pattern in different states;
2. A case study of Bangalore.

CLARK, COLIN. The city. Australian Journal of Politics and History, 22 (2) Aug. 76, p. 187-95.

GROVE, JIM. Social cities of tomorrow. Town and Country Planning, 44 (11) Nov. 76, p. 485-90.

HADDEN JEFFERY K. The limits of suburban growth: a comment. Urban Affairs Quarterly, 12(1) Sept. 76, p. 107-11.

RAO, M.S.A. Lure of cities. Bombay Civic Journal, 23 (11) Jan. 77, p. 11-13.

ZIKMUND, JOSEPH. The limits of suburban growth: a comment. Urban Affairs Quarterly, 12(2) Sept. 76, p. 103-6.

#### CITIZEN PARTICIPATION

ZORN, FRANCES E., LEILANI S. ROSE and BERYL A. RADIN. Title XX and public participation: an overview. Public Welfare, 34(4) Fall 76, p. 20-5.

#### CITY COUNCILS

KARING, ALBERT K. Black representation on city councils: the impact of district elections and socioeconomic factors. Urban Affairs Quarterly, 12(2) Dec. 76, p. 223-42.

#### CITY PLANNING

BAHULEYAN, K.S. (All India Institute of Local Self-Government, Bombay). Achievements of Kerala Urban Development Finance Corporation. Quarterly Journal of the Local Self-Government Institute, 47 (2) Oct.-Dec. 76, p. 208-15.

The first of its kind in India, the Kerala Urban Development Finance Corporation has made appreciable progress in performing its main function of providing financial assistance to the urban local bodies in the state during the brief period of its existence.

The total disbursement of its funds to the local bodies rose to Rs. 117.7 lakhs in 1973-74. Its annual income shot up to Rs. 29.08 lakhs from a modest amount of 1.75 lakhs during the corresponding period. Of the total 165 schemes financed by the corporation by the end of 1974, as many as 82 schemes have been completed and commissioned. The work of the corporation is an example worth emulating by other states.—Reproduced.

FYSON, ANTHONY. Town and country: tomorrow competition. Town and Country Planning, 44(11) Nov. 76, p. 477-9.

GARNHAM, HARRY I. Maintaining the spirit of place: a guide to participation in planning for small towns. Ekistics, 42 (251) Oct. 76, p. 208-13.

HANCOCK, JOHN. Citizen participation: how to plan a city. Survey, 16 (3-4) July-Dec. 76, p. 65-72.

KUNTE, PRABHAKAR. (Minister of State for Housing, Maharashtra). Role of Madras Development Authority. Quarterly Journal of the Local Self-Government Institute, 47 (2) Oct.-Dec. 76, p. 142-6.

This article is an adapted version of the report the author submitted to the Bombay Pradesh Congress Committee a few months ago on the role and working of the Madras Development Authority (MDA). The MDA has made singular contribution towards the water supply in Madras, yet the problem of shortage of water is still acute. Out of the present 24 lakh of poeple only a million persons are served by protected water supply. The Madras Development Authority is also faced with the issue of the cost of water and it proposes to levy water tax to cover the cost of additional supply of water.-Reproduced.

URBAN management, urban planning and development in Nigeria: a symposium. Quartirly Journal of Administration, 10 (4) July 76, p. 359-444 (Special issue).

The managerial challenge Contents: of urban development: an editorial introduction, by Harry A. Green; The administrative framework for national urban development, by A.G. Onokerhoraye; Urban management in Nigeria: a system and organizational approach, by Harry A. Green; The management of urban and regional planning, by E.O. Adeniyi; From elitism to accountability; towards a reformation of Nigerian planning law, by T.A. Gihring; River Sand Mining: its organization, and the building industry in the Lagos area, by A. Faniran, P.O. Sada and O. Areola; An economic analyis of the operational performance of the co-operative produce marketing unions in the former Western State, Nigeria, by Adeniyi Osuntogun.

VOHRA, N.N. (Government of Punjab, Housing and Urban Development Department, Chandigarh). Planned urban development: problems and prospects. Indian Journal of Public Administration, 22 (4) Oct.-Dec. 76, p. 651-5.

The complex and manifold problems of increasing urbanisation pose a great challenge to administration. Probably some problems that may arise in the wake of this urbanisation process have yet to be identified. In any case, their character and dimension need more intensive study. An element of forethought has to be brought to bear in this crucial area. The possibilities of tackling the problems to under development within a planned framework require a systematic approach. It is not just a question of administrative strategy but of a wider socioeconomic decision-making. The author attempts to examine the problems and prospects of planned urban development in its broad context.—Reproduced from editorial.

#### CIVIL LIBERTIES

FEAR and freedom: a symposium on authoritarianism and its ramifications. Seminar, (210) Feb. 77, p. 12-47 (Special issue).

Contents. The psychology of freedom, by Ashis Nandy; Symptoms, by Arun Shourie; Dear editor, by Ashok Mitra. MORJE, M.N. The fundamental duties. Yojana, 21 (3) 1-14 Mar. 77, p. 25-7.

SORABJEE, SOLI. Food and fundamental rights. Indian Express, 9 Mar. 77, p. 4.

#### CIVIL-MILITARY RELATIONS

NAIK, J.A. The army in Chinese politics. Demoractic World, 6 Feb. 77, p. 3-4.

#### CIVIL SERVICE

DUBHASHI, P.R. Civil service and the citizen. Hindu, 28 Jan. 77, p. 8.

What is the yardstick of efficiency in Government services? The cost-benefit ratio can hardly be applied. For the citizen, what matters is how quickly his case is disposed of. Here come the hurdles: the premium on procedure and precedent rather than purpose, and the emphasis on targets rather than objectives. What is needed is an "internal administrative revolution" with a positive system of reward and punishment.—Reproduced.

GANDHI, INDIRA. Prime Minister's address. ATI News, 1 (5) 76, p. 2-6.

In her speech on 20-6-74 at the Lal Baha-Bahadur Shastri National Academy of Administration, Mussoorie, Prime Minister Indira Gandhi told the Probationers to be agents of change and modernisation in the country. They should not have the outlook of an administrative class. Every specialist has to be somewhat of generalist and every generalist has to specialise in a number of things, if he is really to function properly. They should have the feeling of equality with all kinds of people and should have a spirit of inquiry and cooperation.

THOMPSON, ELAINE V. The report of the Committee of Inquiry into the Public Service of South Australia, 1975. Australian Journal of Public Administration, 35 (3) Sept. 76, p. 273-80.

#### COALITION GOVERNMENTS

MANKEKAR D.R. Why not a coalition government? Indian Express, 1 Mar, 77, p. 4.

#### COLLECTIVE BARGAINING

CHANDRA, S. Recent trends in collective negotiations in India. Integrated Management, (128) Dec. 76, p. 7-19.

#### COMMODITY EXCHANGES

COX, CHARLES C. Futures trading and market information. Journal of Political Economy, 84 (6) Dec. 76, p. 1215-37.

#### COMMUNICATION IN MANAGE-MENT

GENFAN, HERB. Managerial communication. Personnel Journal, 55 (11) Nov. 76, p. 568-9+

IMBERMAN, WOODRUFF. Letting the employee speak his mind. Personnel, 53 (6) Nov.-Dec. 76, p. 12-22.

#### COMMUNITY DEVELOPMENT

BOLNICK, BRUCE R. Collective goods provision through community development. Economic Development and Cultural Change, 25(1) Oct. 76, p. 137-50.

EZE, AGOM. Problems of financing community development projects in the East Central State of Nigeria. Developing Economies, 14(2) Nov. 76, p. 153-63.

NWOSU, EMMANUEL J. Towards integrated approach to rural development in the Imo and Anambra states of Nigeria: methods and problems. International Review of Administrative Sciences, 42(3) 76, p. 275-93.

#### COMMUNITY LIFE, URBAN

PETERSON, MARY. Urban social relations during Divali. Human Relations, 29(9) Sept. 76, p. 805-17.

#### COMMUNITY SERVICES

LOVRICH, NICHOLAS P., Jr. and G. THOMAS TAYLOR, Jr. Neighbourhood evaluation of local government services: a citizen survey approach. Urban Affairs Quarterly, 12(2) Dec. 76, p. 197-222.

#### CONFLICT OF GENERATIONS

ANANT, SANTOKH S. Generation gap: real or imagined? a study of the values of college students and their parents. Manas, 23(1) 76, p. 17-22.

#### CONSTITUTIONAL LAW

BARAL, L.S. The changing constitutional and political system of Nepal. Foreign Affairs Reports, 26(1) Jan. 77, p. 1-39 (Special issue).

CONSTITUTIONS—AMENDMENTS BENADIKAR, A.H. 25th Amendment to the Constitution and thereafter. Niyojan Vichar, 8(3-4) Sept.-Dec. 76, p. 37-40.

SENEGAL constitutional revision. Constitutional and Parliamentary Information, 3rd Series (106) 2nd Quarter 76, p. 53-4.

TRIPATHI, P.K. Constitution: Government by law. Link, 19(25) 26 Jan. 77, p. 12-14.

#### CONSULTANTS

VISWANATHAN, R., N. SOMASEKHA-RA and P.K. ROHATGI. Consultancy services: analysis of growth and forms. Economic Times, 12 Jan. 77, p. 5; 13 Jan. 77, p. 5.

#### CONSUMER PROTECTION

KHULLAR, O.P. The power of protest. Times of India, 13 Feb. 77, p. 8.

PRABHU, J.M. Effective protection to consumers lacking: need for an ombudsman. Economic Times, 22 Mar. 77, p. 5+

#### CONTEMPT OF COURT

HANUMANTHAPPA, T.C. Rule of subjudice. Journal of Parliamentary Information, 22 (4) Oct.-Dec. 76, p. 619-38.

The author describes the concept of subjudice and views various cases of sub-judice nature and the rulings of the presiding officers in various legislatures (Centre as well as states) in india and other Commonwealth countries. The rulings of the presiding officers differed. It is pointed out that the rule of sub-judice was raised at the Conference of Presiding Officers in 1967 and a Committee was appointed to go into the question. The recommendation of the Committee which submitted its report to the Conference in 1968 are, then, summarized.

#### CONTRACTS

IYER, S. NEELAKANTHAN. Acceptance of tenders. Management Accountant, 12 (3) Mar. 77, p. 186-8.

The system awarding the contracts purely on the basis of 'arithmetically lowest' tender needs review in the light of modern concepts of cost and management accounting. Accepting the lowest tender may be beneficial to a department, but, the Government may ultimately be a looser as the tenderers will be eventually paying different amounts of income tax. It is suggested that this policy of lowest tenders may be continued for small contracts but for the larger contracts in public sector it should be awarded on the basis of careful evaluation of optimum social costs/benefits by a qualified cost-cummanagement accountant.

#### COOPERATIVE SOCIETIES

DUDIN, M. The co-operative movement in Jordan. Review of International Cooperation, 69 (5) 76, p. 122-36.

KURIA, M. CHEGE. An outline of the role of co-operatives in the economic development of Keyna: the first decade of independence. Journal of the Kenya Institute of Administration, (7) Jan. 76, p. 25-31.

MORSINK, HUBERT. Technical assistance to co-operatives. Journal of Administration Overseas, 15 (4) Oct. 76, p. 197-205.

NEB, D.P. Inadequacies of cooperative publicity in India. Integrated Management, (126) Oct. 76, p. 5-8.

RAIS, ASUTOSH. Cooperatives: back to 1951. Democratic World, 9 Jan. 77, p. 6-8.

SIVAPRAKASAM, P. (T.B.M.L. College, Porayar, Tamil Nadu). Co-ordination between co-operatives and panchayati raj in India. Khadi Gramodyog, 23 (6) Mar. 77, p. 277-85.

Coordination between panchayti raj institutions and cooperatives is sure to lead to the overall development of rural life as both of them are wedded to the socio-economic upliftment of rural masses. To achieve this, it is of crucial importance that the functioning of these bodies is interwoven in such a fashion that proves conducive to their speedier growth.—Reproduced.

#### CORPORATION LAW

BOSE, H.R. Role of regional directors under the Companies Act. Capital 20 Jan. 77, p. 92-4.

There are four Regional Directorates under the Companies Act functioning in Calcutta, Madras, Bombay and Delhi to deal locally with problems that may reasonably be dealt with by the officers on the spot. The powers of the Regional Directors are discussed in detail. It is pointed out that the Regional Directors have been armed with wide powers. This has been done to enable them to prevent unscrupulous company promoters from misappropriating public money and to ensure, at the same time, that the Act does not create any obstacle for honest managements.

#### CORPORATIONS

MACE, MYLES L. Designing a plan for the ideal board. Harvard Business Review, 54 (6) Nov.-Dec. 76, p. 20-36+

# CORPORATIONS—CAPITAL AND INVESTMENT

RAMMOHAN RAO, T.V.S. and G.D. MISHRA. Investment financing in the corporate sector. Indian Economic Journal, 23 (4) Apr.-June 76, p. 311-18.

#### CORPORATIONS—FINANCE

KOTIA, D.K. Role of financial management. Integrated Management, (126), Oct. 76, p. 27-9.

PACHAURI, R.K. Management of corporate cash balances: an analytical approach. ASCI Journal of Management, 6(1) Sept. 76, p. 31-41.

#### CORPORATIONS—PLANNING

SIMMONS, WILLIAMS W. A strategic planning program for the next decade. Management Review, 3 (4) 76, p. 45-9.

#### **CORPORATIONS—TAXATION**

KHANNA, KAILASH. Corporate taxation: a fresh and flexible approach needed. Capital (Annual Number, 1976), 24 Feb. 77, p. 109-13.

#### CORPORATIONS, MIXED

RATNAM, C.S. VENKATA. Is the joint sector running in the reverse gear? Capital, 178 (4458) 24 Mar. 77, p. 380-2.

#### CORRUPTION

JABBRA, JOSEPH G. Bureaucratic corruption in the third world: causes and remedy. Indian Journal of Public Administration, 22 (4) Oct.-Dec. 76, p. 673-91.

SRINIVASAN, R. (Steel Authority of India Ltd., New Delhi). Role of line managers in the vigilance function. Lok Udyog, 10 (10) Jan. 77, p. 27-30.

Large amounts from public exchequer have been invested in public sector which stands for public good. It becomes essential that a proper culture is developed to encourage efficient and honest administration and remove corruption which is a kind of internal sabotage to the functioning of the administrative and economic system of public sector. While the objective of a vigilance organisation is to ensure proper climate for honest and efficient administration, the top management and the heads of departments should take active part in keeping internal vigilance to minimise the corruption and increase the efficiency of the organisation.

#### COST AND STANDARD OF LIVING

JALAN, BIMAL N. (Economic Adviser, Government of Indla). Revised index number of wholesale prices. Commerce, 134(3426) 29 Jan. 77, p. 56-60.

The Government of India has introduced from January 1977 a revised index of wholesale prices with 1970-71 as the base year replacing the older series based on 1961-62-100. Here the author has brought out the relevant brochure explaining the methodology adopted for the construction of index numbers.

#### **COST-BENEFIT ANALYSIS**

SINGH, SATYA PRAKASH. Cost estimation in PERT/cost. Lok Udyog, 10 (11) Feb. 77, p. 13-15.

SMITH, T. ARTHUR. Application aspects of cost-benefit analysis. Government Accountants Journal, 25 (3) Fall 76, p. 36-41.

#### COUP D'ETAT

THOMPSON, WILLIAM R. Organizational cohesion and military coup outcomes. Comparative Political Studies, 9 (3) Oct. 76, p. 255-76.

#### COURTS, INDUSTRIAL

BALA, M.S. Labour courts: need for qualified presiding officer. Capital 20 Jan. 77, p. 98-9.

Numerous cases have been decided by labour courts and tribunals on the question of dismissal for misconducts, sometimes upholding the management's action and sometimes striking down dismissal and ordering the reinstatement of wrongfully dimissed workmen. In regard of dismissals these have greater powers than civil courts. Therefore, the presiding officers of labour courts should be chosen with great care and they should do justice without fear or favour. The Central and State Governments should examine the cases of present and future presiding officers to ensure that they possess the necessary qualifications. It is suggested that the provision for a High Court judge as the presiding officer should be omitted as: (1) Usually no sitting judge agrees to come as presiding officer: (2) Unless that judge had dealt with Industrial Disputes Act he is too old to learn this new branch: (3) They 'behave' as High Court judges and consider that they continue to have "immunity"; (4) Appointment of retired High Court Judges is very expensive: and (5) Not every retiring judge is offered this prize by the Executive.

VERMA, PRAMOD (Indian Institute of Management, Ahmedabad). Delay in labour judiciary: an empirical investigation. Indian Journal of Industrial Relations, 12(2) Oct. 76, p. 177-90.

Delays in labour judiciary are against the maintenance of peaceful industrial relations and effective implementation of labour laws. The author identifies the causes of delay in labour adjudication and offers some suggestions for improvement. The data for this analysis are drawn from the Gujarat situation.

#### CRIME

ABRAMS, J. KEITH and L. RICHARD DELLA FAVE. Authoritarianism, religiosity, and the legislation of victimless crimes. Sociology and Social Research, 61(1) Oct. 76, p. 68-82.

CRIMINAL behaviour and the physical environment. American Behavioral Scientist, 20(2) Nov.-Dec. 76, p. 149-288 (Special issue).

Contents: Criminal behaviour and the physical environment: a perspective, by C. Ray Jeffery: Spatial and temporal aspects of crime in Cleveland, Ohio, by Gerald

F. Pyle; Urban structure and criminal mobility, by Donald L. Capone and Woodrow W. Nichols, Jr.; Sociopathy: an experiment in internal environemental control by Harry E. Allen, Simon Dinitz, Thomas W. Foster, Harold Goldman and Lewis, A. Lindner; Convenience stores, armed robbery, and physical environmental features, by Dennis C. Duffala; Patterns of crime in a university housing project, by Thomas Molumby; Crime seen through a cone of resolution, by Paul J. Brantingham, Delmar A. Dyreson and Patricia L. Brantingham; Crime prevention through environmental policy: a critique, by Thomas A. Reppetto.

#### CRIMINAL INVESTIGATION

SEN, D. International cooperation in investigation of economic offences: from Tehran to Accra. CBI Bulletin, 11(1) Jan, 77, p. 2-5.

#### CRIMINAL PROCEDURE

THE NEW German penal code: symposium. American Journal of Comparative Law, 24 (4) Fall 76, p. 589-778 (Special issue).

#### DEBTS, PUBLIC

BARMAN, KIRAN. Measuring the burden of internal public debt. Eastern Economist, 68(7) 18 Feb. 77, p. 292-6.

The author believes that the effect of the rapid rise in internal public debt is not so burdensome as to require the imposition of statutory limit to borrow by the government. The size of public debt does not matter so long as it is used for the achievement of economic development with stability.—

Reproduced.

#### DECISION MAKING

POLITICAL decision-making: interdisciplinary developments. American Behavioral Scientist, 20(1) Sept.-Oct. 76, 144 p. (Special issue).

RAO, NARENDRA. Quantitative techniques for managerial decision making. Management Accountant, 12(3) Mar. 77, p. 196-202.

#### DEMOCRACY

DAS, VEENA. A plea for democracy. Indian Express, 28 Feb. 77, p. 4.

JAIN, GIRILAL. Democracy with stability: why India needs both. Times of India, 26 Jan. 77, p. 8.

THAKUR, RAMESH C. The fate of India's parliamentary democracy. Pacific Affairs, 49(2) Summer 76, p. 263-93.

#### DEMONSTRATIONS, POLITICAL

DOUGLAS, ROGER. Public figures and the definition of protest. Australian Journal of Politics and History, 22(2) Aug. 76, p. 271-82.

#### **DEVELOPMENT ADMINISTRATION**

BOODHOO, MARTIN J. The organisation and management of development agencies: a comparative perspective. International Review of Administrative Sciences, 42(3) 76, p. 221-36.

ONOKERHORAYE, ANDREW GOD-WIN. Urban and regional planning and development administration in Nigeria: a case study of the Midwestern state. International Review of Administrative Sciences, 42 (3) 76, p. 294-300.

#### DIFFLISION AND INNOVATIONS

HERNES, GUDMUND. Diffusion and growth: the non-homogeneous case. Scandinavian Journal of Economics, 78(3) 76, p. 427-36.

#### DISCRIMINATION IN EMPLOYMENT

CHIPLIN, B. and P.J. SLOANE. Personnal characteristics and sex differentials in professional employment. Economic Journal, 86(344) Dec. 76, p. 729-45.

GILLREATH, JERRI D. Sex discrimination and Title VII of the Civil Rights Act. Personnel Journal, 56(1) Jan. 77, p. 23-7.

#### DISSENTERS

SEYID MUHAMMAD, V.A. and SANT BUX SINGH. (Members of Parliament, New Delhi). Democracy and the right to dissent. Quarterly Journal of the Local Self-Government Institute, 47(2) Oct. Dec. 76, p. 154-9.

How far democracy is consistent with the right to dissent? These two members of Parliament answer the question in this article by discussing the right of dissent: in general right of dissent of political opposition, and right of dissent within a political party. They examine the various provisions of the Indian Penal Code, the Constitution of India and other relevant existing legislations and conclude that right to dissent is not opposed to democracy, but like any other individual right, the right to dissent is not an absolute and unlimited right: like any other right it is subject to reasonable restrictions or overriding considerations of the collective good of the country or community or the group. As part of the various freedoms guaranteed by Article 19 and other relevant Articles of the Constitution one is entitled to express dissent by words, writing or action. But at the same time one does not have the right to attempt to bring down a legally elected legislature or government by illegal means or anti-democratic methods. One's right to dissent does not extend to abetting, mutiny or attempting to seduct to undermine the foundation of democracy under which the right to dissent is available. Likewise, within a political party of which one continues to be a member, observe the authors, right to dissent does not include the right to work as the "Trojan Horse" inside one's party-Reproduced.

#### DROUGHT

PICHHOLIYA, K.R. Afforestation in drought prone areas. Eastern Economist, 68'4), 28 Jan. 77, p. 131-2.

The author has made a study of the drought-prone districts of Panchmahals and come to the conclusion that the area under forest declines the incidence of drought increases. He recommends various species suitable for planting in different soils in the area—Reproduced.

#### DRUG TRADE

GOPALAKRISHNAN, P. and DINESH BINDAL. Pharmaceutical industry: Hathi panel implications. Economic Times, 11 Jan. 77, p. 5+

#### DRUNKENNESS

NDWIGAH, S.W. The alcoholic in society. Journal of the Kenya Institute of Administration, (7) Jan. 76, p. 69-72.

#### DURGAPUR STEEL PLANT

TULPULE, BAGARAM. Managing Durgapur: experiences of a trade unionist. Economic and Political Weekly, 11(52) 25 Dec. 76, p. 1993-2003; 12(1-2) 8 Jan. 77, p. 21-32; 12(3) 15 Jan. 77, p. 61-6; 12(4) 22 Jan. 77, p. 101-7.

This is a personal account by a trade union activist, of his experience of a little over three years as General Manager of the Steel Plant at Durgapur.

The article is published in four parts.

Part I describes the origin of the Durgapur project, the kind of problems it had to face and the social and political environment in West Bengal when the author was called upon to shoulder the responsibility. The problems of industrial strife in Durgapur and the attempts made by the author to resolve them are discussed in detail.

Part II is devoted to the internal problems of the organisation, and the larger social and cultural environment of Durgapur township. The author describes the continuing struggle between two broadly identifiable approaches to the problems of industrial management and deals with the

establishment of the 'holding company', SAIL, and the consequent problems of 'centralisation'. Other kinds of constraints, mainly of an administrative and political character, and the internal problems of management are also touched upon.

Part III describes various production problems encountered by the DSP management. These consisted, mainly, of inadequate and erratic supply of power and railway wagons, and the poor quality of coking coal. The trouble with the coke oven batteries, their premature deterioration, and the attempts of the management to improve the situation by repairing, rebuilding or replacing them are described. The differences the DSP management had with SAIL over the award of the contract for building a new half-battery are also touched upon.

The last part continues the story of industrial relations in DSP. Three major strikes—the mixer cranes strike, the steel melting shop strike and the blast furnance strike—are described. The author also gives an account of the Officers' Association, its organisation, aims and methods, and his problems with the activist section of the Association.

The article concludes with a brief account of the policy differences the author had with the Chairman, SAIL, and the events that led him to resign from the post of General Manager, DSP.—Reproduced.

#### ECONOMIC ASSISTANCE, RUSSIAN

CHANDRA, N.K. USSR and third world: unequal distribution of gains. Economic and Political Weekly, 12(6-8) Annual Number, Feb. 77, p. 349-76.

#### ECONOMIC DEVELOPMENT

AKPAN, M.B. Economic development in Liberia & Tanzania, 1960-1972. Africa Quarterly, 16(3) Jan. 77, p. 42-53.

DIWAN, ROMESH. Development, education and the poor: context of South Asia. Economic and Political Weekly, 12(9) 26 Feb. 77, p. 401-7.

EASWAR SAGAR. Climate and development. Hindu, 22 Mar. 77, p. 8.

KARAM, ANTONIOS E. The meaning of dependence. Developing Economies, 14(3) Sept. 76, p. 201-11.

KARUNARATNE, N. D. Quantification of sectoral development prospects in Papua New Guinea using Tinbergen and Rasmussen criteria. Developing Economies, 14(3) Sept. 76, p. 280-305.

MACDOUGALL, COLINA. China in 2000 A.D.: a hard way to the top. Economic Times, 24 Feb. 77, p. 5+

MAIKAP, A.K. Survey for development programmes. Voluntary Action, 18(5-6) May-June 76, p. 69-73.

PATNAIK, PRABHAT and S.K. RAO. Towards an explanation of crisis in a mixed underdeveloped economy. Economic and Political Weekly, 12(6-8) Annual Number, Feb. 77, p. 205-18.

WOLFE, MARSHALL J. Styles of development in Latin America. Philippine Planning Journal, 6(1) Oct. 74, p. 13-20.

#### ECONOMIC PLANNING

BHATIA, V.S. Need for professional managers' participation in planning. Capital (Annual Number, 1976) 24 Feb. 77, p. 135-6.

GHOSE, SANKAR. Planning and economic change. Socialist India, 14(8) 22 Jan. 77, p. 17-20.

MATHUR, P.N. An inter-industry and inter-regional dynamic model for planning (a tentative outline). Anvesak, 6(1) June 76, p. 1-20.

MEYERSON, MARTIN. The next challenge for the urban planner: linking local and national economic planning. Journal of the American Institute of Planners, 42(4) Oct. 76, p. 371-6.

PETRAS, JAMES and MORRIS MOR-LEY: The Venezuelan development 'model' and US policy. Development and Change, 7(4) Oct. 76, p. 391-411.

RELE, SUBHASH J. Fifth plan: the Commission's dilemma. Swarajya, 21(33) 19 Feb. 77, p. 4-6.

SHENOY, B.R. Planning: need for a policy alternative. Capital (Annual Number, 1976) 24 Feb. 77, p. 91-101.

In this article the author has made an analysis of the policy measures pursued by the Government during the past 25 years or so. He has outlined a policy alternative, incorporating some major reforms. The adoption of the package of reforms in a phased manner will, he emphasises, enable the country to achieve economic growth with social justice—Reproduced.

UPADHYAYA, K.K. A note on Feldman's planning model. Artha Vijnana, 19(1) Mar. 77, p. 55-7.

#### ECONOMIC POLICY

BHOOTHALINGAM, S. Case for an expansionist policy. Indian Express, 2 Mar. 77, p. 5; 9 Mar. 77, p. 5.

GHOSE, SANKAR. The economy and the plan. Yojana, 21(3) 1-14 Mar. 77, p. 4-5.

HARRIMAN, JAMES. Burmese economic reforms: foreign capital and market forces. Times of India, 18 Mar. 77, p. 8.

HEMMER, HANS-RIMBERT. The limitations of the market economy as a regulating concept for economic policies in developing countries, Economics, (14)76, p. 31-49.

PEACOCK, ALAN. The political economy of the 'dispersive revolution'. Scottish Journal of Political Economy, 23(3) Nov. 76, p. 205-19.

PRICE, RALPH B. The 'New Political Economy, and British economic policy for India. American Journal of Economics and Sociology, 35(4) Oct. 76, p. 401-14.

Paper presented before the annual meeting of the History of Economics Society at Harvard University, May 22-24, 1975.

RANGACHARI, K. Economic policy: discipline through persuasion. Statesman, 30 Mar. 77, p. 4.

RAO, K.R.M. Economic role of official policy. Democratic World, 9 Jan. 77, p. 4-6.

SHARMA, D.P. Economic tasks of new government. Times of India, 28 Mar. 77, p. 10.

SRINIVASAN, T.N. and N.S.S. NARA-YANA. Economic performance since the Third Plan and its implications for policy. Economic and Political Weekly, 12(6-8) Annual Number, Feb. 77, p. 225-40.

THEORY and practice of centrally planned economies and their relations with market economies. Economics of Planning, 13(1-2) 73, p. 1-135. (Special issue).

Contents: The microallocative impact of the Hungarian economic reform of 1968: some evidence from the export sector, by Josef C. Brada; The econometric forecasting model of Czechoslovakia, by Ivan Sujan and Milosalve Tkac; A dynamic optimization model of the Soviet enterprise, by James A. Yunker: The use of RAS and related models in manpower forecasting, by Graham J. Evans and Robert M. Lindley; Welfare gains from optimization in dynamic planning models, by Hans G. Bergendorff, Peter B. Clark and Lance Taylor; A study of planning behaviour on the national-economic level, by Janos Gace and Maria

Lacko; A further procedure for ordering an input-output matrix: some empirical evidence, by J.M. Blin; A comment on Bowles' model of educational planning, by Allan G. King.

UHLIG, CHRISTIAN. On economicorder policy in developing countries. Economics, (14) 76, p. 7-30.

WHITWORTH, C.H. Economic policy and third world poverty: postwar theory and practice. Developing Economies, 14(2) Nov. 76, p. 179-89.

#### **EDUCATION DEPARTMENTS**

DESAI, UDAY C. Goal incongruence in a government agency: study of education department. ASCI Journal of Management, 6(1) Sept. 76, p. 16-30.

#### EFFICIENCY, ADMINISTRATIVE

STREERS, RICHARD M. When is an organization effective? a process approach to understanding effectiveness. Organizational Effectiveness, Autumn 76, p. 50-63.

#### EFFICIENCY, INDUSTRIAL

HOWE, ROGER J. Building teams for increased productivity. Personnel Journal, 56(1) Jan. 77, p. 16-22.

MENON, V.K.S. Productivity techniques in the future (a look into the changes needed over the next 100 years). Integrated Management, (128) Dec. 76, p. 28-31.

#### ELECTIONS

BHATTACHARJEA, AJIT. Elections as education. Indian Express, 21 Mar. 77, p. 4.

DAS, B.C. The dynamics of factional conflict: a study of the dimensions of electoral conflict in an Assembly constituency in Orissa. Indian Political Science Review, 11(1) Jan. 77, p. 60-6.

DAS GUPTA, AMALENDU. Election issue: what the campaign is really about. Statesman, 9 Mar. 77, p. 4.

ELECTORAL malpractices by the states, by Juridicus. Indian Express, 12 March 77, p. 4.

ESWARAN, V.V. The mechanics of a free poll. Indian and Foreign Review, 14(10) 1 Mar. 77, p. 13.

KATYAL, K.K. Men, matters and manifestos. Hindu, 14 Feb. 77, p. 8; 15 Feb. 77, p. 8.

KOGEKAR, S.V. Elections under emergency. Economic and Political Weekly, 12(6-8) Annual Number, Feb. 77, p. 173-4.

(LOK SABHA elections, 1977). Eastern Economist, 11 March, 77, p. 415-86 (Special issue).

Content headings: Election scene: Point of view; Policies and programmes; Statistics.

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#### ELECTRIC POWER

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#### ELECTRIC UTILITIES - COSTS

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# ELECTRIC UTILITIES—MUNICIPAL OWNERSHIP

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#### ELECTRIC UTILITIES - RATES

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HUSSAIN, ASAF. Elites and political development in Pakistan. Developing Economies, 14(3) Sept. 76, p. 224-38.

#### **EMERGENCY POWERS**

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This paper argues that the most important causes and consequences of 'Emergency Rule' in India should be sought and can be found in the depending accumulation crisis in Indian industry (and in the capitalist world generally) since the mid-1960s and in the measures taken by Indian (and foreign) capital to confront this crisis.

The suggestion is that the actions of the government of India represent essentially the political-economic needs and interests of big industrial capital in what is primarily an inter-class struggle and that Indira Gandhi's intra-class conflict with her rivals turns on the secondary question of who will execute essentially the same capitalist policy and how.

Any government of capitalist India that emerges from the present political crisis will necessarily (have to) pursue the same political-economic policy for the foreseeble future of the permanent Emergency.—

Reproduced.

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# EMPLOYEES' REPRESENTATION IN MANAGEMENT

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work? by V.B. Karnik; Workers' participation in industry: need for proper perspective, by M.V. Arunachalam; Participative management: how to ensure its success ? by S.D. Punekar; Workers' participation in management: an overview, by N.K. Somani; Workers' participation in management: in retrospect, by D.C. Kothari; Workers' participation: rational and challenges, by A.N. Saxena; Workers' participation in decision making: research and hypotheses, by Mirza S. Saiyadain; Issues involved in workers' participation in industry: by S.P. Lavakare: Workers' participation for increased satisfaction and productivity, by Prayag Mehta; Workers' desire for participation: an empirical study, by Deepti Bhatnagar; Workers' participation in management in steel industry, by N.K. Singh; Workers' participation in industry: a bibliography, by S.N. Vig; Scheme for workers' participation in industry at shop-floor and plant level: text of Government of India's Resolution dated 30th October, 1975.

# EMPLOYEES' STATE INSURANCE CORPORATION

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#### **EMPLOYMENT**

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#### **EQUALITY**

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#### **EXCISE TAXES**

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#### **EXECUTIVES**

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HAR GOVIND. Making an administrator. Hindustan Times, 11 Feb. 77, p. 7.

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#### EXPENDITURES, GOVERNMENT

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GUPTA, ANAND P. Who benefits from Central Government expenditures? Economic and Political Weekly, 12(6-8) Annual Number, Feb. 77, p. 267-86.

Government expenditure has come to be accepted as a major instrument to reduce

nequality and poverty and to change the pattern of consumption in a society such that it results in faster expansion of employment opportunities.

An attempt is made in this paper to examine how far the pattern of expenditure of the government of India has been conducive to the achievement of these objectives.—

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#### **FAMILY**

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#### FARM PRODUCE—FOREIGN COM-MERCE

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#### FARM PRODUCE-PRICES

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#### FARM TENANCY

BHAKTA, HARIHAR. Tenancy system discourages farm productivity. Economic Times, 14 Feb. 77, p. 5.

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#### FEDERAL AID

GULATI, I.S. Sixth Finance Commission's award: an appraisal in retrospect. Economic and Political Weekly, 12(6-8) Annual Number, Feb. 77, p. 287-96.

The changes effected by the Sixth Finance Commission in tax transfers favoured the high income states, while the special upgradation grants inclined in favour of the low income states and the revenue gap grants favoured the middle income states. But when one takes an overview of the package, the principal beneficiaries of the Commission's package are four out of the six states, falling into the middle income group, thanks almost entirely to the revenue gap grant.

The Finance Commission must fully take the blame for undertaking the commitment to cover the non-Plan revenue gaps of the states. The result is a pattern of distribution of statutory transfers among the states which is becoming more and more regressive with the passage of five-year periods and at the same time does not allow for enforcement of norms, be they for raising revenue or for efficient planning.

The Seventh Finance Commission which will have to start functioning by June-July this year, if it has to strike a new path, must not feel bound to underwrite the states' non-Plan revenue gaps. Here, while it depends on how the Commission itself views its task, at least the terms of reference should not try to provide the Commission with any alibi by requiring it, directly or indirectly, to fulfil such an obligation.—Reproduced.

NAMBIAR, K.V. Task before the Seventh Finance Commission. Economic Times, 18 Mar. 77, p. 5; 19 Mar. 77, p. 5.

Under Article 280 of the Constitution of India, the Finance Commission had to make recommendations to the President as to the distribution between the Union and the states of the net proceeds of taxes which are to be, or may be divided between them, and the allocation between the states of the respective shares of such proceeds. The author reviews the allocation pattern of six past finance commissions, and feels, that they got into a highly routinised rut of working a manner that amounts virtually to selfabdication of their legitimate functions. There has been duplication and overlapping of functions between the Planning Commission and the Finance Commission. The functions of both these bodies should now be viewed from a more purposeful and objective point of view, so that the terms of reference of the Seventh Finance Commission are decided upon in as clear a perspective as possible. The next Finance Commission will have to be urged, through not only in terms of reference but also through state memoranda and public discussion to make a clear break from the past approach that has not contributed to a reduction of inter-state disparities in the levels of state service and to follow sound financial practices. The Finance Commission should be given complete freedom to give its award within the framework of the Constitutional provisions.

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#### **FEDERALISM**

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FEDERATION OF INDIAN CHAM-BERS OF COMMERCE AND INDUSTRY

FIFTY years of FICCI. Eastern Economist, 68(5) 4 Feb. 77, p. 183-98.

Contents: A tale of five decades, by S.P. Chopra; Need our people be poor? certainly not, by B.M. Birla; FICCI and economic change, by M.V. Arunachalam; FICCI and social responsibilty, by P. Chentsal Rao; Modernisation for faster industrialisation, by K.N. Modi.

#### **FERTILIZERS**

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Contents: 1. Low consumption factors; 2. Inhibiting problems of industry; 3. A look into future.

#### FINANCE, PUBLIC

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The purpose of this paper is to evaluate the cyclical adequacy of fiscal policy of the Central Government of India for the years 1950-51 to 1966-67 by using the concept of fiscal leverage.—Reproduced.

RESERVE BANK OF INDIA. Finances of the Government of India, 1976-77. Reserve Bank of India Bulletin, 30(11) Nov. 76, p. 780-824.

SRINIVAS, P.R. Fiscal policies need change. Swarajya, 21(39) 26 Mar. 77, p. 9-10.

THIMMAIAH, G. (Institute for Social and Economic Change, Bangalore). Fiscal harmonization in Indian federation. Indian Economic Journal, 24(1) July-Sept. 76, p. 112-25.

Federal fiscal problems have emerged in most of the federations and certain solutions are put forth to minimise these problems. One can be the federal fiscal transfers from the national government to the unit governments. The fiscal harmonization as a policy measure has potential use in federations and can be used fruitfully to solve some of their fiscal problems.

There is need for harmonious adjustment of specific fiscal policy tools of the Union and state governments in the Indian Union. Fiscal harmonization involves a comprehensive systematic adjustment of the tax, expenditure and debt structures and policies of the national and unit governments in a federation to achieve well defined objectives. It is essential in Indian federation to minimise the adverse economic effects of vertical and horizontal federal tax and expenditure overlappings.

Certain broad guidelines are given for fiscal harmonization in Indian federation. To make it practicable in the Indian federation in the immediate future, it can be entrusted to the Sub-Committees of the National Development Council having separate secretariat. Their recommendations should be binding on the Union as well as State Governments. This requires NDC to meet more frequently. The Sub-Committees should consist of the Union Ministers as Chairman and the concerned state

ministers as members. The Sub-Committee for tax and debt harmonization must consist of Finance Ministers. For expenditure harmonization, there should be more than one sub-committee, one each for agriculture, education, health and general administration.

#### FISCAL YEAR

BAPAT, L.G. Case for changing budget year. Swarajya, 21(38) 19 Mar. 77, p. 30.

Agriculture being the primary regulator of our economy, the present financial year from April 1 to March 31 is not suitable to the conditions. The agricultural production depends on rains and unless the funds have not been earmarked for the coming drought, floods or access production, the less important projects might get more importance in the coming financial year. The author suggests to switchover the financial year to November 1 to October 31 which is more beneficial for agriculture based economy.

#### FOOD SUPPLY

GULATI, LEELA. Rationing in a periurban community: case study of a squatter habitat. Economic and Political Weekly, 12(12)19 Mar. 77, p. 501-6.

This paper, a case study of a squatter settlement just outside Trivandrum, analyses the way the system of informal rationing that exists in Kerala actually operates in this periurban community.

The major finding of this study is that there is a widespread practice of mortgaging ration cards in the community; that such mortgages are made mostly by households belonging to scheduled castes; that among the household covered by the study, the one with the lowest per capita daily consumption of cereals or cereal substitutes are precisely those that mortgage their ration cards.—Reproduced.

KHANNA, K.C. The bulging food stocks: problems of storage and distribution. Times of India 11 Ian 77 n.8

—A system of food security: possibilities and constraints. Times of India, 8 Feb. 77, p. 8.

Unless the purchasing power of the poor is increased along with the increase in food production, the projected food security system can hardly be successful. The modern farm technology is to be adopted which may assure stable output despite the vagaries of weather or attack by rust and other diseases.

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The authors compare the growth rate of population with production and find that before 1963-64, the growth of population was more rapid than production while in the later stages it was production which led the race—Reproduced.

TAIMNI, K.K. How to build the national food security system. Capital, 178(4449) 3 Feb. 77, p. 156.

The formulation of the national food security system might improve the food situation by eliminating an object dependence on weather. Apart from clear objectives, it calls for coordinated efforts on the part of institutions, extension agencies and

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The state is not averse to public sector making profit but it could be a low-key objective applied selectively to certain industrial areas and enterprises. The main objective is, of financial profitability and socio-economic gains, whereas the privatesector runs on the maxim of the financial profitability alone. The public sector had difficult technological problems of major industries, the problems of huge capital investment in low productivity and profitability areas and the long gestation periods and yet it has come out of the rut to create a great base for future prosperity. In spite of the various socio-economic difficulties and disadvantages in starting a new venture in the backward and underdeveloped areas, it is the public sector only to set up their units in these barren and uncared for fields and transformed those into productive localities. It would be appropriate to exclude from the figures of profits the losses and working resuts for the National Textile Units and its subsidiaries and other sick units taken over by the Government for sometime. Due adjustments should be made for investments made in townships and for expenses incurred on their maintenance. It shows the steady progress made by public sector in profitability and resource generation along with fulfilling the social objectives.

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Pricing policy for the public sector is of more than general interest. The products and goods manufactured in the public sector range from consumer goods of everyday use to big plants and equipment with a life period ranging from 10 to 20 years or more. Technology employed also varies widely. National priorities demand economic and non-economic factors to be kept in mind in the formulation of pricing policies for the various industries. Academic economic theories may at first sight appear to have no place in the real practical world of managerial decisions. However, behind most managerial decisions and policies lie economic analysis of situations though they may not be so apparent. In the article the author discusses several approaches to price fixation in the coal industry which may be of interest to the readers—Reproduced.

MURTY, D.R.K. Pricing policies of public sector enterprises. Eastern Economist, 68(9) 4 Mar. 77, p. 380-4.

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One area where innovation is possible is the use of multi-national corporations, their marketing skills and global network to augment Indian exports. Our ability to use MNCs would depend on the sophistication of our understanding of these corporations as managerial systems rather than mere economic or legal entities. What is necessary is a selective, managerially-oriented export strategy which makes use of the MNCs.

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Reproduced from editorial.

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Worker remuneration and industrial conflict resolution occupy a front rank status in industrial relations management in the less developed countries. The Government of India has attempted to consolidate its hold over these twin areas by means of legislation-a minimum wage law, an industrial disputes legislation, and a bonus statute dominate the Indian scene. author traces the origin and development of various concepts that have guided modern India's labour legislation, and analyses the responses of labour unions, employers, and the government. He concludes that the historical evidence suggests the presence of ambivalence, uncertainty, and preference of pragmatism to ideology among the three parties-Reproduced.

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Land reforms is a purposeful re-planning of land tenure system with the authority of the government. The major social purpose in controlling landed property is to secure just, efficient and acceptedly satisfactory utilisation of natural resources. Direct control of landed property is generally effected through some form of penal power of domain or through taxation measures. In India land is the main source of income for the largest number of people and should be distributed equally to bring effective and equal income distribution. The two basic causes for the failure in implementing land reform programme, are: (1) Presence of strong political constraints operating against the programme, and (2) The inadequacy of implementation machinery.

Vested agricultural lands are distributed among the landless and land-poor peasants. The government should take adequate measures—legal and economic—to stop the back-flow of allotted land to the old landlords. Provisions for sufficient finance and agricultural inputs to the small allottees should also be made. Greater stress should be laid on conducting demonstrations on small farmers' lands and the procedure for advancing credit from the institutional sources should be simplified and conditions made liberal.

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The successful working of the constitution in a democracy depends on the closest cooperation between the two houses. Rajya Sabha has proved itself more than a revising chamber, debating society or a discussion circle. Several important measures were initiated and certain Bills failed as Rajya Sabha rejected them. It has 12 nominated members who enriched the political life of the country and has proved to be effective instrument in shapping public policy.

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This paper, in brief, traces the growth and evolution of the Local Self-Government Institute, Bombay. Founded in 1926 by the great pioneers of local self government Mr. S.S. Naik, Mr. S.R. Bhagwat, the institute was subsequently nourished and nurtured by the active and dedicated efforts of Mr. G.V. Mavlankar, Mr. D.C. Barfivala and other such stalwarts. The institute now has blossomed into India's premier institute of training and research in local government.

During the last 50 years of its glorious existence, the institute is credited to have started 50 centres at distant and different parts of the country and trained as many as 38,000 employees of local bodies at these centres. The year, 1951 is considered a landmark in the history of the institute as in this year the institute's base was broadened and it started functioning as the "All India Institute of Local Self-Government—

Reproduced.

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As the movement of short distance passengers is more economical by road transport than rail network, there is a case for investing more money on expanding the bus service. With the relatively small capital available to float available transport-undertaking, the best way for expanding the industry at a faster pace is to encourage private operators. There is an enormous scope of economies in the operational costs and the savings can be diverted for the replacement and expansion programmes of the state road transport undertakings. There has been an enormous increase in the use of public transport due to petroleum price-hike. To accommodate this and to improve the efficiency, the state governments should encourage and allow private operators to run bus services on the non-nationalised routes in competition with the stateowned enterprises.

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# MUNICIPAL BUDGET

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# MUNICIPAL COVERNMENT

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The article reviews some of the problems and prospects of the urban local bodies in the state of Karnataka excluding Bangalore and Hubli-Dharwar corporations. The financial resources of the urban bodies are discussed. Under-utilisation of the available resources is a widespread phenomenon. Inefficient assessment and slack collection of taxes have resulted in the large scale erosion of revenues. It is pointed out that out of 217 municipalities (for which the data are available) deficit budget persisted in 104 municipalities and 128 municipalities have not utilised the grants. On the other hand due to population growth and growing emigration to the cities there is an increasing demand on civic services such as water supply and drainage, public health operation. roads and transport, educational facilities, housing and urban property. The provision of basic civic services is the primary objective of the local self-government institutions. There is a need that the state government insist upon the urban local bodies to raise revenues and also prescribe a minimum level of civic services to be provided for. Grants for capital purposes may be extended, and remunerative enterprises, such as transportation and housing, etc., may be developed.

Schemes pertaining to development shou d be coordinated within a framework of a master plan to be integrated within the state plan.

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# PERSONNEL, PUBLIC—EXAMI-NATIONS

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# PERSONNEL, PUBLIC—SEPARATION FROM SERVICE

SINGHVI, K.K. (Advocate, Supreme Court of India). Public servants and constutional amendments. Quarterly Journal of the Local Self-Government Institute, 47(2) Oct.-Dec. 76, p. 117-41.

Mr. K.K. Singhvi, a leading constitutional lawyer, reviews with the help of case laws in this analytical article the constitutional protection guaranteed to the tenure of service of a civil servant in India. He says that before India attained independence the tenure of civil servant was not secure. The only protection, he had against dismissal, removal or reduction in rank was available under the provisions of Government of India Act 1935, which entitled him to a fair trial and a reasonable opportunity of showing cause against the breach of rules which had been held to be administrative instructions by the Privy Council. The civil servant also had no right to obtain the decree for salary which was considered the bounty of the Crown.

The Constitution of India by article 16 and article 311, extended liberal protection to public servant. The Supreme Court rejected the theory that what the civil servant was getting was only a bounty and that he could not sue the government in a court of law for his salary. Clause (2) of article 311

contemplates reasonable opportunity to the civil servant before he is punished, which is broadly interpreted by the Supreme Court as to include an opportunity to deny his guilt and to establish his innocence, an opportunity to defend himself, cross-examinning the witnesses, an opportunity to make his representation, as to why the proposed punishment should not be inflicted on him. Thus the civil servant became entitled to two opportunities before being punished.

Clause (2) of article 311 is amended by clause 44th Constitutional Amendment Bill passed by the Parliament recently. This Constitutional amendment seeks to deprive a civil servant of a second opportunity to show case why he should not be given the proposed punishment. The author therefore suggests that the safeguard given to the civil servant under the existing clause (2) of article 311 of the Constitution of India and which the civil servant has been enjoying since the Government of India Act of 1935. needs no curtailment and therefore clause 44 of the Constitution (44th Amendment Bill of 1976) should be dropped. Further, the existing clause 44 of the bill, may be replaced by a new clause in clause (1) of article 311 which extends protection under article 311 to the holders of civil posts in the defence.

The author further suggests that article 323 of the Constitution should also embrace in its fold all persons in public employment and the term 'public employment' should be defined as to include all the employees of joint stock companies, employees from societies registered under the cooperative societies' act, employees of universities, employees of any college affiliated to a university, established under the act of appropriate legislature, employees of schools and other educational institutions which receive financial aid from the Union of India or any state.—Reproduced.

#### PETROLEUM INDUSTRY AND TRADE

BHATIA, RAMESH. Technological and locational choices in petroleum and fertilizer industries: a multiprocess inter-regional

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Between 1974 and 1976, the Indian government fully took over the three foreign oil companies, ESSO, Burmah-Shell and Caltex, all wholly owned subsidiaries of the largest oil multinationals, commonly known as the Oil Majors. The interesting thing about these takeovers has been the willingness with which the oil companies complied with the government's plans, a willingness quite contrary to what would normally have been expected from the Oil Majors, since in earlier periods these companies had put up stiff resistance to governmental 'interference' and constantly fought against attempts to break their monoply over the Indian petroleum industry.

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CHANDRASEKHAR, S. A billion Indians by 2000 A.D. ? Hindu, 26 Jan. 77, p. C.

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As an instrument of planned economic development of the country, population control has been India's accepted goal and there is no doubt about its validity and social significant. But some question whether the policy of population control followed in the country in the past has produced the desired result in terms of an arrested birth rate commensurate with the cost and the effort involved in the programme. The author writing on the formulation of population policy and its effect during the last two decades, argues that by and large the policy making effort was buffeted between the passing fancies of the decision-makers and the foreign experts who came to advise and help, and missed the target group by a wide margin. The result, according to him, is that the population growth trend has hardly been brought down. The recently announced national policy on population control and family planning however, takes into account the experience of the past as well as the implementation lapses and has a more integrated view of policy issues which gives

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# PROVIDENT FUND

RAIS, ASUTOSH. Provident fund: poor foresight. Democratic World, 6 Feb. 77, p. 7-8.

The size of the provident fund is increasing rapidly and the government has

complete control over its spending. If the employees get higher interest rate as is given by the nationalised banks, they may not object to the bigger cut for their provident funds. The provident fund organisation should have its own investment decisions or if government retains it, some statutory stipulations should be followed. Some sort of incentives should be proposed for the employees who do not withdraw their money from the fund for a specified time. All the working establishments employing 10 or more persons should be benefited by the scheme. The entire set-up should be decentralised and the contributor should be able to withdraw his money whenever he is in need without any difficulty.

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In the last two decades, beginning from Dean Paul H. Appleby and right down to the Administrative Reforms Commission, there have been many suggestions to improve the administration, but nothing substantially has been achieved. Officials display the same indifferent attitude towards the common man as before. But the same administration begins to tick if there is some dynamic personality to goad it or cut through the red-tape. It also rises in crisis situations, like famines and floods. More recently, the emergency produced the bureaucrats and the administration started moving. But why should the administration respond only to rough or ready methods or to a crisis-like situation? What affects its functioning in normal circumstances?

A public servant cannot be viewed separately from the society of which he is also an integral part. If other members of the society go ahead by hook or crook why should he lag behind? We will have to improve

society to improve him. We must inculcate respect for values. If the public is to get quick and even-handed justice, the latter have to cultivate respect for basic values like integrity and fairness. Secondly, we must change vexatious rules and regulations and cut an overextended and inflated bureaucracy. The new procedures must be respected by all and followed in totality. This is the only way to plug the system against political interference, personal preferences and prejudices.

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In purchasing stores for the public requirements the policy of the Indian Government is to encourage indigenous production. Accordingly, the D.G.S. & D. which is the main purchasing organisation on behalf of the Central Government, has been progressively buying more and more of indigenous stores. It is noted that the percentage of indigenous purchase to total purchase has increased from 59 during the First Plan to 82 during the Third Plan.

The author attempts to study this change in percentage of the total with respect to the sectors of the input-output table during the period 1961-62 to 1965-66.

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The Indian Railways have followed a course of planned development in keeping with the national five year plans. During the first two plans, the railways were mainly concerned with the rehabilitation and replacement of old assets. The objectives

of the third plan were to develop sufficient capacity so that railways transport helped in development of agriculture and industry. The tracks were modernized through dieselization, electrification and improvements in signalling, track and rolling stock. In the Fourth Plan, railways were able to achieve their projected target passenger traffic objectives. But the raised Fifth Plan of freight traffic may not be achieved due to non-availability of resources. The railways earnings are not able to keep pace with the volume of railway borne traffic and increase in goods rates and passenger fares may be necessary.

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#### RESTRAINT OF TRADE

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# RURAL PLANNING

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DOGRA, BHARAT. Farming in hilly areas: the story of an Almora project. Times of India, 18 Feb. 77, p. 8.

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NAIDU, I.J. (Govt. of India, Department of Rural Development, New Delhi). Role of agricultural scientists in developmental efforts. Community Development and Panchayati Raj Digest, 8(2) Oct. 76, p. 68-74.

It is essential to adopt and implement an allround rural development approach with focus on the weaker sections with utmost zeal and urgency. The scientists should initiate rural people from traditional to simple technological innovations. Government has to carry out its programmes through voluntary agencies, like panchayati rai institutions. Viable and well-managed base level credit institutions are essential. Share capital base of primary agricultural credit societies need immediate strengthening in the context of meeting the consumption credit requirements of the weaker sections. Recovery of cooperative loans and mobilisation of deposits from the rural sector should also get its due importance. The labour-intensive rural works which bring under utilised reserve of unskilled

manpower and land and water together in a meaningful way to create self-generating assets must occupy a key position in any strategy of regeneration. People should be made to think scientifically to implement socio-economic programmes successfully. A scientific temper should be infused and a technological advancement should be brought in the field of agriculture and allied sectors. The knowledge should be adjusted to the farmer's environment and geared up to his proper and immediate needs. Emphasis should be given to find solutions to combat problems posed by the field conditions under which the farmers work and operate and over which they do not have much control.

PANDEY, S.M. (Sri Ram Centre for Industrial Relations and Human Resources, New Delhi). Development programmes for marginal farmers and agricultural labourers: an appraisal. Social Action, 27(1) Jan.-Mar. 77, p. 53-71.

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SUBRAMANIAM, C. (Minister for Finance, New Delhi). Strategy for integrated rural development. Community Development and Panchayati Raj Digest, 8(2) Oct. 76, p. 55-67.

The new strategy for rural development which is being pursued with a sense of urgency and with clear-cut time schedules aims at a systematic, scientific and integrated use of all our natural resources, and, as a part of this process enabling every person to engage himself in a productive and socially useful occupation and earn an income that would meet at least the basic needs. The nature, scope and direction of these changes were discussed at some length at the last session of the Indian Science Congress held in Waltair in January, 1976. A strategy based on the fullest utilisation of all natural resources presupposes a detailed inventory of the resources and a comprehensive inventory should be made available to the planners and to local population. Survey data should be evaluated in the local context for generating concrete projects for improved resource use. Along with institutional and economic correctiveness, there is need for the physical-cum-biological constraints which are particularly relevant and important to the large body of small farmers in our country. While overall responsibility for formulating and implementing the programmes must necessarily rest with the government, variety of officials, non-officials and socio-political agencies and organisations should be pressed into service for securing the best results. At the district level and below, local leadership should be developed. Within a broad framework of policy and guidelines of action enunciated centrally, a variety of organisations, instruments and mechanisms can be tried out locally in the initial phase and the models

tried out should be capable of replication. A programme of this scope and magnitude calls fo 1a consorium approach, with a number of mutually reinforcing components acting in concert. The experts will need to identify themselves with the requirements of such a programme and work in a close touch with the masses.

# RURAL-URBAN MIGRATION

GAUDE, JACQUES and PETER PEEK. The economic effects of rural-urban migration. International Labour Review, 114(3) Nov.-Dec. 76, p. 329-38.

HALLI, S.S. Effect of migration on urban fertility in India with special reference to Greater Bombay. Journal of Family Welfare, 23(2) Dec. 76, p. 20-7.

RAO, M.S.A. Migration and urban area development. Social Change, 6(3-4) Sept.-Dec. 76, p. 3-7.

SINGH, GYANANDRA BAHADUR (Labour Bureau, Simla). Migration: an analytical study. Labour Bulletin, 36(8) Aug. 76, p. 2-8.

In the context of broader problem of population explosion, the question of migration of population from the villages swelling the number and size of the cities and vice-versa needs to be tackled with foresight and dexterous planning. There are so many theories to explain for the currents and crosscurrents of migration, but the question remains that uncalled for growth ad bulging of cities need to be stopped to save the urban population from contamination of water and air, dirth of living space, problem of unemployment, and lastly the growth of imbalances in population with possibilities of shortage of foodgrains in relation to the geometrical progression of growing population. The author in the present article, after discussing the different migration theories, has given certain useful suggestions to find a way out of this dilemma of the mankind.-Reproduced.

# **SATYAGRAHA**

SHOURIE, ARUN. Satyagraha and democracy. Economic and Political Weekly, 12(6-8) Annual Number, Feb. 77, p. 161-4.

# SAVING AND INVESTMENT

HAZARI, BHARAT R. and ONKO T. KINGMA. Government versus private net savings: a case study of India. Artha Vijnana, 19(1) Mar. 77, p. 42-8.

# SCHEDULED CASTES AND TRIBES

BANERJEE, SIVADAS. Uphill task of tribal uplift: a West Bengal scheme. Times of India, 29 Jan. 77, p. 8.

DATTA-RAY, SUNANDA K. Society's other half. Statesman, 18 Feb. 77, p. 4; 19 Feb. 77, p. 4.

DOGRA, BHARAT. Jobs for Harijans. Indian Express, 9 Feb. 77, p. 4.

JOSHI, RAMSHARAN. Tribals without land. Link, 19 (25) 26 Jan. 77, p., 39-43.

PIMPLEY, PRAKASH N. Politicisation among scheduled castes students of Punjab. Social Change, 9(3-4), Sept.-Dec. 76, p. 8-12.

RAMANA, D.V. and D.V.L.N.V. PRA-SADA RAO. Scheduled caste and scheduled tribe population in Andhra Pradesh: a demographic profile. Community Development and Panchayati Raj Digest, 8(2) Oct. 76, p. 95-108.

SIMHADRI, Y.C. Caste and de-notified tribes. Indian Journal of Social Work, 37(4) Jan. 77, p. 373-83.

SINGH, H.N. The Musahar of Uttar Pradesh. Hindustan Times, 20 Mar. 77, p. 9.

#### SCIENCE AND STATE

SNOW, C.P. Science and technology: our common problems. Commerce, 134 (3425), 22 Jan. 77, p. 9-12.

Third Dr. Vikram A. Sarabhai Memorial Lecture.

TURNER, STEPHEN P. and DARYL E. CHUBIN. Another appraisal of Ortega, the Coles, and science policy: the ecclesiastas hypothesis. Social Science Information 15 (4-5) 76, p. 657-87.

VAN GENDT, RIEN. The scientific council for government policy: indirect advising on the central level. Planning and Development in the Netherlands, 8(1) 76, p. 34-43.

### SHARED TAXES

TERRELL, PAUL. Competing for revenue sharing: the roles of Local Human Service Agencies. Urban Affairs Quarterly, 12(2) Dec. 76, p. 171-96.

#### SHIPPING

TRIVEDI, H.M. Indian shipping: role in export promotion. Capital, 178(4450) 10 Feb. 77, p. 198+

# SLUM CLEARANCE

DOGRA, BHARAT. Resettling slum dwellers. Indian Express, 2 Mar. 77, p. 4.

#### **SMOKING**

FALK, E.D. Should smoking be an issue in the office? Administrative Management, Oct.-Dec. 76, p. 8-9.

# SOCIAL CHANGE

ABRAHAM, M. FRANCIS. Modernization or social change: a redefinition of concepts. Indian Journal of Social Work, 37(4) Jan. 77, p. 421-33.

ANDERSON, WILLIAM A. and RUS-SELL R. DYNES. Civil disturbances and social change: a comparative analysis of the United States and Curacao. Urban Affairs Quarterly, 12(1) Sept. 76, p. 37-56.

# SOCIAL SCIENCES—RESEARCH

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#### SOCIAL SCIENTISTS

TRAKROO, P.L. Social scientist in medical profession. NIHAE Bulletin, 10(1) 77, p. 45-50.

## SOCIAL SERVICE

PARKER, R.A. Charging for the social services. Journal of Social Policy, 5(4) Oct. 76, p. 359-73.

# SOCIAL SERVICE, RURAL

PROUDFOOT, C.L. ACC's village welfare scheme. Management Review, 3(4) 76, p. 15-20.

#### SOCIOLOGY

BARDIS, PANES D. History of sociology. Social Science, 51(4) Autumn 76, p. 213-45.

ERLANGER, HOWARD S. and H. WINS-BOROUGH HALLIMAN. The sub-culture of violence thesis: an example of a simultaneous equation model in sociology. Sociological methods and Research, 5(2) Nov. 76, p. 231-46.

# SOCIOLOGY, URBAN

HARRIGAN, JOHN J. A new look at central city-suburban differences. Social Science, 51(4) Autumn 76, p. 200-8.

# STATE-MUNICIPAL RELATIONS

CALMFORS, HANS. The state and the local authorities: policy, coordination, support, supervision. Local Finance, 5(5) Oct. 76, p. 16-19.

NANDEDKAR, V.G. (All India Institute of Local Self Government, Bombay). State local relationship: some basic considerations. Ouarterly Journal of the Local Self-Govern-

ment Institute, 47 (2) Oct.-Dec. 76, p. 182-6.

An important and basic consideration of the healthy, harmonious and abiding relationship between the state government and local government is the establishment of relationship of partnership rather than of paternalistic one—a relationship wherein both parties are active agents for a common object of strengthening democracy. But, says the author this is too often forgotten in practice. Considerations of administrative efficiency outweigh considerations of democracy. The frequent use of the technique of the supersession all over the country shows the lack of positive morality on the part of the state government. The Directorate of Municipal Administration must address itself to the role of inspiring and invigorating local councils-Reproduced.

#### SUICIDE

SATHYAVARTHI, K. Suicides among unemployed persons in Bangalore. Indian Journal of Social Work, 37(4) Jan. 77, p. 385-92.

#### **SUPERVISORS**

FULMER, WILLIAM E. Supervisory selection: the acid test of affirmative action. Personnel, 53(6) Nov.-Dec. 76, p. 40-6.

SAXENA, J.P. (Institute of Applied Manpower Research, New Delhi). Supervisory manpower in India: concept and definition. Manpower Journal, 12(3) Oct.-Dec. 76, p. 45-67.

The paper attempts to (i) analyse the problem of definition of the term 'supervisory manpower'; (ii) review the existing definitions by the Indian and foreign authors; and (iii) evolve a workable definition with a view to identify supervisory positions in the country.

# SUPPLY AND DEMAND

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#### SYSTEM ANALYSIS

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—.The nature of living systems. Behavioral Science, 21(5) Sept. 76, p. 295-319.

PATHE, A.P. Systems survivorship in time of crisis: finale. Journal of Systems Management, 27(11) Nov. 76, p. 22-6.

# TAMIL NADU—ECONOMIC CONDITIONS

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# **TARIFF**

PANDEY, R.K. Tariff-cutting formulae: guidelines for appropriate choice in the context of MTN. Foreign Trade Review, 11(2) July-Sept. 76, p. 138-45.

# **TAXATION**

BARZEL, YORAM. An alternative approach to the analysis of taxation. Journal of Political Economy, 84(6) Dec. 76, p. 1177-97.

GUPTA, ANAND P. Central Government taxes: have they reduced inequality? Economic and Political Weekly, 12(4) 22 Jan. 77, p. 88-100.

Although the rich in India pay a considerably higher proportion of Central taxes than the poor, the system of central taxation in the country cannot be credited with any noticeable degree of effectiveness in reducing inequality in the distribution of disposable incomes. This is because of the failure of direct taxes to mobilise a growing proportion of the incomes which have accrued to the rich.

Considerable improvement in the system of central taxation is possible and it can play an important role in reducing inequali-

ties in the distribution of disposal incomes. For this certain far-reaching changes will be necessary. The thrust of these changes will have to be on enlarging the bases of direct taxes.

This, to begin with, will require a bold and determined effort to do away with the various exemptions, reliefs, deductions and rebates which do not serve any socially useful purpose and which have the effect of reducing progressiveness of these taxes.

Second, efforts will have to be made to check the rapidly growing practice of indulging in conspicuous consumption financed through business.

And third, a lot more will have to be done to unearth the tax evaded incomes and wealth and to curb their generation and accumulation—*Reproduced*.

MEHTA, S.R. Curbing black money through tax laws. Capital (Annual Number, 1976), 24 Feb. 77, p. 27-42.

NARAIN, K.V. Japanese scholar studies Chola Tax system. Hindu, 20 Mar. 77, p. V (Weekly Magazine).

#### TAXATION-INCIDENCE

SHOVEN, JOHN B. The incidence and efficiency effects of taxes on income from capital. Journal of Political Economy, 84 (6) Dec. 76, p. 1261-83.

— A reply, by Arnold, C. Harberger and Neil Bruce, p. 1285-92.

VENDENDROPE, ADOLF L. and FRI-EDLAENDER, ANN F. Differential incidence in the presence of initial distorting taxes. Journal of Public Economics, 6(3) Oct. 76, p. 205-29.

# TAXATION, INDIRECT

GADGIL, GANGADHAR. Reform in indirect taxation. Economic Times, 4 Jan. 77, p. 5+

Apart from being a major source of revenue both to the Centre and states the indirect taxes have over the years acquired an increasing regulatory role in the economy. Estimates of costs in the Plan are made on the basis of the existing price level. But this mode of financing the Plan through higher indirect taxes raises prices and therefore generates shortfalls in development effort in real terms. The hike in prices and taxes have an adverse impact on savings which further reduces the availability of resources for development that might have a cumulative inflationary effect on the economy. Against this background author has discussed the appointment and role of Jha Committee. The burden of indirect taxation should be reduced, even at the cost of deficit financing, to minimise the basic imbalance in the economic system. involves a multiplication of formalities and increased cost.

The structure of indirect taxation should be rationalised, internally consistent and in conformity with the objectives of economic policy. The Finance Ministry should have a machinery which coordinates licensing policy with tax policy. The reform of indirect taxation calls for certain basic changes in attitudes, policies and tax administration. Value added tax alone cannot bring out any material improvement in the system. The reform of indirect taxation cannot be considered in isolation from the pricing policies of public sector enterprises and Jha Committee should boldly consider these issues.

#### TECHNOLOGY—SOCIAL ASPECTS

GHOSH, BIMAL. Technological advances and social responsibilities of managers, workers and administrators. Survey, 16(3-4) July-Dec. 76, p. 47-56.

RAGHUNATH REDDY, K.V. Social goal in advanced technology. Survey, 16(3-4) July-Dec. 76, p. 43-6.

ROY, BUNKER. Technology for the people. Hindustan Times, 6 Mar. 77, p 9.

# TECHNOLOGY AND STATE

WILLIAMS, ROGER and DAVID V. BATES. Technical decisions and public accountability. Canadian Public Administration, 19(4) Winter 76, p. 603-32.

# TECHNOLOGY TRANSFER

PRASAD, A.J. Export of technology from India. ASCI Journal of Management, 6(1) Sept. 76, p. 1-15.

#### **TELEPHONE**

KALOW, S.J. Is your telephone system up to par? Administrative Management, Oct.-Dec. 76, p. 5-7.

# **TELEVISION**

BABE, ROBERT E. Regulation of private television broadcasting by the Canadian Radio-Television Commission: a critique of ends and means. Canadian Public Administration, 19(4) Winter 76, p. 552-86.

MUSHKAT, M. Jr. Competitive television in New Zealand: teedledum and tweedledee? Political Science, 28(1) July 76, p. 13-21.

#### TIME AND MOTION STUDY

KANSRA, AVINASH and ARCHANA KANSRA. Establishing time standards through work sampling in banks. Journal of the Indian Institute of Bankers, 47(3) July-Sept. 76, p. 135-42.

MALHOTRA, R.L. (Department of Revenue and Banking, New Delhi). Work study and public administration. Indian Journal of Public Administration, 22(4) Oct.-Dec. 76, p. 633-9.

As planning grows more and more sophisticated, the cost of achieving a desired target in terms of men, material and time needs to be gone into with a lot more attention to detail than in the past. And public services will also be judged in terms of productivity. Productivity in administration can be

reinforced to a large extent through managerial devices and insights. The author develops this theme in this article, and cites, a few instances of mentionable improvement in office setting, space use, etc., as case studies in point. Work study and systems analysis and other connected techniques deserve to be used on a far larger scale in administration than at present and the result would be rewarding in terms of increased productivity and better public satisfaction—Reproduced from editorial.

REUTER, VINCENT G. Methods improvement with Pareto's law. Journal of Systems Management, 27(12) Dec. 76, p. 23-8.

# **TOLERATION**

BIDDLE, DEREK and GEOFFREY HUTTON Toward a tolerance theory of worker adaptation. Human Relations, 29(9) Sept. 76, p. 832-62.

#### TRAINING

BABAD, ELISHA Y. and IRENE MEL-NICK. Effects of a T Group as a function of trainers' liking and members' participation, involvement, quantity, and quality of received feedback. Journal of Applied Behavioral Science, 12(4) Oct.-Nov.-Dec. 76, p. 543-62.

COLLIER, P.I. and C.K. SLAUGHTER. A survey of training needs and recruitment. Management Services, 20(11) Nov. 76, p. 8-10.

DE, NITISH R. Action researchers as trainers. Economic Times, 4 Feb. 77, p. 5; 5 Feb. 77, p. 5+

Contents; 1. Development training needs; 2. Identification of client system.

Decentralised training is necessary if the work system is spread out territorially and organisationally with differential needs of the concerned people. It is difficult to basically differentiate education and training. Author has discussed two case studies in postal system and Life Insurance Corporation. Training institutes become necessity as work system has no connection with

learning system and both can be brought under one system. The training institutes should have complete autonomy in relation to academic pursuits, finances and internal administration. There is need for a number of motivated faculty members who can establish purpose-oriented work group culture centres with major emphasis around work system to upgrade the quality of work.

The cost component of training institutes should consist of:(1) low cost housing which will bring our learning system towards work culture instead of elitism; (2) the faculty and the staff should be on the concept of one man multiple jobs; (3) the library should possess sufficient number of books and journals etc. It should be a living system rather than a rule-bound system with proneness to encourage to read and to learn.

LUNDGREN, DAVID C. and CATH-ERINE SCHAEFFER. Feedback processes in sensitivity: training groups. Human Relations, 29(8) Aug. 76, p. 763-82.

# TRAINING BANKS

NIMKAR, B.C. (Training Centre, State Bank of India, Bilaspur). Evaluation of training-impact in banks. Lok Udyog, 10(10) Jan. 77, p. 41-50.

The objective of this paper is to examine feasibility of constructing a precise score scale with built-in system for evaluating external variants (other than training) which affect performance in the post training period. The score-scaling method is chosen because it permits quantification of results hence they can be subjected to statistical treatment comparative and factorial analysis and the effect of coincidence, chance and sampling errors can be evaluated in a scientific manner—Reproduced,

# TRAINING—COMMUNITY DEVE-LOPMENT

PARKER, GLENN M. Community development training in century three. Training and Development Journal, 30(10) Oct. 76, p. 20-5.

# TRAINING-OFFICE EMPLOYEES

CHHABRA, T.N. Training of office employee. Administrative Management, July-Sept. 76, p. 7-9; Oct.-Dec. 76, p. 10-13+

# TRAINING POLICE

DIENER, EDWARD, JAMES WHIT-MORE and JAMES MUNN. Role playing in police training. Police Journal, 49(4) Oct.-Dec. 76, p. 261-9.

#### TRAINING—SUPERVISORS

ADAMS, FRED P. The ceremonial side of training—of what value to first-line supervisors. Training and Development Journal, 30(10) Oct. 76, p. 34-7.

# TRANSPORTATION

BHATIA, H.L. KANTI SWARUP and M.C. PURI. Time-cost trade-off in a transportation problem. Opsearch, 13(3-4) Sept-Dec. 76, p. 129-42.

ENCARNACION, TEODORO T. Transport and energy conservation: issues on public versus private transportation. Philippine Planning Journal, 6(2) April 75, p. 35-42.

KHARE, VIJAY KUMAR and A.N. BANSAL. Transportation system: a linear optimization model. Margin, 9(2) Jan. 77, p. 34-43.

MURTHY, M. SUNDARA. A bulk transportation problem. Opsearch, 13(3-4) Sept.-Dec. 76, p. 143-55.

SRINIVASAN, N.S. (Traffic Planning and Automation Centre, Trivandrum). Transportation system for Bangalore. Civic Affairs, 24(5), Dec. 76, p. 139-45.

The rapid urbanization demands a revised transportation policy for a city. The improvement of public transport system in an efficient and economical way is essential

in cities like Bangalore for solving the urban transportation problems successfully and for achieving planned urban growth. A high degree of reliance on bicycles in Bangalore attributes mainly to the lack of adequate and economical means of mass transportation. The circulation plan of the major road network system of Greater Bangalore will ensure facilities for the safety and efficient distribution of bicycle traffic in years to come. The pedestrian should be regarded as a 'traffic unit' and also as a civilized citizen. Taking into account the density of pedestrians, better facilities for them both along and across the carriageways have been proposed by way of a series of intensive education and enforcement measures. Transportation balance should be attained by promoting a rapid transit system without side tracking the significance of basic road network and land use plans. The provision of a local railway system cutting across the crucial centres of employment and recreation will reduce increasing dependence on bicycles and will lessen the pressure on bus transport system and, thereby, on the road system.

The Bangalore Mertopolitan Planning Authority should be given the power of formulating and implementing the development schemes aimed at betterment of city and its environment.

# UNDERDEVELOPED AREAS

SADHU, URMILA. Identification of backward regions: a brief critical review. Margin, 9(2) Jan. 77, p. 50-7.

#### UNEMPLOYMENT

DOGRA, BHARAT. Estimating rural jobless. Indian Express, 5 Jan. 77, p. 4.

ECONOMIC TIMES, RESEARCH BUREAU. Unemployment: spectre that stalks the world. Economic Times, 24 Jan. 77, p. 5.

KRISHNA, RAJ. Growing unemployment: case for work guarantee scheme. Times of India, 11 Mar. 77, p. 8.

RAO, K.R.M. The workless of the world. Democratic World, 6 Feb. 77, p. 4-6.

SANYAL, K.N. Trends in rural unemployment in India: two comments, by Pravin Visaria and K.N. Sanyal. Economic and Political Weekly, 12(5) 29 Jan. 77, p. 139-48.

Comments on K.N. Raj's article of the same title pub. EPW, 11(31-33) Aug. 76, and his Presidential Address to the 18th-19th All-India Labour Economic Conference, Patna, Sept. 1976, published in Mainstream, 15(7) 16 Oct. 76.

# UNEMPLOYMENT, TECHNOLOGICAI.

SAXENA, J.P. Unemployment among degree and diploma holders in engineering. Artha Vijnana, 19(1) Mar. 77, p. 21-35.

#### UNESCO

UNESCO and European co-operation. Unesco Chronicle, 22 (10) Oct. 76, p. 278-90 (Special issue).

Contents; European cultural co-operation and Unesco, by E. Pouchpa Dass; The European Centre for Higher Education, by T. Keller; The Scientific Co-operation Bureau for Europe, by J. Jaz.

#### U.S.A.—DOMESTIC COUNCIL

MOE, RONALD C. The Domestic Council in perspective. Bureaucrat, 5(3) Oct. 76, p. 251-72.

#### U.S.A.—GOVERNMENT

THE AMERICAN revolution abroad. Annals of the American Academy of Political and Social Science, (428) Nov. 76, p. 1-133 (Special issue).

Contents: The revolution and the Constitution: models of what and for whom? by Esmond Wright; European responses to the American revolution, by Leslie Lipson; Political modernization in the developing world: contributions from

American experience, by Richard L. Park; The influence of American institutions of Latin America, by Martin C. Needler; Judicial review; its influence abroad, by Donald P. Kommers; The American experience in diffusing administrative technology, by Ralph Braibanti; Structuring the global system: American contributions to international organization, by Harold K. Jacobson; American influences in the occupation of Germany, by Richard L. Merritt; The American occupation of Japan: perspectives after three decades, by Robert A. Scalapino; Filipino democracy and the American legacy, by Jose Veloso Abueva.

## U.S.A. - HISTORY

200 YEARS of the republic in retrospect. Journal of Politics, 38(3) Aug. 76, p. 1-346 (Special issue).

Contents: Conservative revolution and liberal rhetoric: the declaration of independence, by Alan P. Grimes; "Time hath found us": the Jeffersonian revolutionary vision, by Robert J. Morgan; The impact of the American independence and the American constitution: 1776-1848, with a brief epilogue, by Manning J. Dauer; The American contribution to a theory of constitutional choice, by Vincent Ostrom; The symbolism of literary alienation in the revolutionary age, by Lewis P. Simpson; British and European commentaries on the American political experience, by Rene de Visme Williamson; Towards the restoration of the American political tradition, by George W. Carey and James McClellan; Bicentennial reflections on party government, by Jasper B. Shannon; Revitalization and decay: looking toward the third century of American electoral politics, by Walter Dean Burnham; Judicial review: vagaries and varieties, by Robert J. Harris; Congress: retrospect and prospect. by Ralph K. Huitt; The Presidency in 1976: focal point of political unity?, by George E. Reedy; The South and sectionalism in American politics, by Numan V. Bartley; Continuity and discontinuity: Dour reflections on the national security, by Charles Burton Marshall; Democracy and tyranny in America: the radical paradox of the bicentennial and blacks in the American political system, by Samuel Du-Bois Cook; Women's place in American politics: the historical perspective, by Louise M. Young; Ethnics in American politics, by Louis L. Gerson.

# URBAN RENEWAL

ACHARYA, G.N. Urban regeneration: hard nut to crack. Mainstream, 15(25) 19 Feb. 77, p. 29-31.

SCHALL, LAWRENCE D. Urban renewal policy and economic efficiency. American Economic Review, 66(4) Sept. 76, p. 612-28.

#### URBANISATION

KORTE, CHARLES. The impact of urbanization on social behaviour: a comparison of the United States and the Netherlands. Urban Affairs Quarterly, 12(1) Sept. 76, p. 21-36.

KULANDAISWAMY, V.C. 'Urbanisation'. Madras Development Seminar Series Bulletin, 7(1) Jan. 77, p. 47-61.

MEHTA, M.L. (National Defence College, New Delhi). Urbanization and economic development. Indian Journal of Public Administration, 22(4) Oct.-Dec. 76, p. 656-66.

Cityward migration, according to the author, should be accepted as a non-reversible trend in this country, and elsewhere too. Several factors are responsible, not all of them banal, though. The effort should, therefore be to get the cities ready to accept and profitably absorb the immigrants and thus be generative rather than parasitic. Several cities may be generative to their immediate hinterland and parasitic to a wider area and the reverse could also happen. But there are features in an urban setting which can be put to use in development without necessarily being a drain on the rest of the country and without adding disproportionately to the social cost-Reproduced from editorial.

PETHE, VASANT P. On assessing trends in urbanization between 1961-1971. Artha Vijnana, 19(1) Mar. 77, p. 36-41.

SHERBENOU, EDGAR L. and VICTOR E. FLANGO. An empirical test of size as a measure of urbanism. Urban Affairs Quarterly, 12(1) Sept. 76, p. 3-20.

# VALUE ADDED TAX

SATO, KAZUO. The meaning and measurement of the real value added tax. Review of Economics and Statistics, 58(4) Nov. 76, p. 434-42.

VALUE Added tax (editorial). Integrated Management, (126) Oct. 76, p. 3.

# VALUE ANALYSIS (COST CONTROL)

ADVANI, H.C. Reducing cost by value analysis. Management Accountant, 12(1) Jan. 77, p. 12-16.

GUPTA, ASOKE. Value engineering: a comparative experience—reduction in packaging cost. Integrated Management, (126) Oct. 76, p. 17-21.

#### VILLAGE PANCHAYATS

KRISHNA IYER, V.R. (Judge of Supreme Court of India). Nyaya Panchayats in retrospect and prospect. Mainstream, 15(23) 5 Feb. 77, p. 7-8 +; 15(24) 12 Feb. 77, p. 15-19.

India needs a new legal technology, new judicature models and men, a developmental-and-remedy oriented jurisprudence and juridicare project which is designed as a pervasive yet potent delivery system of law and justice to the people in the remotness.

Nyaya Panchayats can help in democratic decentralization and of people's participation in dispensation of justice. All the local laws which affect common man should be handed over to Nyaya Panchayats and they should be given powers to issue supplemental directions in addition to giving judgements on issues directly raised in the cases. There

should be no appeal against their decisions and appellate court should overturn a judgement only on gross miscarriage of justice or perversity or misconduct. The Nyaya Panchayat members should be qualified and chosen by the majority vote of the group of Panchas. It should include members from all the sections of society excluding the viliage bosses who dominate the village politics. Legal-aid lawyers should held camps on arranged dates. In these camps great emphasis should be on conciliation, mediation and resolution of conflicts by settlements.

MISHRA, S.N. (Gaya College, Magadh University, Bihar). Emerging leadership in rural India: a case study. Quarterly Journal of the Local Self-Government Institute, 47(2) Oct.-Dec. 76, p. 187-207.

This paper on the characteristic of emerging leadership in rural India is based on a case study of the leaders of the Darauli village panchayat of Siwan district in Bihar State. Though the basic purpose of this paper is to find the characteristics of emerging panchayat leaders, for the sake of comparison a relative analysis of the characteristics of the three types of leaders - elected, defeated and traditional-has been given. The data collected for this study are based on field techniques on research methodology. The conclusions that emerge from this study are that the leadership in Darauli village consists of all men. Not even a single woman could be identified as leader in any category. Further, as the study reveals, the panchayat leaders come from elite class; they are illiterate or not much educated. One of the important findings of the study is the growing recognition on the part of the panchayat leaders that democratic behaviour is essential for panhayat leadership and that the attitude of the panchayat leaders is favourable to democracy, but unfavourable to self-help-Reproduced.

SRIVASTAVA, K.B. (NICD, Hyderabad). Panchayati raj in West Bengal. Community Development and Panchayati Raj Digest, 8(2) Oct. 76, p. 75-94.

The paper seeks to examine, in terms of functional arrangement, the provisions that have been made to recognise the panchayati raj set-up under the Act of 1973 vis-a-vis the extent of conformity as well as deviation from the suggestions of the Balwantray Mehta Committee report (1957).

The West Bengal Act of 1973 has missed to incorporate the innovations adopted by the states of Rajasthan, Gujarat, and Andhra Pradesh in creating a separate cadre for panchayati raj personnel who will promote a sense of dedication to the institutions instread of treating them merely as institutions providing jobs. The Act did not make any provision for cooperation as members of the panchayat samiti and Zilla parishad persons of experience in administration, public life and rural development as has been done in the states of Andhra Pradesh, Gujarat and Rajasthan. The association of such persons with these bodies will have beneficial effect as they will extend their advice and assistance to these bodies based upon their long experience in tackling problems of complex nature.

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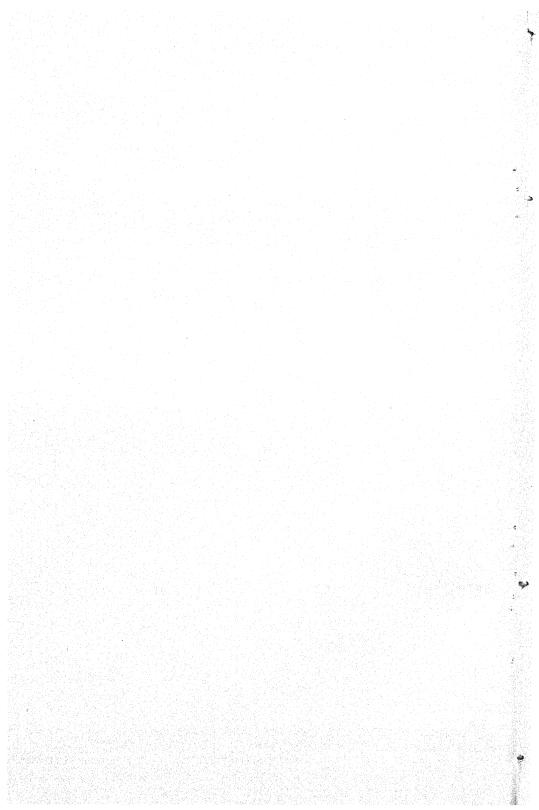
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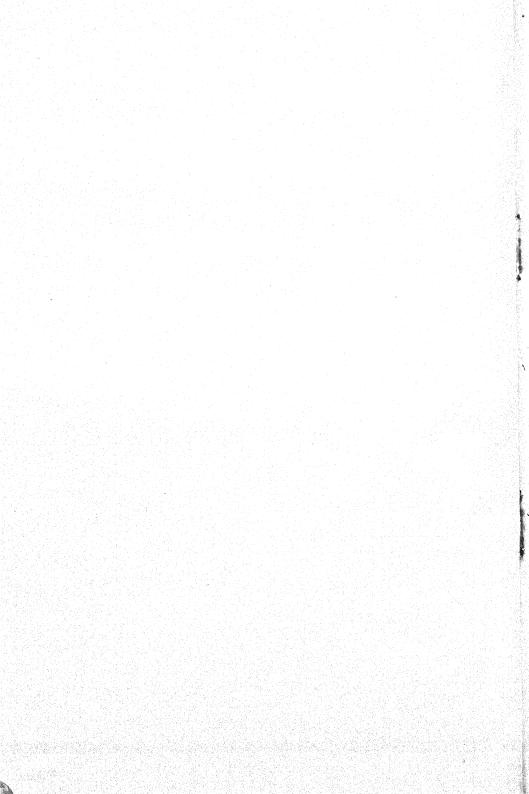
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#### **ABSENTEEISM**

BERNARDIN, H. JOHN, The relationship of personality variables to organisational withdrawal. Personnel Psychology, 30(1) Spring 77, p. 17-27.

#### ACCOUNTING

MALLICK, S. (Joint Controller of Defence Accounts-Ordnance Factories, Calcutta). A note on re-organisation of government accounts. Indian Journal of Public Administration, 23(i) Jan.-Mar, 77, p.176-80.

The author pleads for rationalisation of the functions of the Accountant General's office. This will pave the way for a better and scientific method of handling Government accounts, saving of time, avoidance of dilatory procedures, etc. The shape of the accounts organisation in a typical ministry as it may emerge under an idealised scheme of integration is also examined.

### ACCOUNTING-INFLATION **PROBLEMS**

SIVARAM, B. MEERA and R.K. GUPTA. Inflation accounting: a case study. Chartered Accountant, 25(12) June 77, p.780-3.

#### ACCOUNTING, COST

VENU, S. Opportunity costs: a study.

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# TION

DESAI, MORARJI (Prime Minister of India). Need for decentralisation of political and economic power. Commerce, 134 (3436) 9 Apr. 77, p.548-9+

The Prime Minister, Morarii Desai in his first radio broadcast to the nation outlined the Janata Government's political and economic philosophy. His Government is pledged, he said, to end destitution within a decade, maximise employment, ensure a fair deal to the labour, establish the rule of law and bring about all-round progress. This can only be achieved through devolution and decentralisation of political and economic power and with people's participation.

MAHALINGAM, N. Decentralisation of administration: some suggestions. Swarajya, 22(47) 21 May 77, p.28-9.

Prime Minister, Morarii Desai has suggested a village-based economy to be achieved through devolution and decentralization of political and economic power. Decades ago, Gandhiji thought of a political structure which constitutes each village as a republic interdependent on other villages. To implement these ideas the author thinks of a three-tier system consisting of: (a) village Panchayat; (b) the Panchayat Union Council (PUC); and (c) the District Development Council (DDC). The author

favours retaining of existing arrangement for village panchayats. But for the PUC and DDC he suggests reorganisation as under:

The PUC and DDC are to be co-terminus with the Legislative Assembly Constituency and Parliamentary Constituency respectively and are to be presided over by respective M.L.A. and M.P. The other suggestions relate to the appointment of remaining members and the subjects to be brought under the purview of these Councils.

Such a system, the author feels, will provide the M.L.As. and M.Ps. with the necessary training in public administration, give due importance to local problems, and enable the common man to take greater interest in planning and economic development.

# ADMINISTRATIVE REORGANISA-

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Contents: The problem; Prelude to the emergency, by A.G. Noorani; Gandhian democracy, by Sugata Dasgupta; Decentralisation and growth, by Arun Bose; Touchstones, by Arun Shourie; power diffusion, by Sudhir Mulji; Democratic environment, by Seminarist; Further readings, by M.S. Limaye.

MATHUR, B.C. (Dept. of Personnel & Administrative Reforms, Govt. of India). Reforms at the cutting edge of administration. Management in Government, 8(4) Jan.-Mar. 77, p.263-71.

The purpose of administration is to ensure social progress and economic well-being of the people. Reforms at the cutting edge of administration are concerned with levels where the common man comes in direct contact with administration. In this the archaic and cumbersome rules and procedures are responsible for halting progress.

The solution lies in improvement of systems, methods and procedures of work at all levels and attitudinal and behavioural change among the civil servants towards the public. Steps taken so far are briefly reviewed and directions are suggested in which the reforms work should continue.

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GUPTA, ANIRUDHA. Political theory and the one-party states of tropical Africa. Political Science Review, 15(2-4) Apr.-Dec. 76, p.26-39.

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The new macroeconomics of agriculture, by G. Edward Schuh; A contemporary political economy of family farming, by Paul W. Barkley; Agriculture in international economic relations, by Thorald K. Warley. Specific Sessions: The economics of the farm family; Antitrust policy in agriculture; Small farmers' resources in rural development: current research and application; Land use policy and information needs: Rural Developments, poverty, and regional growth; Private property and the development of American agriculture, 1776-1976; The demographic shift toward rural areas. Farm management research on energy, pollution control, and inflation; Research needs and priorities in the food system: industry view point; Public food assistance programs: impacts and social policy role.

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Rural banks are expected to meet the financial requirements of the rural masses. Since the banks deal with public money, they have to meet certain formalities before they sanction and disburse the money. This proves to be a hurdle so far as the poor villager is concerned. The need is to liberalise the procedural requirements in such cases so that the banks can really prove to be an effective institution in reshaping the ace of rural India—Reproduced.

CHAKRAVORTY, NITISH. Banks and obs. Hindu, 21 may 77, p.8.

DESAI, V. Constraints in bank panel's approach. Economic Times, 12 Apr. 77, p.5.

The Banking Commission appointed in July 1976 (now wound up), while issuing questionnaire inviting public opinion gave guidelines by indicating three alternatives for the regrouping of the existing nationalsed banks. This apart, the Commission has called for opinion in regard to the ransfer of ownership of SBI wholly to the Central Government and whether the public sector banks should be merged as a single body. The author attempts to analyse the four suggestions and focuses on the relevent issues that are to be considered in the reorganisation.

SIMHA, S.L.N. Reorganising financial

machinery: commercial banks. Eastern Economist, 68(23) 10 June 77, p. 1087-90.

#### BEGGING

RAJPUT, S.S. Beggars and beggary. Social Welfare, 24(1) Apr. 77, p.12-14+.

#### BHARAT HEAVY ELECTRICALS LTD.

UMMAT, R.C. BHEL: making good in a difficult field. Eastern Economist, 68 (23) 10 June 77, p.1083-7.

#### BIHAR-POLITICS

SHAH, GHANSHYAM. Revolution, reform, or protest? a study of the Bihar movement. Economic and Political Weekly 12(15) 9 Apr. 77, p. 605-14; 12(16) 16 Apr. 77, p. 642-55; 12(17) 23 Apr. 77, p. 695-702.

#### BIRTH CONTROL

ABRAHAM, A.S. Voluntary family planning still as important as ever. Times of India, 15 Apr. 77, p.8.

BANERJEE, TARUN. Population control: the proven benefits of sterilization. Statesman, 20 May 77, p. 6.

DHAR, NIRANJAN. Family planning and primary education. Mainstream, 14(33) 16 Apr. 77, p. 13-14.

JORAPUR, PANDURANG B. Law and population in India. Indian Journal of Social Work, 38(1) Apr. 77, p.61-9.

MITTAL, B.L. Non-terminal methods in FP: proposal for non-baby year. Economic Times, 17 Apr. 77, p.4+.

MOJUMDAR, MODHUMITA. Towards population control. Indian Express, 4 Apr. 77, p.4.

MURTY, K. RADHAKRISHNA. A new perspective to family planning. Yojana, 21(8) 15 May 77, p. 29+.

PAI PANANDIKAR, V.A. New approach to family planning. Indian and Foreign Review, 14(13) 15 April 77, p.21-2.

PALIWAL, M.B. Literacy impact on acceptance of family planning. Manas, 23 (2) 76, p.121-30.

RAJ NARAIN. A new approach to family welfare programme. Yojana, 21(9) 1-14 June 77, p.4-5

SRIVASTAVA, G.P.L. The dicision-maker in family planning. Social Welfare, 24(1) Apr. 77, p.4-6.

#### **BONUS**

KULKARNI, SUMITRA. Bonus and workers' responsibility. Yojana, 21(8) 15 May 77, p.15-16.

WARRIAR, S.K. Annual bonus linked to production/productivity. Productivity, 18(1) Apr.-June 77, p.1-12.

WAGES, bonus, production and productivity. Indian Manager, 8(1) Jan.Mar. 77, p. 13-102.

Contents: Linking annual bonus with productivity, by V.K.S. Menon; Annual bonus linked to production or productivity, by S.C.S. Menon; Annual bonus linked to production/productivity, by S.K. Warriar; Linking annual bonus to production or productivity, by P.N. Krishna Pillai; Bonus linked to production or productivity, by S. Varadarajan Nair; Linking annual bonus to production or productivity: employers' viewpoint, by P.O. Titus; Bonus linked to production or productivity in line of profits, by K.S. Menon; Annual bonus linked to production or productivity, by L. Kannappan; Annual bonus, by George Stephanos.

#### **BRAIN DRAIN**

DASGUPTA, SURAJIT KUMAR. The problem of brain drain. Modern Review, 140(6) Dec. 76, p. 332-5.

#### BUDGET

(BUDGET of India, 1977-78). Capital, 178(4469) 23 June 77, Budget Supl., p.916-33.

Contents: How far will the budget go to promote new investment? by Bhabatosh Datta; Janata budget: Mr. Patel's balancing act, by Nabagopal Das; Direct tax proposals in the budget: a critical analysis, by Sukumar Bhattacharya; Does Mr Patel's Budget reflect the Janata approach? by Dhires Bhattacharyya; Will the new tax measures stimulate the economy? by Kailash Khanna; Central buget: an exercise in stale mediocrity, by Pesi M. Narielvala; Central budget: impact on West Bengal, by a Special Correspondent; Central budget: Industry's reactions.

Das, A. Budget papers of govt.: unanswered questions. Economic Times, 7 June 77, p.5.

KABRA, KAMAL NAYAN. Budget and economy: current options. Economic Times, 25 May 77, p.5.

The author examines pros and cons of the Indian economy and put forward some proposals to be incorporated in the Indian budget for the year 1977-78.

MALHOTRA, J.R. Government budgeting. Defence Management, 4(1) Apr. 77, p.19-23.

MENON, K.A. and M.R. NAIR. Some proposals for the union budget for 1977-78. Economic and Political Weekly, 12(19) 7 May 77, p.763-7.

The task before the new government, in presenting the Budget for 1977-78 next month, is stupendous and the constraints are numerous.

The finance minister in his speech while presenting the interim budget, showed awareness of the need to ractify the fallacies of the budgetary policies pursued so far. He emphasised the adverse impact of excessive deficit financing and the need to review and recast plan priorities.

The suggestion to drastically cut the plan outlay is, however, unwise. Instead the government should, and can, explore avenues of additional resource-raising. Some

sibilities in this direction are discussed e.—Reproduced.

UL, SAMUEL. A Shift in policy: union dget. Economic Times, 28 June 77, p.5+

AIS, ASUTOSH. How inflationary is the dget. Democratic World, 6(26) 26 June p.5-6.

O, K.R.M. State of central finances. mocratic World, 6(20) 15 May 77, p.5-6.

#### **BUDGET--PROCEDURE**

REBENAR, RONALD J. The utility of e in budgetary decision-making. Western litical Quarterly, 29(4)Dec. 76, p, 575-88.

IGAL, K. On the applicability of optising techniques to budget formulation India. Management in Government, 8(3) t.-Dec 76, p.187-98.

The paper examines the suitability of thematical planning models and their plications in the field of budgeting.

The difficulties in the mathematical optising model in budget formulation are—non-linear nature of relationships in king output to input; (2) uncertainties in th costs and benefits aspects of public ogrammes; (3) the nature of the multijectives of government programmes; (4) k of accurate technical and social statisal data; and (5) anti-analytical nature of budgetary process.

The practical solution is to sub-optimise homogeneous fields, which is not possie in performance budgeting.

#### BUDGET, CAPITAL

OLD, BELA. The shaky foundations of pital budgeting. California Management eview, 19(2) Winter 76, p.51-60.

ARTIN, JOHN D. and DAVID F. COTT, Jr. Debt capacity and the capital adgeting decision. Financial Management, 2) Summer 76, p.7-14.

PRASANNA CHANDRA. 'Integrated' approach to capital budgeting: a critique. Chartered Accountant, 25(11) May 77, p.735-6.

#### BUDGET, DEFICIENCY

RAMAKRISHNA RAO, B. Deficit financing: the dangers of overstepping a safe limit. Capital, 178(4467) 9 June 77, p.828-9.

Although through deficit financing the process of capital formation can be accelerated, there is need for restraints. The consequences of deficit financing are disastrous if inflationary forces are already flourishing in the economy. The Government should strictly pursue a policy of "limited deficit financing" if resort to it cannot be altogether eschewed.

SUNDRUM, R.M. Transitional dynamics of deficit financing. Indian Economic Review, 11(2) Oct. 76, p.193-203.

# BUILDING TRADE—SAFETY DEVICES AND MEASURES

DHARWADKER, P.P. Safety in construction industry. Lok Udyog, 11(2) May 77, p.25-7.

#### BUREAUCRACY

BROWN, DAVID S. "Reforming" the bureaucracy: some suggestions for the new President. Public Administration Review, 37(2) Mar.-Apr. 77, p.163-70.

GANGULY, SHIVAJI. A comparative paradigm of Western and Soviet bureaucracies. Indian Journal of Public Administration, 23(1) Jan.-Mar. 77, p.100-13.

GOODSELL, CHARLES T. Bureaucratic manipulation of physical symbols: an empirical study. American Journal of Political Science, 21(1) Feb. 77, p.79-91.

JAIN, TEJ K. Bureaucracy and work motivation: an empirical assessment of the conceptualizations of Max Weber and Warren Bennis. Administrative Change, 4(2) Jan.-June 77, p.191-212.

SCHEIN, VIRGINIA E. and LARRY E. GRIENER. Can organisation development be fine tuned to bureaucracies? Organisational Dynamics, Winter 77, p.48-61.

#### BUSINESS DEPRESSION

SENGUPTA, S. Is depression in the offing? Integrated Management, 12(6) June 77, p.27-8.

#### CABINET SYSTEM

MALLORY, J.R. The two clerks: parliamentary discussion of the role of the Privy Council office. Canadian Journal of Political Science, 10(1) Mar. 77, p. 3-19.

WETTENHALL, R.L. Modes of ministerialization II: from colony to state in the twentieth century. Public Administration, 54, Winter 76, p.425-51.

#### CANTONMENTS-ADMINISTRATION

SETH, S.C. (Dept. of Science and Technology, Govt. of India). Some aspects of contonment administration in India as seen in the mid-sixtees: a study in reform. Nagarlok, 9(1) Jan.-Mar. 77, p.1-17.

Cantonments are a federal responsibility, although they are located in the territorial jurisdictions of the State Governments. Primarily they are military stations and the mix-up of the civilian and military population has acquired some peculiar administrative features. The administrative machinery consists of a Cantonment Board. The functions of various members which constitute the Board are explained. The cantonment authorities are often criticised for having increased their staff. Some measures to improve the staffing practices are briefly stated. The development work of the cantonment is considerably handicapped by the paucity of funds. The service conditions of the Military Lands and

Cantonments Service do not give to its members prospects similar to the members of other Central Services. The State Governments should assist the cantonments in the same manner as corporations and municipalities.

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PETRAS, JAMES. State capitalism and the third world. Development and Change, 8(1) Jan. 77, p.1-17.

#### CASE METHOD

CHELLAPPA, H.V.V. The case method in training. Training Newsletter, 7(4) Oct.-Dec. 70, 1-15.

#### CHILD LABOUR

MAITY, ANADI BHUSHAN. Child labour in India. Modern Review, 140(5) Nov. 76, p. 291-7.

#### CITIES AND TOWNS

BOSE, ASHISH. The livable city. Bombay Civil Journal, 23(4) Mar. 77, p.17-18+.

PATWANT SINGH. The dilemma of exploding cities. Indian and Foreign Review, 14(14) 1 May 77, p.19+

SHAH, SURAJ M. The problem city Calcutta. (Review article: Geoffrey Morehouse: Calcutta). Quarterly Journal of the Local Self-Government Institute, 47(3) Jan.-Mar. 77, p. 306-8.

#### CITY PLANNING

BISWAS, KALYAN. The planners, the profession and urban planning in India: an exploratory retrospection. Journal of the Institute of Town Planners, India, (91) Sept. 76, p.13-21.

BOOKER, CHRISTOPHER. Physical planning: another illusion shattered. National Westminster Bank Quarterly Review, Feb. 77, p.56-64.

20HEN, RICHARD A. Small town revialization planning: case studies and a ritique. Journal of the American Institute of Planners, 43(1) Jan. 77, p.3-12.

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Contents: The unmaking of a city plan, by Sayed S. Shafi; Meddling with nature, by H.U. Bijlani; Aesthetic demands and social needs, by Rosemary Sachdev.

DELHI revisited—2. Hindustan Times, 23 May 77, p.i (Magazine Section).

Contents: Bottlenecks in housing, by R.K. Srivastava; The vicious transport circle, by Brij Khandelwal; The making of a city slum; by Bijit Ghosh; Development minus aesthetics, by B.G. Fernandes.

DEVA RAJ. Planning strategies and human settlements. Journal of the Institute of Town Planners, India, (91) Sept. 76, p.32-5.

GALLOWAY, THOMAS D. and RIAD G. MAHAYNI. Planning theory in retrospect: the process of paradigm change. Journal of the American Institute of Planners, 43(1) Jan. 77, p. 62-71.

KOTWAL, MANOHAR (Bombay Pradesh Congress Committee) and PRABHAKAR KUNTE (Minister for Housing and Urban Development, Maharashtra). Some observations on Calcutta Metropolitan Authority. Quarterly Journal of the Local Self-Government Institute, 47(3) Jan.-Mar. 77, p,266-72.

This study of Calcutta Metropolitan Development Authority records the work done by it since its inception in 1970. CMDA is a coordinating agency for selecting, financing and assisting the implementing agencies which are involved in the development programme. It directly handles the busti-improvement programme which has an outlay of about 10 crores of rupees. Lately, the CMDA has begun to think in terms of executing the programme

itself as it is finding it difficult to work through various agencies which are not under its supervisory and functioning control. The Calcutta Metropolitan Planning Organisation, which is a planning body, and the CMDA need to be merged into one and the municipal governments in the metropolitan region be so reorganised that a line of command is established from the metropolitan level to the local level. This will amortize the costs of development and yield better coordination.

LAW, SYLVIA. Planning and the future. The Planner, 63(1) Jan. 77, p.7-9.

LONG, NORTON E. A marshall plan for cities. Public Interest, (46) Winter 77, p.48-58.

NAFDAY, AVINASH. National urban information system. Journal of the Institute of Town Planners, India, (91) Sept. 76, p.7-10.

SMART, GERALD. The future of structure plans. The Planner, 63(1) Jan. 77, p.5-7.

WOLENSKY, ROBERT P. and DAVID L. GROVES. Planning in the smaller city: major problems and a possible solution. Socio economic Planning Sciences, 2(1)77, p.37-41.

The study is based on interviews with 29 mayors, 26 planning commission chairmen and 23 professional planners in an Eastern state. It presents the four major problems confronting planning in these communities: (1) a lack of official commitment to planning, (2) the "gap" between professional planners and municipal officials, (3) an underdeveloped advocacy for planning, and (4) several indigenous community hindrances. Each problem is examined in detail with a framework for dealing with resistance to planning is proposed.—Reproduced.

#### CIVIL LIBERTIES

FRANCIS, LESLIE PICKERING and JOHN GREGORY FRANCIS. Nozick's

theory of rights: a critical assessment. Western Political Quarterly, 29(4) Dec. 76, p.634-44.

JOSHI, N.V. Philosophy of individual rights for undivided humanity. Quarterly Journal of the Local Self-Government Institute, 47(3) Jan.-Mar. 77, p.256-65.

MACPHERSON, C,B. Human rights as property rights. Dissent, Winter 77, p.72-88.

SAVANT, S.B. Golak Nath analysed: its legal and political implications. Journal of Parliamentary Information, 23(1) Jan.-Mar. 77, p.18-27.

#### CIVIL-MILITARY RELATIONS

AKINSANYA, ADEOYE. The machinery of government during the military regime in Nigeria. International Review of Administrative Sciences, 42(4) 76, p.357-68.

HEEGER, GERALD A. Politics in the post-military state: some reflections on the Pakistani experience. World Politics, 29(2) Jan. 77, p.242-62.

JACKMAN, ROBERT W. Politicians in uniform: military governments and social change in the third world. American Political Science Review, 70(4) Dec. 76, p. 1078-97.

The paper examines three arguments about the impact of military regimes on social change in Third-World countries. The first asserts that military governments are progressive; the second claims that they are conservative or reactionary; while the third states that the impact of military regimes on social change varies by level of development. It is concluded that civilian-military government distinction is of little use in the explanation of social change.

#### CIVIL SERVICE

BONARJEE, N.B. A civil servant reminiscences. Times of India, 12 June 77, p.8.

The ICS has acquired a deserved reputation for efficiency and integrity. N.B. Bonarjee, who retired in 1950 after 25 years in the service, talks to Gautam S. Vohra about his experiences and deplores the failure in maintaining the standards of the past.

DHARMA VIRA. Memoirs of a civil servant. Administrator, 21(2) Summer 76, p 601-12.

Extracts from "Memoirs of a Civil Servant" by the author.

DUNNETT, JAMES. The civil service: seven years after Fulton. Public Administration, 54, Winter 76, p.371-8.

GOVIND NARAIN. Some stray thoughts. Administrator, 21(2) Summer 76, p.593-600.

From the outset the author points out that the words such as 'Administrator' 'Bureaucrat', 'Civil servant', 'Generalist', etc. and the phrases like 'Committed Bureaucracy', 'Neutrality of Civil Service', 'Specialists vs. Generalists' has done much damage to the role and reputation of civil servants and has harmed the country's cause. The academicians studying administration on the basis of world-wide theories and postulates draw conclusions without giving due consideration to the environment. The administrators too suffer from false ego of knowing everything. Fundamental principles of administration are not valid to all times. Objectives, emphasis and motivations are the variables. Much depend on the individual initiative, dexterity, enterprise and resourcefulness which should be taken care of by proper assessment of the individual at the time of his entry into the services, and any imbalance and injecting of new ideas may be looked after by the in-service training.

It is pointed out that for proper performance of administrators a system having well-defined goals and objectives must ensure: a balance between responsibility authority, healthy two-way comation of ideas and views, and descipnd hard work. The author, then, es his own experiences as administrat different capacities and the ways he d various problems. It is cond that what was relevant in preendence days may not be applicable, but the basic concepts of adminisn remains the same. Sincere efforts,
r understanding, self-education and
blined work put together can provide satisfaction to the individual and is
for the nation too.

, L.K. Economic administration: a mal view. Administrator, 21(2) Sum-76, p. 585-92.

rom his own experiences of economic inistration spreading to almost his e career, the author feels that economic inistration differs from general adstration on two accounts. Firstly, use economics is a separate discipline. t of the economic objectives are eved not through short-cut ways but by ger and more tortuous roots. A deeper vsis of the causes is needed to find out edies. Secondly, in economic adminision the powers to compel and the vers to ban have a limited use. Motivai. convincingness and persuasion are of damental importance for success of any nomic policy. The requisite outlook for nomic administration comes from long n involvement and commitment to it. ring British days the Finances-Commerce ol was aimed at achieving such an itude in the civil service. Now this can done if after the first few years of sere in which the administrators are tried t in different fields of administration. ose who show a flair and aptitude for ting results in the economic field are ide to specialise in that kind of work.

ENON, K.P.S. The qualities of an adinistrator: firmness and flexibility. dministrator, 21(2) Summer 76, p.579-83.

The author spent half of his service of nearly 40 years in diplomatic and semidiplomatic posts and other half in India. He points out to a letter written to him by Jawaharlal Nehru singling out two qualities which a diplomat should possess-a combination of the greatest flexibility with the greatest firmness. The author feels that this is true of an administrator too. The proportion between the degree of firmness and the degree of flexibility might vary from time to time and place to place. In support of this concept he recalls various situations he dealt with as Under Secretary to the Resident of Hyderabad. Dewan of Bharatpur, Agent of the Government of India in Ceylon and Political Agent in North West Frontier and Baluchistan.

RAJAGOPALAN, N. (Hindustan Aeronautics Ltd., Lucknow). Political neutrality of the public Service: a perspective study. Indian Journal of Public Administration, 23(1) Jan. Mar. 77, p.54-67.

This paper seeks to raise the question of the neutrality of the public servants and brings out in a comparative manner how this doctrine of neutrality is perpetuated and given effect to, in various countries, viz., U.S.A., Canada, U.K. and India. At the end, the paper also seeks to evaluate this rather lop-sided and misleading concept of neutrality in the context of the public servant's role in contemporary society and his value frame.

RAO, V. BHASKARA. (Kakatiya University, Warangal). Civil service staff relations in the Government of India. Administrative Change, 4(2) Jan.-June 77, p.247-53.

The evolution of the civil service staff relations in the Government of India during the post-independence years is examined and how far the government and the employees' organizations are able to deal with the complicated task of maintaining harmonious staff relations is discussed. In 1966 a scheme for Joint Consultative Machinery and Compulsory Arbitration

for central government employees was introduced. The analysis is devoted to the assessment and evaluation of the functioning of the Scheme.

SLEIGH, JONATHAN. Civil service selection. New Statesman, 93(2408) 29 Apr. 77, p.560.

The selection methods employed by the Civil Service Selection Board (U.K.) are briefly described.

#### COAL

BUDHIRAJA, S.B. Future place of coal in energy planning. Economic Times, 12 Apr. 77, p.5; 13 Apr. 77, p.5.

KESARY, V.G. Coal to the fore front. Lok Udyog, 10(12) Mar. 77, p.3-7.

#### COALITION GOVERNMENTS

LAVER, MICHAEL. Coalitions in Britain? Parliamentary Affairs, 30(1) Winter 77, p. 107-11.

HARDIN, RUSSELL. Hollow victory: the minimum winning coalition. American Political Science Review, 70(4) Dec. 76, p. 1202-14.

PULZER, PETER. Will England love coalitions? Parliamentary Affairs, 30(1) Winter 77, p.69-79.

#### COASTS

JOHNSON, BARBARA. Governing Canada's economic zone. Canadian Public Administration, 20(1) Spring 77, p. 152-73.

JOHNSTON, DOUGLAS M. Coastal zone management in Canada: purposes and prospects. Canadian Public Administration, 20(1) Spring 77, p.140-51.

LOMAS, A.A. The council of maritimes premiers: a report and evaluation after five years. Canadian Public Administration, 20(1) Spring 77, p.188-99.

## COLLECTIVE BARGAINING

PERRY, JAMES L. and CHARLES H. LEVINE. An interorganizational analysis of power, conflict, and settlements in public sector collective bargaining. American Political Science Review, 70(4) Dec. 76, p.1185-1201.

This study focuses on the interorganizational variables that are used for understanding collective bargaining process in the public sector: (1) goal divergence; (2) stability of the relationship; (3) organizational dependence; (4) conflictual behaviour; (5) contractual change.

RAMANUJAM, G. Ballot vs. membership. Indian Worker, 25(30) 25 April 77, p.5+.

#### COLLECTIVE FARMING

LAZAR ISTVAN. Hungary: collective farm and private plot. Mainstream, 15(31) 2 Apr. 77, p. 13-19+.

#### COMMERCIAL POLICY

BOYER, RUSSELL S. Commercial policy under alternative exchange rate regimes. Canadian Journal of Economics, 10(2) May 77, 218-32.

## COMMONWEALTH OF NATIONS

CHAUDHURI, NIRAD C. India and the Commonwealth. Times of India, 31 May 77, p.8;1 June 77,p.8; 2 June 77,p.8.

Contents: 1. The sooner they part company the better; 2. Dubious relationship; 3. Evil aspects of ties.

# COMMUNICATION IN MANAGEMENT

PRASAD, LALMANI. Why subordinates are not willing to communicate up. Integrated Management, 12(6) June 77, p.39-43.

#### COMMUNICATIONS

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Contents: 1. Framework for future; Juture application.

#### COMMUNISM

MMUNISM. International Journal, 32 Winter 76-77, p.1-193 (Special issue).

Contents: Communism as an historical ce. by Richard Lawenthal; Demonology; orthodox communist image of Trotsism, by Robert H. McNeal; The Intertional department of the CPSU: key to viet policy, by Leonard Schapiro; The viet concept of nation and the right of tional self-determination, by Boris eissner: National liberation during stente: the Soviet outlook, by Daniel S. ipp; Laws and lawlessness in Marxist olitical economy, by Richard B. Day; larxism and the political legacy of Mao se-tung, by John Bryan Starr; Cuba: ational communism in the global setting, y W. Raymond Duncan; Brezhnev's yrrhic vietory: the pan-European conerence of communists in East Berlin, by J.A. Osadczuk Korab.

GOWDA, K. VENKATAGIRI. The propects of communism in India. Journal of the Karnatak University (Social Sciences) 12, 76, p.49-70.

RAPAPORT, ELIZABETH. Anarchism and authority in Marx's socialist politics. European Journal of Sociology, 17(2) 76, p.333-43.

RESNICK, DAVID. Crude communism and revolution. Comment by Shlomo Avineri and Rejoinder by David Resnick. American Political Science Review, 70(4) Dec. 76, p.1136-55.

TARROW, SIDNEY. Italian communism: the new and the old. Dissent, Winter 77, p. 54-60.

#### COMMUNITY DEVELOPMENT

JAIN, C.M. Rural development: some aspects of institutional and administrative change. Administrative Change, 4(2) Jan.-June 77, p 236-42.

NORRIS, MARGARET. A formula for identifying styles of community work. Community Development Journal, 12(1) Jan. 77, p.22-9.

VAN WILLIGEN, JOHN. Administrative problems in an Arizona community development, programme. Community Development Journal, 12(1) Jan. 77, p.30-5.

#### COMMUNITY LIFE, RURAL

ALEXANDER, K.C. (National Institute of Community Development, Hyderabad). Some characteristics of the agrarian social structure of Andhra Pradesh. Social Action 27(2) Apr.-June 77, p.119-34.

This paper attempts to explain the characteristics of the social structure of Andhra Pradesh in terms of the value system, particularly the values relating to food and occupation. Thus the social organisation of paddy cultivation is determined by the high evaluation of rice as a foodgrain and the low esteem in which manual labour and wet cultivation are held. Using Census data and the district as the unit of analysis, this paper shows that, in contrast with the millet-growing districts, those growing paddy have a greater density of population, higher proportion of scheduled castes and agricultural labourers, and a low percentage of female cultivators.— Reproduced.

NORR, KATHLEEN FORDHAM. Factions and kinship: the case of a South Indian village. Asian Survey, 16(12) Dec. 76, p.1139-50.

THE RUSSIAN peasant 1920 and 1984 Journal of Peasant Studies, 4(1) Oct. 76, p.1-108 (Special issue).

Contents: Introduction, by R.E.F. Smith; Note on the sources of George Orwell's 1984, by R.E.F. Smith; On the Russian peasantry, by Maxim Gorky; The Soviet countryside, 1917-1924: its economics and life, by A.M. Bol' Shakov; The journey of my brother Alexei to the land of peasant Utopia, by Ivan Kremnev

SUNDARAYYA, P. Class differentiation of the peasntry: results of rural surveys in Andhra Pradesh. Social Scientist, 5(8) Mar 77, p.51-83.

#### **COMPUTERS**

DAVIS, PERRY J. Simulation with programmable calculators. Journal of Systems Management, 28(2) Feb. 77, p. 6-11.

STROTHER, ROBERT. Crime by computer. Chartered Accountant, 25(11) May 77, p. 739-40.

# COMPUTERS—LOCAL GOVERNMENT

EDWARDS, MARY. Computer project for municipal housing. Bombay Civic Journal, 23(4) Mar. 77, p. 23-4.

# COMPUTERS—PUBLIC ADMINISTRATION

THIAGARAJAN, R. (National Informatics Centre, Electronics Commission, New Delhi). Evolution of databases for governmental decision-making: an Indian experiment. Management in Government 8(3) Oct.-Dec. 76, p. 213-30.

Traces the evolution of computer-based information systems in the Government of India. After analysing the drawbacks of the existing information framework, the plan of the Government for the design and development of an integrated information system is described.

# CONSTITUTIONAL LAW

ANTULAY, A.R. The Constitution, the Supreme Court and the basic structure. Indian Advocate, 16(3-4) July-Dec. 76, p.92-5.

ARCHER, JEFFREY and GRAHAM MADDOX. The 1975 constitutional crisis in Australia. Journal of Commonwealth and Comparative Politics, 14(2) July 76, p.141-57.

NATHAN, S.K.S. Constitution of Sri Lanka: principles of state policy and fundamental rights. Modern Review, 140(3) Sept. 76, p.152-5.

## CONSTITUTIONS—AMENDMENTS

BAR Association of India. Second Symposium on Amendments to Constitution of India. Indian Advocate, 16(3-4) July-Dec. 76, p. 1-91.

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In order to ensure clean administration the author suggests constituting of a statutory institution of the status of the Supreme Court with branches in all the States. It may be named 'Integrity Commission' and whose findings should be final and ministers and legislators found guilty should be debarred from contesting for the Central and State legislatures. Secondly, a code of conduct for all legislators to prevent them from becoming tools of vested interests should be framed. There is also need for proper methods of recruitment, training, promotion, service conditions and elaborate conduct rules for the public services. Delays in transaction of government business should be avoided. and finally a vigilant press and public opinion can contribute significantly.

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Shri S.V. Kogekar in his article "Restoring Democracy", emphasises that the task of restoring democracy has to be tackled at various levels. The article discusses some of the specific steps to be taken with regard to amendment of the constitution, changes in the ordinary laws. restoring democracy in the processes of decision-making at the level of the council of ministers, reviving the democratic functioning of parliament and rooting out authoritarain tendencies in the working of the bureaucracy. Finally, the author indicates how the people's voice can be made to prevail in all institutions and echelons of government. Shri Ashok H. Desai writing under the caption "Assaults on the Democracy" points out that two judicial decisions were among the proximate and direct causes of the declaration of the Emergency on June 25, 1975. It is, therefore, not altogether surprising that one of the principal thrusts of government action during the Emergency was to attack the

independence of the judiciary and to destroy the balance of our Constitutional institutions. This article discusses the many forms-supersession, transfers and non-confirmation of judges, departure from established procedures for appointment of judges-the attack on the indepen dence of the judiciary took and the impact of this attack. The author also suggests a procedure for placing the appointment and promotion of judges beyond direct and indirect executive influence. A.G. Noorani in "Liquidation of Personal Liberty" examines the principal landmarks-the executive proclamations. legislative enactments. constitutional amendments and, not the least, Supreme Court Judgements - in the process of liquidation of liberty during the Emergency. The author also suggests, by implication, what needs to be done to dismantle the authoritarian structure created in this manner. B.G. Verghese's contribution on "The Media in a Free Society" points out that the freedom of expression, a prerejuisite for the articulation and enjoyment of all other freedoms, ranks first among the seven fundamental freedoms listed under Article 19 of the Indian Constitution. Freedom of expression is also invariably the first casualty in any police state; and censorship and news management are the primary tools of every dictatorship. This was most vividly demonstrated in the actions of the Government of India following the imposition of internal Emergency on June 25, 1975. This article reviews briefly these actions of the government and goes on to consider in detail the specific ways in which greater freedom and democratisation of the mass media as a whole can be brought about. Such measures are absolutely necessary if we are to avoid a repetition of attempts to stifle freedom of expression.

The article discusses how best freedom can be restored to the Press, Radio, TV and other components of mass media; how Samachar, a creature of Emergency, can be liberated; how AIR and Doordarshan ought

to be restructured; how newspapers too need to be democratised by making them in spirit and in reality public utilities and not private profit-making corporations. It touches on such aspects as delinking and diffusion of newspaper ownership, relations between the owner of a newspaper and its editor, editorial freedom and the role of the journalists themselves in resisting various kinds of blandishments.

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e field administration in India prea variegated picture. The post of onal Commissioner in State adminisn is not uniform as regards both funcand effectiveness. History and tradinore than a priori considerations and ness, seem to have been responsible is feature of administrative structure. uthor pleads for greater rationalisain the set-up and functions of this and for more reasons than one. How visional Commissioner uses up his in a wide ranging programme, much that he alone can do, is given in detail e author. What it shows is that the sional Commissioner's post is neither ture nor redundant. Enlightened state nistration would make use of the sional Commissioner, both at the y making and implementation levels in r to achieve development results besides ng done conventional administrative s of vital importance to the common

. This is all the more so as the role ne Divisional Commissioner has assummenter significance as regards regional dopment and area planning—Reproduction Editorial.

BAHADUR SHASTRI NATIONAL ADEMY OF ADMINISTRATION. O.—his role in administration: Syndi-

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1. Revenue Functions:
2. Magisterial Functions;
3. Development Functions;
4. General Administration:
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SINGHVI, G.C. (Director of Correctional Services, Government of Rajasthan). Reorganizing state and district administration: a proposal. Administrative Change, 4(2) Jan.-June 77, p.243-6.

The Union and State governments which are the seats of real power, are at a great distance from the remote villages. Some states are too unwieldy to be effectively administered and some are too small in size to justify the traditional top heavy expenditure. The boundaries of states and districts should be re-drawn. A state should have a population of about ten million and an area of 50,000 sq. kms. A district should have a population of about five lakh and an area of of about 2,500 sq. kms. The number of states in such a reorganised pattern will come to about 60 and that of districts to about 1200. This will bring the government closer to the villages.

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The social and economic progress of a country involves labour intensive production, full utilization of local natural resources, and systematic development of appropriate technology. It needs leadership who can understand the masses, participatory democracy, decentralized decision-making and continuous self-correcting mechanism devised by the people themselves. This will bring mass consciousness and building of real community organizations.

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ACHARYA, G.N. Losses of emergency. Mainstream, 15(27) 5 Mar. 77, p.-8-10+

CHATTOPADHYAY, BOUDHAYAN. Towards Indian restoration? Mainstream, 15(27) 5 Mar. 77, p.11-15.

DUTT, V.P. The emergency in India: background and rationale. Asian Survey, 16(12) Dec. 76, p.1124-38

GHOSH, SADHAN KUMAR. A new Gulag in India. Contemporary Review, 230(1333) Feb. 77, p.70-3.

HIRA SINGH. Emergency and universal intellectual: betrayal of social responsibility. Mainstream 15(41)11 June 77, p.9-10+

KULKARNI, V.B. Could the emergency have been averted? Indian Express, 5 June 77, p.8.

MALIK, S.C. Power to declare an emergency: new safeguards needed. Times of India. 29 Apr. 77, p.8.

In view of the recent experiences, suggestions have been given to repeal emergency provisions. These powers should be exercised only in case of war or external aggression or grave internal disturbances and be made subject to approval by both the houses of Parliament by a majority of not less than three fourth of the total membership of each house. The question of hostilities or internal upheavals and continuance of emergency beyond certain period should be justiciable before Supreme Court, Fundamental rights should not be suspended for more than six months.

MORRIS-JONES, W.H. (Institute of Commonwealth Studies, University of London). Creeping but uneasy authoritarianism: India, 1975-6. Government and Opposition, 12(1) Winter 77, p.20-41.

The central argument of this article is that the elements of paradox, incoherence and indeed uncertainty in Mrs. Gandhi's authoritarian regime are substantially a testimonial to the depth and quality of India's espousal and experience of liberal democracy.

NOORANI, A.G. The emergency is the issue. Indian Express, 13 June 77, p.4.

RAGHAVAN, C. Emergency: the genesis. Mainstream, 15(43) 25 June 77, p.5·10+

# EMINENT DOMAIN

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The author visualises *Pert's* extension to land acquisition by Government for public purposes. With the procedural rules as at present, the land acquisition process at the district level takes enormous time, from the announcement of the Government's intention to acquire a piece of land for public purpose to its actual acquisition. The use of the *pert* method, fixing a time span for each operation involved in the land acquisition process, will not only reduce the time required but also bring down the cost of land acquisition—*Reproduced from the editorial*.

WARD, ALAN. The land question in independent Papua New Guinea. Journal of Administration Overseas, 16(1) Jan. 77, p.4-16.

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STEERS, RICHARD M. Antecedents and outcome of organizational commitment. Administrative Science Quarterly, 22(1) Mar. 77, p.46-56.

#### EMPLOYEE MORALE

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BLUESTONE, 1RVING. Creating a new world of work. International Labour Review, 115(1) Jan.-Feb. 77, p.1-10.

GHOSH, ASOK. Workers participation in management. Yojana, 21(4) 15 Mar. 77, p.23-4.

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NAIDU, E. MUNIRATHNAM. Workers participation in industry. Indian Worker, 25(35) 30 May 77, p.4-5.

PRIOR, B.W. Workers' participation continued. New Zealand Journal of Public Administration, 39(1) Mar. 77, p.1-12.

RAO, GAMJI PARAMESHWARA. (Punjab University, Chandigarh). Levels of worker participation in management: an analytical framework. Indian Journal of Industrial Relations, 12(3) Jan. 77, p 305-16.

The purpose of this article is to (1) look into the different attempts made by the writers on the subject at analysing the levels of workers participation in management; (2) offer an analytical framework for conceptualizing the different levels of participation; and (3) suggest the particular mix of levels which would be appropriate, meaningful, and effective in the conditions existing today in India.

WILLIAMS, HAROLD. Participation and industrial democracy. Management Services, 21(2) Feb. 77, p.12-17.

#### **EMPLOYMENT**

AHUJA, KANTA and SATYENDRA K. VERMA. Estimating employment opportunities: a comparison of different methods. Development Policy and Administration Review, 2(2) July-Dec. 76, p.121-30.

ANTIA, FREDOON P. Roads and road transport: employment capabilities. Economic Times, 27 June 77, p.5+

BISWAS, SUDHENDU, HARSH SHARMA and V.K. BERRY. Analysis of the waiting time for employment of certain manpower groups with general level of education in relation to employment generation and the rate of fresh out-turn. Manpower Journal, 12(4) Jan.-Mar. 77, p.9-45.

BISWAS, SUDHENDU. Waiting time, employment generation and rate of out-turn. Indian Economic Review, 11(2) Oct. 76, p.159-80.

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CHOUDHURI, MANMOHAN. Planning for fuller employment. Khadi Gramodyog, 23(8) May 77, p 351-5.

MAYER, JEAN. Space, employment and development: some thoughts on the regional dimension of employment policy. International Labour Review, 115(1) Jan.-Feb. 77, p. 79-95.

VON BEYME, KLAUS and GHITA IONESCU. The politics of employment policy in Germany and Great Britain. Government and Opposition, 12(1) Winter 77, p. 88-107.

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Administration & Society, 8(4) Feb. 77, p.403-22.

## **ENERGY RESOURCES**

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PATHAK, P.V. Alternative sources of energy. Economic Times, 13 June 77, p.5+; 15 June 77, p.5+; 16 June 77, p.5+

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#### **ENGINEERS**

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## **ENVIRONMENT**

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ENVIRONMENTS for growing up. Ekistics, 43(255) Feb. 77, p.62-119 (Special issue).

Contents: The anthropocosmos model The editor's page; Rapid social change threat or promise, by Beatrice B. Whiting Equality of opportunity in a pluralistic society, by C. Arnold Anderson; Behavior malnutrition and mental development, b G.M. Guthrie, Z. Masangkay and H.A. Guthrie; Living conditions of the poor i Lagos, by M.A.O. Ayeni; The use common residential-area open space i Australia, by W.H. Foddy; Plannin neighbourhood parks for use, by Seymon M. Gold; The crumbles castle; Sma children and residential traffic, by V. Gittinger: Considering teenagers; T educational uses of the world, by Philli Ruopp; Changing mental maps: childho to adulthood; by Peter Gould.

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# **ENVIRONMENTAL POLICY**

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PEARLMAN, KENNETH. State environmental policy acts: local decision making and land use planning. Journal of the American Institute of Planners, 43(1) Jan. 77, p.42-53.

SOLESBURY, WILLIAM. The environmental agenda: an illustration of how situations may become political issues may demand responses from government or how they may not. Public Administration, 54, Winter 76, p.379-97.

THIJSSE, JAC P. The environmental problems of the Netherlands against the world background. Planning and Development in the Netherlands, 7(2) 73, p.83-7.

#### **EUROPEAN PARLIAMENT**

PALMER, MICHAEL. The role of a directly elected European Parliament. World Today, 33(4) April 77, p.122-130.

#### **EXCISE TAXES**

DWIVEDI, D.N. A buoyancy approach to the evaluation of excise taxation in India. Indian Economic Review, 11(2) Oct. 76, p.181-92.

PENDSE, D.R. The excise relief scheme: new anomalies. Eastern Economist, 68(15) 15 Apr. 77, p.694-6.

A scheme of excise relief on increased production of selected industries was introduced last year. Quite a few anomalies

have remained in this scheme, even after the government issued a clarification press note on 19th February 1977. After analysing these drawbacks, the author points out that (1) export promotion is an accepted objective of economic policy and if this scheme acts as disincentive, it should be modified: (2) this scheme is for the encouragement of the production as a whole and, as such, should not discriminate against export items; and (3) when the scheme includes production for exports for the purpose of calculating the base clearance itself, should also be eligible for the production incentives equivalent to 25 per cent of the excise duty rate.

VERMA, MAHESH C. Potentiality of petroleum products for excise revenue. Eastern Econominst, 68(16) 22 Apr. 77, p.742-8.

The revenue earned from excises on petroleum products has contributed substantially to the yield from indirect taxation. The author who is a research scholar, Economics Department, Aligarh Muslim University, believes that excises on these products serve the twin purpose of yielding larger revenue and keeping down imports—Reproduced.

#### **EXECUTIVES**

LAL, C.B. Role of the specialist as a manager in an enterprise. Capital, 178(4457) 31 Mar. 77, p. 413.

LANDAU, SAMUEL B. and GERALD S. LEVENTHAL. A simulation study of administrators' behavior toward employees who receive job offers Journal of Aplied Social Psychology, 6(4) Oct.-Dec. 76, p 291-306.

SHARMA, BALDEV R. and S.K. WARRIER. Selection of managers: implications for social justice and equality. Social Action, 27(2) Apr.-June 77, p.135-51.

The focus of this article is on recruitment to higher occupations in India. The authors compare the finding of a number of studies on this theme with the situation prevailing in the selection of MBAs in an all-India institute of management. The observed trend indicates that higher occupations in India are dominated by the urban middle and lower classes. The implications of this trend are examined from the point of view of the national goals of social justice and equality of opportunity, and a number of suggestions are made for the modification of current selection procedures—Reproduced.

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SUR, NIKHIL. The Bihar famine of 1770. Indian Economic and Social History Review, 13(4) Oct.-Dec. 76, p.525-31.

#### FARM INCOME

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#### FARM LABOUR

BHAGAWATI, B. The problem of rural worker. Indian Worker, 25(38) 20 June 77, p.6-7.

KARAM SINGH and BALBIR KUMAR. A study of farmer-labour relationship in the Punjab. Indian Journal of Industrial Relations, 12(3) Jan. 77, p.387-96.

MUKHOPADHYAY, ARUN. Special programmes for agricultural labourers. Economic Studies, 17(10) Apr. 77, p.601-4.

PATEL, M.S. How to solve unemployment problem: landless farm labour. Economic Times, 27 Apr. 77, p.5.

In this article, an attempt is made to know the present survival picture of the landless agricultural labourers and small farmers so that one can know, what are their minimum requirements and how they meet their requirements, what are the constraints they face and their remedies, which types of institutions are helping them to meet their daily needs like food, cloth, farm inputs, etc.

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#### FARM PRODUCE

SAGAR, VIDYA and KANTA AHUJA. Agricultural productivity in Rajasthan: an inter-regional and inter-temporal analysis. Anyesak, 6(2) Dec. 76, p.141-58.

SEAVOY, RONALDE. Social restraints on food production in Indonesian subsistence culture. Journal of Southeast Asian Studies, 8(1) Mar. 77, p.15-30.

## FARM PRODUCE-PRICES

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COMMERCE RESEARCH BUREAU. Rabi: price and procurement policy (1977-78). Commerce, 134(3438) 23 Apr. 77, p.665-71.

#### FARM PRODUCE-STORAGE

POSPELOVA, E. Reserves for increasing food resources. Soviet Review 17(4) Winter, 76-77, p.70-87.

# FARM WAGES

CHATTOPADHYAY, MANABENDU. Wage rates of two groups of agricultural labourers. Economic and Political Weekly, 12(13) 26 Mar. 77, p.A-20-2.

DEEPAK LAL. Agricultural growth and rural real wages: a reply to Rohini Nayyar (EPW, Nov. 6, 1976). Economic and Political Weekly, 12(20) 14 May 77, p.802-3.

MAHANTI, T.K. Wages rates of agricultural labourers in West Bengal. Indian Journal of Regional Science, 7(2)75, p.119-29.

#### **FASCISM**

GUPTA, DIPANKAR. The Political economy of fascism. Economic and Political Weekly, 12(25) 18 June 77, p. 987-92.

#### FEDERAL AID

RANJANA. Rajasthan and fiscal federalism in India: a plea for a better deal with states. Political Science Review, 15(2-4) Apr.-Dec. 76, p.85-98.

Article is based on a case study of Central financial assistance to Rajasthan during the period 1956-57-1970-71. The author is of the opinion that the financial autonomy of the state is much desirable and in this regard gives the following suggestions: (1) states share in Union excise duties should be increased; (2) income tax surcharges should be imposed only in emergencies and after that these should be merged with basic rates; (3) there should be just and equitable distribution of corporation tax among the states; (4) fixing the grant in lieu of the repealed tax on railway passenger fares at a particular level deprives the states of its due benefits of increased revenue; and (5) Basis of the grant-in-aid should be backwardness of the state, size of population of scheduled castes and tribes and frequency of natural calamities.

#### FEDERAL-STATE RELATIONS

AKINSANYA, ADEOYE. Federalism and military rule in Nigeria, 1966-75. Indian Journal of Public Administration, 23(1) Jan.-Mar. 77, p. 34-53.

This paper attempts to examine the federal-state relations during the military regime in Nigeria and speculate for the future.

#### **FERTILIZERS**

UMMAT, R.C. Fertilizer pricing: needed a second look. Eastern Economist, 68(17) 29 Apr. 77, p. 797-9.

According to the author, there is a persistent demand from the agricultural community to bring down the prices of farm inputs including fertilizers. But the new units, threaten to become sick even before they take off owing to the escalation in the capital costs and the prices of the feedstocks—Reproduced.

#### FIELD CROPS

BANDYOPADHYAY, ALOK. Cereal crop growth pattern in Punjab, Bengal: a study in contrast. Economic Times, 7 Apr. 77, p.5+; 8 Apr. 77, p.5+

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GABLE, RICHARD W. and J. FRED SPRINGER. Administration of rice production in Asia: personal histories of program personnel Philippine Journal of Public Administration, 19(3) July 75, p. 173-97.

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# FINANCE, PUBLIC—LEGISLATIVE CONTROL

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## FINANCE, PUBLIC-POLICY

AGRAWAL, J.N. Fiscal policies: impact on income distribution. Economic Times, 14 May 77, p.5+

The ultimate objective of economic policy is to increase income and minimise

inequalities in the distribution of income. Author has discussed the important policies adopted by the Government to achieve this end. It is felt that despite the 25 years of planning, the majority of the people are still poor and there is wide gap in the income levels both in urban and rural areas.

#### FIRE PREVENTION BUREAU

LOZIER, JOHN. Volunteer fire departments and community mobilization. Human Organization, 35(4) Winter 76, p.345-54.

## FOOD SUPPLY

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RAMSEY, JAMES R. and M.S. KANTHI. An examination of world food problems. Indian Administrative and Management Review, 8(3-4) July-Sept./Oct.-Dec. 76, p.1-6.

WORTONAN, STERLING. A rational approach to the food-poverty problem. Swarajya, 22(45) 7 May 77, p.7-8.

# FORCED LABOUR

GHATAPANADI, S.G. Forced labour in ancient and medieval Karnataka. Journal of the Karnatak University (Social Sciences), 12, 76, p.146-52.

## FOREIGN COMMERCE

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The policy of export-led fast growth for India is unlikely to succeed to any great extent, mainly because exports on a scale significant to provide a boost to the

Expansion of India's manufacturing activity for the export market is also costly, requiring increasingly large budgetary subsidies to the export units. Thus emphasis on export performance alone will distort national industrial priorities and policies and will further reduce the domestic market for industrial goods without any assurance of a compensatory growth of the export market.

In allowing a large part of imports to grow uncontrolled and then, in order to pay them, pushing up exports even at such cost, the government is merely accepting the path of least resistance. Imports are being made under pressure exerted by some powerful lobbies in the country. The cost of exports on the other hand is being borne by a number of much weaker groups. This imbalance in the basic forces on the two sides makes the result of this (however futile) export-import game predictable for India – Reproduced.

KELKAR, VIJAY LAXMAN. Evaluation of India's trade policies. Economic and Political Weekly, 12(25) 10 June 77, p.993-8.

NAMBIAR, R.G. Import substitution, domestic resource cost, and key sectors in the Indian economy. Economic and Political Weekly, 12(24) 11 June 77, p.954-62.

UPADHYAYA, K.K. The dimensions of import substitution in India, Lok Udyog, 11(1) Apr. 77, p.37-42.

WOODLAND, A.D. A dual approach to equalibrium in the production sector in international trade theory. Canadian Journal of Economics, 10(1) Feb. 77, p.50-68.

ZAKHAROV, S. and V. SULIAGIN. The computerized system for optimal foreign trade planning: objectives, tasks and Soviet Review. 17(4) Winter

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., R.J., T. BURNS and J.S.E. RY. The role of exchange rate es in balance of payments adjust: the United Kingdom case. Ecoty Journal, 87 (345) Mar. 77, p.1-29.

ER EDWARD. Dynamic stability the choice between fixed and flexible nge rates. Economic Journal, 87(345) 77, p.81-95.

#### GOBAR GAS

NEY, RICHARD. Economics of ar-gas' versus fertilizer: a critique of mediate technology. Development and Ige, 8(1) Jan. 77, p-77-102.

# *)VERNMENTS, RESISTANCE TO*

ILER, GREGORY S. Civil disience in democratic society: the case nited States. Political Science Review, 4) Apr.-Dec. 76, p. 40-61.

#### **JOVERNMENT AND BUSINESS**

BRA, KAMAL NAYAN (Indian itute of Public Administration, New ii). Corporate management and public cy in India. Indian Journal of lic Administration, 23(1) Jan.-Mar. 77, 1-9.

The author critically analyses the ution of management cadre in India says that although we have travelled from the owner-manager and other iliar types of corporate management more and more professionalism in it, e is still a long way for us to go in er that professional management itself come to be fully aware of the social onsibilities that Indian enterprise uld bear as an imperative of indus:riation. It is further pointed out that olic undertakings have also not come to expectation in regard to professional nagement—Reproduced from the editorial.

## GOVERNMENT ENTERPRISE

CHATTERJEE, BIBHAS. West Bengal: how to lift the state undertakings from the morass. Capital, 178(4459) 14 Apr. 77, p.485-6.

The author argues that the social and welfare objectives of public undertakings should not be an excuse for the existing state of inefficiency and losses. Due to the myth of 'Public accountability' the board of directors also hesitate to take proper decisions for the successful running of these enterprises. The author suggests that: (1) the opinion of recognised experts in the field should be taken as final; (2) job evaluation analysis, description and distribution should be meticulously done so that line and staff functioning may be streamlined; (3) consciousness about one's rights has to be balanced with duty consciousness: (4) the board of directors should be responsible to State Bureau of Public Enterprises manned by experts in industrial and business management; and (5) successful private industrialists should 'adopt' certain sick industries and lift them from morass.

HUKKU, V.N. Public sector and its profitability. Journal of the Indian Institute of Bankers, 47(4) Oct.-Dec. 76, p.177-86.

RAY, H.N. Corporate planning by public enterprises: its linkage with national resources planning, Lok Udyog, 11(1) Apr. 77, p.23-7.

Text of address delivered at the U.N. Workshop for Planning Growth held under the auspices of the Asian Conference on Development Administration, United Nations, at New Delhi.

SHARMA, VISHVESHWAR DAYAL. Management development in the public sector. Integrated Management, 12(6) June 77, p.19-20+

#### GOVERNMENT ENTERPRISE— MARKETING

KAPOOR, M.C. and J.D. SINGH. Marketing planning in public enterprises. Lok Udyog, 10(12) Mar. 77, p.17-21.

# GOVERNMENT ENTERPRISE— PERSONNEL

BANERJEE, SUBRATA. Public sector—problems of management and democratic control. Mainstream, 15(30) 26 Mar. 77, p.15-23: 15(31) 2 Apr. 77, p. 20-6.

The paper was presented by the author at the Moscow Economic Conference organised by the USSR Academy of Sciences in November 1976, in which he has emphasised the necessity of workers' participation in the management of public enterprises.

SINGH, P.N. A critical appraisal of some personnel practices in the public sector. Lok Udyog, 10(12) Mar. 77, p.31-2.

THOMAS, PHILIP S. (Indian Institute of Management, Ahmedabad). Personnel policies in public enterprises. Management in Government, 8(4) Jan.-Mar. 77, p.302-16.

This article is divided into three parts. Firstly, in the matter of recruitment, the focus is on the process of selection of individuals to the top posts in public enterprises. Then the matter of promotion is discussed from the point of view of propelling people from within the organisation to the highest posts in it over a period of time. Lastly, the matter of training is discussed in relation to the management development needs of personnel at the lower-middle levels including staff and technical specialists as well as fresh management recruits.

## GOVERNMENTAL RESEARCH

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# GRIEVANCE PROCEDURE

VEGLAHAN, PETER A. Making the grievance procedure work. Personnel Journal, 56(3) Mar. 77, p.122-3+

## GUYANA-GOVERNMENT

MAHANT, E.E. The strange fate of liberal democracy: political opposition and civil liberties in Guyana. Round Table, (265) Jan. 77, p. 77-89.

#### **HEALTH SERVICES**

AITKEN, J. Health services: a second opinion. New Zealand Journal of Public Administration, 39(1) Mar. 77, 37-41.

QUADEER, IMRANA. Reshaping health services. : a note on draft plan on rural health services. Economic and Political Weekly, XII(23) 4 June 73, p.926-8.

SANJIVI, K.S. Health care for the rural poor. Hindu, 7 May 77, p. 8.

Commenting on the Union Health Minister's Scheme for providing quick and inexpensive medical aid to rural areas, the author discusses the merits and demerits of the scheme.

He suggests that instead of selecting community level worker, the training should be given to 3 or 4 persons from community of 1000 population and out of these trained persons a worker should be selected and given a first aid kit and stipend. The candidate for training should be up to the standard of 9th or 10th instead of just 6th standard. The period of training should not be more than 4 weeks. The Block Health Centres or some voluntary agencies can take up the responsibility of training. The workers should not run clinics but only provide first aid and give information to the Health Centres about Community's health problems.

SHERGIL, RAGHU. Sickness of rural health service. Democratic World, 6(15-16) 17 Apr. 77, p.8-9.

WEAVER, JERRY L. The elderly as a political community: the case of national health policy. Western Political Quarterly, 29(4) Dec. 76, p.610-19.

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GOKHALE, V.G. Housing technology and economics. Quarterly Journal of the Local Self-Government Institute, 47(3) Jan.-Mar. 77, p.281-3.

JAYARAMAN, K. Public housing: streamlining measures Economic Times, 4 Apr. 77, p.5+

NEVITT, ADELA ADAM. Housing in a welfare state. Urban Studies, 14(1) Feb. 77, p.33-40.

SINHA, H.N. Price of land, replacement cost & rent of house: case study of 2 Bengal towns. Economic Times, 19 May 77, p.5; 20 May 77, p.5.

SRIVASTAVA, B.K. Bottlenecks in housing. (Delhi revisited-II). Hindustan Times, 23 May 77, p.i (Magazine Section).

STORCK, LOUIS. Adequate housing: the challenge of modern society: political and financial possibilities and limitations. ITCC Review, 6(1) Jan. 77, p.13-17.

# HOUSING, INDUSTRIAL

GOKHALE, R.G. Housing for colliery workers. Lok Udyog, 11(2) May 77, p.21-4.

## INCOME

AGRAWAL, S.N. Rural income differentials. Economic Times, 21 June 77, p.5+; 22 June 77, p.5.

## INCOME-ACCOUNTING

BROOKS, LE ROY D. and DAIF A. BUCKMASTER. Further evidence of the time series properties of accounting

income. Journal of Finance, 31(5) Dec. 76, p.1359-73.

## INCOME—GUARANTEED INCOME

HARRIS, C.P. Income security programmes and the philosophy of social security policy. International Social Work, 20(1) 77, p.30-42.

#### INCOME TAX

JAIN, ANIL KUMAR. Against raising exemption limit for income-tax. Eastern Economist, 68(23) 10 June 77, p. 1090-2.

KHANDELWAL, R.K. and B.L. TEKRIWAL. Income-tax Act: maintenance of accounts. Economic Times, 27 June 77, p.5+

ROMER, T. On the progressivity of the utilitarian income tax. Public Finance, 31(3) 76, p.414-26.

## INDIA-ECONOMIC POLICY

DAS GUPTA, RANJIT. State and economic development (a perspective of interaction) Mainstream, 15(33) 16 Apr. 77, p. 15-22; 15(34) 23 Apr. 77, p 15-21.

NIGAM, RAJ K. The Indian economy at the end of the century. Lok Udyog, 10(12) Mar. 77, p.47-9.

RETHINKINGS: a symposium of ideas and concepts for future development. Seminar, (215) July 77, p.10-47 (special issue).

Contents: The problem: a short statement of the issues involved; Peaceful revolution reconsidered, by Jayabrata Bhattacharjee; Ccalition governments, by S.C. Malik; Land and Water, by B.B. Vohra; Urbanisation, by R.P. Misra and B.S. Bhooshan; Mass media, by Ashoke Chatterjee; Self-reliance, by Ramesh Thaper; Further reading: a select and relevant bibliography, by M.S. Limaye.

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# INDIA-FOREIGN RELATIONS

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A long period of economic stagnation against a background of increasing pressure of population, followed by the burdens of the Second World War, had weakened the Indian economy. was a widespread poverty and want. The partition of the country uprooted millions of people and dislocated economic life. Productivity in agriculture and industry stood at a low level. In relation to needs the available domestic savings were altogether meagre. The promise of freedom could only be redeemed if the economic foundations were greatly strengthened. The constitution established equal rights of citizenship, and these had now to be expressed through rising levels of living and greater opportunities for the bulk of the people. It was essential to rebuild the rural economy, to lay the foundation of industrial and scientific progress, and to expand education and other social services. These called for planning on a national scale, encompassing all aspects of economic and social life, for efforts to mobilize resources, to determine priorities and goals and also to create a widespread outlook of changed technological progress-Reproduced.

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In many public systems efficiencies may be realized by improved personnel scheduling. This paper surveys the literature on personnel scheduling in the public domain. Two general problems are considered: the daily scheduling

problem where hourly employee work day patterns are determined and the weekly scheduling problem where day off and day on work week patterns are constructed. The daily problem is discussed in terms of scheduling with and without simultaneous work assignment; and the weekly problem is dichotomized into those schedules based on eyclical personnel requirements and those that are not.—Reproduced.

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BANSAL, PREM LATA (Nebraska State Office of Planning and Programming, Lincoln, USA). Measuring job satisfaction in the Indian Administrative Service, Indian Journal of Public Administration, 23(1) Jan.-Mar. 77, p.149-57.

The objectives of the study are: (1) to review briefly the existing theory of job satisfaction; (2) to measure empirically level of job satisfaction/dissatisfaction in AAS; and (3) to develop a profile of the AAS official's attitude towards the job.

Existing theory of job satisfaction points out to two sets of criteria: (1) job-context factors (extrinsic rewards) such as the status of job, salary, opportunity for promotion, factors in personal life and job security; and (2) job content factors (intrinsic rewards) such as recognition, achievement, responsibility, interaction with others and the work itself.

The author applies both these to find out job satisfaction among the IAS. The sample consists of 80 respondents. Four specific questions, viz (1) the standard of living; (2) ideas instrumental indecision to

join the Service; (3) father's attitude toward the job; and (4) respondent's perspective to do it over again, were asked.

Based on the first set of variables the study suggests that the Indian Administrative Service does not, at present, pose any danger of creating job dissatisfaction among its members. But applying the second set of variables it is revealed that much needs to be done to the IAS in terms of its capability to provide intrinsic rewards or motivation to its members.

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# LABOUR-JUDICIAL DECISIONS

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GERTZEL, CHERRY. Labour and the state: the case of Zambia's mineworkers union. Journal of Commonwealth & Comparative Politics, 13(3) Nov. 75, p.290-304.

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#### LAND-RECLAMATION

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#### LAND TENURE

BHALLA, SHEILA. Changes in acreage and tenure structure of land holdings in Haryana, 1962-72 Economic and Political Weekly, 12(13) 26 Mar. 77, p.A-2-15.

The theme of this study is confined to the changes in land relations which have effected the massive acreage structure in the state of Haryana during the years 1962-72. Three important hypotheses have emerged: (1) the Green Revolution, by reducing the minimum size for a viable holding, made possible the breakup of medium and large holdings; (2) resumption of land for selfcultivation was mainly a response by landlords to the opportunities afforded by productivity raising technology; and (3) apprehension about tenancy legislation did produce a thoroughly visible result of a different sort-vastly accelerated 'tenant' switching—of whatever leased in acres had not been resumed.

DE, AMALENDU. Bengali intelligentsia's attitudes to the permanent settlement. Social Scientist, 5(8) Mar. 77, p.18-40.

LAND reforms. Prashasnika, 5(1-4) 76, p.1-189 (Special issue).

Contents: Land reforms in Rajasthan: changing perspectives, by Paras Ram Maderna; 20-point economic programme and implementation of land reforms in Rajasthan, by Ram Kishore Vyas; Rajasthan men bhoomisudhar: ek sarvakhshan, in Hindi, by Ram Prasad Ladha; Tribal bonded labour: emancipation and rehabilitation, by N.C. Bhatnagar; Ceilings on agricultural holdings, by S.L. Joshi; Land reforms and their implementation, by Kanta Ahuja; Implementing land reforms, by Bala Sahai; Land reforms: security of tenure, by Sureka; Land reforms: ensuring continuous possessions of land to the weaker sections: an approach, by G.N. Haldea; Land reforms measures in Rajasthan Canal Project Area and land improvement through the World Bank, by C.L. Jain; Land reforms legislation: the Rajasthan case, by K.D. Trivedi; Impact of constitutional amendments on agrarian reforms in Rajasthan, by S.P. Sharma; Implementation of land reforms in Rajasthan, by Anter Singh; Land reforms in Rajasthan, by R.N. Saxena; Socio-historical perspectives of land reforms in arid zone of Rajasthan, by M.L. Purohit; Land reforms, legal aid and legal extension, by Rakesh Hooja; Abolition of bonded labour in Rajasthan by G.B. Sharma.

LAXMINARAYAN, H. and S.S. TYAGI. Tenancy: extent and inter-state variations. Economic and Political Weekly, 12(22) 28 May 77, p.880-3.

What is the extent of tenancy in India? What is the extent of inter-state variation in tenancy? Are the existing estimates dependable? What are the factors which determine inter-state variations in tenancy?

In this paper an attempt has been made to provide answer to some of these questions. These answers are largely based on an analysis of three rounds of National Sample Survey's Census of landholdings (8th, 17th and 26th), the Agricultural Census of 1970-71 and other independent studies, partilarly those studies undertaken by the

Agricultural Economics Reaserch Centre, University of Delhi—Reproduced.

LIN, SEIN and BRUCE ESPOSITO. Agrarian reform in Thailand: problems and prospects. Pacific Affairs, 49(3) Fall 76, p.425-42.

MAROTHIA, D.K. Economics of land leasing: a case study. Economic Times, 20 Apr. 77, p.5+; 21 Apr. 77, p.5+

SARADAMONI, K. Land reforms: next step in Kerala. Mainstream, 15(35) 30 Apr. 77, p.11-15.

Land reforms implemented in the state of Kerala have neither solved the unemployment problem of rural areas nor there is any substantial increase in farm output. Unless local planning and economic organizations tackle these problems as a whole, the objectives of the land reforms cannot be achieved.

Author has proposed that: (1) households owning very small plots of land should be trained and taught to work collectively and efficiently; (2) advances for cattle and poultry should be given on the basis of joint guarantees; (3) training in modern scientific methods of rearing cattle and poultry should be given to the unemployed and women; (4) panchayat or ward level agencies should purchase and distribute local produce; (5) loan and advances to the medium and bigger farms should be on the basis of employment they generate and their investment in non-agriculture sectors at the local level.

#### LAND TITLES-REGISTRATION

McDOWELL, C.M. Land law and registration. Journal of Administration Overseas, 16(1) Jan. 77, p.43-8.

A review article. The book involved is "Land Law and Registration", by Rowton Simpson.

# LAND USE

BAMMI, DEEPAK and DALIP BAMMI. An optimizing land use planning model for India. Indian Journal of Regional Science, 7(2) 75, p.140-151.

BELL, E.J. and R.C. HINOJOSA. Markov analysis of land use change: continuous time and stationary processess. Socio-Economic Planning Sciences, 2(1) 77, p.13-17.

# LAND USE, URBAN

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PACK, HOWARD and JANET ROTHEN-BERG PACK. Urban land-use models: the determinants of adoption and use. Policy Sciences, 8(1) Mar. 77, p.79-101.

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MAHMOOD, M. Language and politics in India. Modern Review, 140(6) Dec. 76, p.369-74.

#### LAW

KRISHNA IYER, V.R. Towards new frontiers in law. Mainstream, 15(35) 30 Apr. 77, p.16-19.

It is an excerpt from the A.S.R. Chari Memorial Lecture delivered by Justice Krishna Iyer on April 15, 1977, in New Delhi.

He stresses the need for the new laws to bring about social equalization in place of social suppression and hierachical structure. These laws should be welfare-oriented, regulate production and distribution and establish village-based delivery system of justice.

#### LEADERSHIP

FREW, DAVID R. Leadership and followership. Personnel Journal, 56(2) Feb. 77, p.90-5+

LORD, ROBERT G. Functional leadership behavior: measurement and relation to social power and leadership perceptions. Administrative Science Quarterly, 22(1) Mar. 77, p.114-33.

RANGASWAMY, G. and DONALD HALMICH. A comparative study of Indian and American executives leadership styles. Indian Administrative and Management Review, 8(3-4) July-Sept./Oct.-Dec. 76, p.14-22.

The study focuses on an attempt to reveal whether the executives, as a group, in India and the U.S.A. are generally task oriented, employee oriented, or somewhere to between these extremes.

RUSSELL, R.V. (Jundi Shapur University, Ahvaz, Iran). Selecting future administrators for leadership positions. Indian Journal of Public Administration, 23(1) Jan.-Mar. 77, p.158-63.

The author refers to the question of the administration being complicated and requiring several skills of planning and organisation. In administration, leadership is seen as a capacity to develop effective relationship with subordinates and to delegate powers. This, in turn, can count for success only if human motivations are understood and properly assessed. But human motivation can not be understood by adopting any simplistic approach. Moreover, there is always interaction between human motivations in an organisation and the work environment obtainable in that organisation. Research in this field has gone very far; indeed, precise knowledge about leadership traits is increasingly being used in the selection of administrators.

Still it happens that many incumbent administrators do not necessarily show leadership qualities when put on the job. They have their minds centred on self-recognition; they are manipulators rather than managers—Reproduced from the editorial.

#### LEGISLATIVE COMMITTEES

GUPTA, S.C. (Lok Sabha Secretariat, New Delhi). The Estimates Committee and the budget documents. Journal of Parliamentry Information, 23(1) Jan.-Mar. 77, p.28-36.

The author briefly reviews the recommendations of three reports of the Estimates Committee pertaining to budgetary reforms. The three reports are: First report (1952) of the first Lok Sabha. Twentieth report (1957-58) of the second Lok Sabha, and Twenty-Fourth report (1972-73) of the fifth Lok Sabha. The recommendation and their impact on the forms and format of the budget are discussed under the following heads: (1) lump-sum entries; (2) contribution to international bodies; (3) plan expenditure; (4) key to budget documents; (5) budget at a glance; (6) white paper on new projects; (7) grant to private institututions; (8) performance budgeting; (9) notes on new services/new instrument of service; and (10) forward-looking budget.

Some aspects on which reforms are needed are pointed out. They are: (1) public borrowing; (2) monitoring and review of actual expenditure in respect of major projects vis-a-vis estimates; and (3) making of an organisational arrangement by which the Ministry of Finance, other Ministries concerned with economic development and the Planning Commission continually review expenditure trends vis-a-vis the past budget and general economic conditions.

SINHA, R.K. Chairmanship of Parliamentary committees. Journal of Parliamentary Information, 23(1) Jan.-Mar. 77, p.4-17.

# LEGISLATIVE OFFICERS

NOORANI, A.G. Mr. Speaker. Swarajya, 21(41) 9 Apr. 77, p. 10.

RAJESWARA RAO, P. From Frederick White to Sanjeeva Reddy. Swarajya, 21(41) 9 Apr. 77, p.11.

## LEGISLATIVE REPORTING

JOHANNES, JOHN R. Study and recommend: statutory reporting requirements as a techniques of legislative initiative in Congress: a research note. Western Political Quarterly, 29(4) Dec. 76, p.589-96.

#### LEGISLATIVE VOTING

NORPOTH, HELMUT. Explaining party cohesion in Congress: the case of shared policy attitudes. American Political Science Review, 70(4) Dec. 76, p.1156-71.

#### **LEGISLATORS**

MINETA, NORMAN Y. Update from Capitol Hill: power and seniority in the House of Representatives. Public Affairs Report, 17(7) Dec. 76, p. 1-7.

#### LEGISLATURES

NOORANI, A.G. Dissolution of state assemblies. Indian Express, 23 Apr. 77, p.4.

PARKER, GLENN R. Some themes in Congressional unpopularity. American Journal of Political Science, 21(1) Feb. 77, p. 93-109.

#### LIBERALISM

SHARMA, BASUDEO. The concept of self-government and the Indian Liberals. Political Science Review, 15(2-4) Apr.-Dec. 76, p.62-84.

# LIFE INSURANCE CORPORATION OF INDIA

QURESHY, WASIF ALI. The role of L.I.C. in the economic development of

Uttar Pradesh. Indian Finance, 99(20) 14 May 77, p.493-7.

#### LOANS

HAZARI, R.K. Preparation, supervision and evaluation of project lending Reserve Bank of India Bulletin, 30(12) Dec. 76, p.1021-6.

# LOCAL FINANCE

EMMOTT, R.A. Revision of the system of local government finance in the United Kingdom (Layfield Report). Local Finance, 6(1) Feb. 77, p.3-9.

McKINLAY, P.J. Crisis in government: the challenge of local finance. New Zealand Journal of Public Administration 39(1) Mar. 77, p.53-89.

#### LOCAL GOVERNMENT

ADAMOLEKUN, LADIPO. Local government reform in the Beneu Plateau State of Nigeria. Journal of Administration Overseas, 16(1) Jan. 77, p.30-42.

CROZIER, MICHEL and JEAN-CLAUDE THOENIG. The regulation of complex organized systems. Administrative Science Quarterly, 21(4) Dec. 76, p. 547-70.

In this study French local government is analyzed. The analysis shows that French public affairs at the local level are managed by a complex, stable system of groups and institutions. The analysis also lends support to the contention that interorganizational relations are regulated by a complex, and more or less organized system rather than by an interorganization network.—

Reproduced.

DUE, DAO TANG. Towards a comparative analysis of the executive function in territorial local government. New Zealand Journal of Public Administration, 39(1) Mar. 77, p.21-8.

A paper presented to the First National Conference of the New Zealand Political

Studies Association, 14-16 May 1976, Victoria University of Wellington.

OLA, ROBERT O.F. A functional approach to local government. Planning and Administration, 4(1) Spring 77, p.91-9.

PATHAK, HARBANS. Local government in Sweden. Nagarlok, 9(1) Jan.-Mar. 77, p.42-51.

THE RATIONALIZATION of local administration: initiatives in Denmark a lesson for Britain. Local Government Studies, 3(1) Jan. 77, p.43-6.

REDWOOD, J.A. Local government finances. National Westminister Bank Quarterly Review, Feb. 77, p.7-17.

# LOCAL GOVERNMENT—DECISION MAKING

HALACHMI, ARIE (Tel-Aviv University Tel-Aviv Israel). Feasibility analysis and custom-made planning: the emphasis on nominal policies in local government. Indian Journal of Public Administration, 23(1) Jan.-Mar. 77, p. 139-48.

The author analyses policy making at the level of local government and points out that the options at that level are different from those at the state and national level in several aspects. Two types of decision techniques are taken as illustration, and the relationships between the policy maker's survival needs and the constraint he must consider when choosing among alternative courses of action are examined.

## LOCAL TAXATION ~

RELE, SUBHOSH J. Abolition of octroi: government must act. Eastern Economist, 68(4) 8 Apr. 77, p.649-50.

Octroi is irritating and cumbersome, says the author. Many committees appointed by the government over the past 50 years have recommended its abolition but

he government has been dragging its feet. The author has commended the scheme prepared by the Indian Marchants' Chamber which suggests changes in the mode of collection to avoid waste and inconvenience.—Reproduced.

#### MANAGEMENT

ADIZES, ICHAK. Mismanagement styes. California Management Review, 19(2) Winter 76, p.5-20.

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rripathi, s.d., A.K. srivastava and d.K. banwet. Analysis of tradiional management techniques in India. Indian Journal of Industrial Relations, 2(3) Jan. 77, p.317-36.

## MANAGEMENT BY OBJECTIVES

CHAKRABORTY, S.K. Management by bjectives: valley of false glimmer? Econonic Times, 7 May 77, p.5+

CHATURVEDI, ANIL. Long-range lanning in MBO. Defence Management, (1) Apr. 77, p.35-9.

CULSHRESTHA, N.K. A new style of nanagement: management by objectives nd results. Management Accountant, 12 4) 9 April 77, p.281-9.

## MANPOWER

EENA, D.R. Supply of manpower by ducational levels in Gujarat: an analysis in xtrapolation: trend and transaction approch. Anvesak, 6(2) Dec. 76, p.127-40.

#### MANPOWER POLICY

SATRA, V.P. Development and utilisation of manpower resources in the United tates. Swarajya, 21(40) 2 Apr. 77, p.26-8.

LAST, ROBERT H. Taking the guessvork out of affirmative action planning. Personnel Journal. 56(2) Feb. 77, p.68-71. JOSHI, NAVIN CHANDRA. Managing manpower in corporate sector. Manpower Journal, 12(4) Jan.-Mar. 77, p.74-85.

MOURSI, MAHMOUD A. and HABIB A. ZUBERI. Experiences with human resource development in some developing countries. Development Policy and Administration Review, 2(2) July-Dec. 76, p.131-44.

## MASS MEDIA

SONDHI, KRISHAN. Making policy on mass media. Hindustan Times, 11 May 77, p.7.

# MATERIALS MANAGEMENT

RAMA RAO, G.M. and D.S. RAO. Materials management: role of information system. Economic Times, 19 Apr. 77, p.5+

ROY CHOWDHURY, BIPUL K. Materials management and availability research. Economic Times, 1 May 77, p.4+

#### MEDICAL PROFESSION

AGRAWAL, K.G. Socialization of an elite: case of medical profession. Manas, 23(2) 76, p.139-43.

#### MEDICAL STUDENTS

JAIN, MAHAVEER. A cross-section study of misanthoropy and work-value of medical students. Manas, 23(2) 76, p.105-14.

## **MEXICO**

MEXICO, 1977. Current History, 72(425) Mar. 77, p.97-144 (Special issue).

#### MIDDLE EAST

THE MIDDLE East, 1977. Current History, 72(423) Jan. 77, p.1-42 (Special issue).

## **MILITARISM**

RUNDQUIST, BARRY S. and DAVID E. GRIFFITH. An integrated time series

test of the distributive theory of military policy-making. Western Political Quarterly, 29(4) Dec. 76, p.620-6.

# MINISTERIAL RESPONSIBILITY

SILKIN, ARTHUR. The "Agreement to Differ" of 1975 and its effect on ministerial responsibility. Political Quarterly, 48(1) Jan.-Mar. 77, p.65-77.

On April 7, 1975 British Prime Minister Harold Wilson announced a limited freedom to his Ministers to advocate their views during the referendum campaign on the issue of Britain's remaining in the Common Market. The author terms this announcement as "Agreement to Differ" and analyses its impact on collective ministerial responsibility, individual ministerial responsibility and loyalty of civil servants.

## MOHAMMEDANS IN INDIA

NAYAR, KULDIP. Muslims in India. Indian Express, 19 May 77, p.6.

#### MONARCHY

MORGAN, KENNETH. The crown and politics. New Statesman, 93(2411) 3 June 77, p.736-9.

## MONETARY POLICY

FONSECA, A.J. The international monetary system: structural imbalances and international economic stability. Social Action, 27(2) Apr.-June 77, p.152-68.

PATHAK, D.S. A model of monetary equilibrium for India, 1951-66: an econometric study (A simulated model of income generation and balance). Anvesak, 6(2) Dec. 76, p.209-21.

This study is an attempt to build an econometric model for the Indian monetary sector with a view to contribute to the knowledge about the working of the monetary economy of India, by laying out systematically the analytic framework of

mutual determination of money stock and income—Reproduced.

SHEARER, RONALD A. The Porter Commission Report in the context of earlier Canadian monetary documents. Canadian Journal of Economics, 10(1) Feb. 77, p.34-49.

SMITH, DAVID. A monetary model of the British economy, 1880-1975. National Westminster Bank Quarterly Review, Feb. 77, p.18-32.

#### MONEY

BOSE, H R. Black money: success of the voluntary disclosure scheme. Capital, 178 (4457) 31 Mar. 77, p.420-1.

SUNDARAM, K. and V. PANDIT. On black money. Indian Economic Review, 11(2) Oct. 76, p.121-32.

## MONEY-STABILIZATION

YARROW, G.K. The demand for money function and the stability of monetary equilibrium. Economic Journal, 87(345) Mar. 77, p.114-23.

#### MOTIVATION

AGRAWAL, K.G. Self, role, status and motivation: towards stratification theory of work motivation. Indian Journal of Industrial Relations, 12(3) Jan. 77, p.379-86.

#### MOTOR BUS LINES—ROUTING

PANDE, K.B. and N. KATHURLA. Optimum bus route scheduling for industrial employees. Lok Udyog, 10(12) Mar. 77, p. 33-7.

# MOTOR VEHICLE INDUSTRY AND TRADE

NATARAJAN, C.R. Wanted a national policy for road transport in lustry. Eastern E-onomist, 68(17)29 Apr. 77, p.ix-xiii.

#### MUNICIPAL BONDS

HARRIES, BRENTON W. Some recent trends in municipal and corporate securities markets: interview with Brenton W. Harries, by John J. Clark. Financial Management, 5(1) Spring 76, p.8-17.

## MUNICIPAL FINANCE

KAPOOR, R.M. (Sahujain Community Affairs Organisation, Calcutta). Finances of Calcutta Corporation: problems and prospects. Nagarlok, 9(1) Jan.-Mar. 77, p.53-74.

The bulk of the civic revenues Calcutta Corporation comes from property taxes. The areas identified for in-depth investigations into the shortcomings of present system of property taxes are: (1) the present use of 'annual rateable valuations' as the basis for levy of property taxes; (2) the current slab system and its built-in deficiencies; (3) the current low scales of tax demand in Calcutta vis-a-vis other metropolitan cities: (4) the contributions to civic finances by the assessees covered by the 'economic activity institutions'-such as commercial markets and bazars, and industrial units; (5) the obsolescences of Calcutta's properand influence of multi-storeyed buildings on property taxes; and (6) the inadequate returns from municipal properties. Each of these problems is analysed and suggestions are offered to tackle it.

# MUNICIPAL GOVERNMENT —DECISION MAKING

BACHARACH, SAMUEL B. and MICHAEL AIKEN. Structural and process constraints on influence in organizations: a level-specific analysis. Administrative Science Quarterly, 21(4) Dec. 76, p.623-42.

This paper presents a level-specific analysis of the dispersion of influences in administrative bureaucracies in 44 Belgian

cities. A distinction was drawn between process and structure, and the effect of various structural and process constraints on the influence of middle and lower echelons was examined. It was found that the effects of process and structure on influence in decision making were not consistent across organizational levels.—Reproduced.

# NATIONALISM

GIBBINS, ROGER. Models of nationalism: a case study of political ideologies in the Canadian West. Canadian Journal of Political Science, 10(2) June 77, p.341-73.

#### NEYVELI LIGNITE CORPORATION

NALLAMUTHU, T.G. Neyveli Lignite Corporation back on its feet again. Yojana, 21(4) 15 Mar. 77, p.20-2

The Lignite Project at Neyveli into which Rs 160 crores have gone, had accumulated a loss of over 8 crores of rupees in the last 20 years of its working. There was a time when it was teetering between life and death. But it is slowly coming back to life, as a result of strong measures taken recently. The future of Tamil Nadu is closely bound up with the future of this multipurpose project.—Reproduced.

## OFFICE EQUIPMENT

JOGENDRA PRASAD. Office machines and management efficiency. Management in Government, 8(3) Oct.-Dec. 76, p.206-12.

#### OFFICE MANAGEMENT

MALHOTRA, R.L. Panoramic office planning: a concept in office designs. Management in Government, 8(4) Jan.-Mar. 77. p. 297-301.

OFFICE policy: national and regional perspectives. Town and Country Planning, 45(1) Jan. 77, p.15-35.

Contents: The pressures for a revision of office policy, by J.B. Goddard; A regional view on office planning, by Roger Quince; The strategic role of LOB, by Gerald Manners; New office development in Leicester, by A.J. Strachan.

#### OLD AGE

AGEING people. Australian Journal of Social Issues, 12(1) Feb. 77, p.3-68 (Special Issue).

Contents: Towards a social deficit model of ageing, by Keith C. Bennett and Inge M. Ahammer; Social stratification and old age, by R.A. Wild; The elderly person and family life, by R.B. Lefroy; Care of the elderly: a project, a protest, a survey and a plan, by R.B. Lefroy and Jennifer Page; Planning Australia's health and welfare services, by Brian A. English; Some caveats on community in schools, by Michael Macklin: Rejoinder to some caveats on community in schools, by John T. McArthur.

## **OMBUDSMAN**

HOLDSWORTH, MICHAEL. The other side of the ombudsman. Local Government Chronicle, 122 (5730) 21 Jan. 77, p.54-5.

In this article the author, who is Country Secretary, West Sussex, Great Britain, argues that the ombudsman can cause inefficient administration.

MALHOTRA, INDER. A swadeshi ombudsman: role and range of Lok Pal. Times of India, 20 May 77, p.8.

Welcoming the Prime Minister's announcement that the Lok Pal will be appointed soon and that the Lok Pal will also have jurisdiction of the lapses on the part of the Prime Minister the author suggests that: (1) Lok Pal's authority to examine the official documents could be based on the practice being followed in

Britain: (2) the Lok Pal could be given wide ranging jurisdiction but not unlimited powers; and (3) there can be a single Lok Pal having a number of deputies to assist him to check mal-administration in different areas of administration.

MEHTA, R.L. Indian ombudsman. Hindustan Times, 4 June 77, p.7; 7 June 77, p.7.

Contents: 1. The 'Nanda Experiment';
2. Problems of rank and power.

In view of assurances both from Mr. Jayaprakash Narayan and the Prime Minister, the author, who held the position of the Commissioner for Public Grievances under Mr. G.L. Nanda's 'Experiment' on ombudsman discusses the problems of complaint officers.

Mr. Nanda's ombudsman was modelled on the basis of British ombudsman without complete autonomy. In each Ministry a part-time complaint officer was appointed. These officers were affraid to take decision against senior officers and never explained to the complainent about the rejection of their complaint and why it could not be reconsidered. The greatest resistance was from the bureaucrats who did not prefer an outside agency to review their administrative actions. The Indian bureaucrats are still following the line of British bureaucrats and do not allow any institution like Lok Pal and Lokayuktas to prosper which will lessen their dominance.

# OPPOSITION (POLITICAL SCIENCE)

KATYAL, K.K. Dealing with the opposition. Hindu, 6 June 77, p.8

## ORGANIZATION

BENSON, J. KENNETH. Organizations: dialectical view. Administrative Science Quarterly, 22(1) Mar. 77, p.1-21.

KAPLAN, H. ROY and CURT TAUSKY. Humanism in organizations: a critical appraisal. Public Administration Review, 37(2) Mar.-Apr. 77, p.171-80.

KIMBERLY, JOHN R. Organizational size and the structuralist perspective: a review, critique, and proposal. Administrative Science Quarterly, 21(4) Dec. 76, p.571-97.

The role of size as a variable in studies of organizational structure is critically reviewed on the basis of an analysis of 80 empirical studies carried out between 1950 and 1974. A number of conceptual and empirical problems in these studies are noted and their implications are pursued. It is argued that size has generally been defined in terms too global to permit its relation to organizational structure to be understood adequately. An alternative conceptualization is presented—Reproduced.

MARKS, MAURICE. Organizational adjustment to uncertainty. Journal of Management Studies, 14(1) 77, p.1-7.

OH, TAI K. Theory Y in the People's Republic of China. California Management Review, 19(2) Winter 76, p.77-84.

OUCHI, WILLIAM G. The relationship between organizational structure and organizational control. Administrative Science Quarterly, 22(1) Mar. 77, p.95-113.

QUINN, ROBERT E. Coping with cupid: the formation, impact and management of romantic relationships in organizations. Administrative Science Quarterly, 22(1) Mar. 77, p.30-45.

THATHACHARY, V.G.K. Matrix organisation. Lok Udyog, 11(1) Apr. 77, p.43-7.

# ORGANIZATION OF AFRICAN UNITY

NWORAH, DIKE. The Organisation of African unity and the International Labour

Organisation, 1963-1973: a decade of international co-operation. Africa Quarterly, 16(4) Apr. 77, p.27-34.

## ORGANIZATIONAL CHANGE

ARMENAKIS, ACHILLES A., HUBERT S. FEILD, and WILLIAM H. HOLLEY. Guidelines for overcoming empirically 'dentified evaluation problems of organizational development change agents. Human Relations, 29(12) Dec. 76, p.1147-61.

BOWERS, DAVID G. and DORIS L. HOUSSER. Work group types and intervention effects in organizational development. Administrative Science Quarterly, 22(1) Mar. 77, p.76-94.

LOURENCO, SUSAN V. Conflict and failure in planned change. Human Relations, 29(12) Dec. 76, p.1189-1203.

MANLEY, T. ROGER and CHARLES W. McNICHOLS. OD at a major government research laboratory. Public Personnel Management, 6(1) Jan.-Feb. 77, p.51-60.

PATTEN, THOMAS H. Jr. and LESTER E. DOREY. Long-range results of a team building OD effort. Public Personnel Management, 6(1) Jan.-Feb. 77, p. 31-50.

SETHI, N.K. Behavioural sciences and organisational change. Productivity, 18(1) Apr.-June 77, p.25-41.

SOLOMON, ROBERT J. An examination of the relationship between a survey feedback O.D. technique and the work environment. Personnel Psychology, 29(4) Winter 76, p.583-94.

WILLIAMS, ARTHUR ROSS. The use of problem-solving groups for administrative development in the Philippines: a study of one problem-solving situation. Philippine Journal of Public Administration, 19(3) July 75, p.225-36.

#### PAPUA NEW GUINEA

SUTER, KEITH D. Papua New Guinea: the morning after. Contemporary Review, 230(1334) Mar. 77, p.113-20.

#### PATRONAGE

GOLDSTON, ROBIN S. Patronage in British government. Parliamentry Affairs, 30(1) Winter 77, p.80-76.

## PEASANT UPRISINGS

KARAT, PRAKASH. Organized struggles of Malabar peasantry, 1934-40. Social Scientist, 5(8) Mar. 77, p.3-17.

LAMB, GEOFF. The neocolonial integration of Kenyan peasants. Development and Change, 8(1) Jan, 77, p.45-59.

ROMALIS, ROCHELLE. Economic change and peasant political consciousness in the Commonwealth Caribbean. Journal of Commonwealth and Comparative Politics, 13(3) Nov. 75, p.225-41.

## **PENSIONS**

HEMMING, R.C.L. The effect of state and private pensions on retirement behaviour and personal capital accumulation. Review of Economic Studies, 44(136) Feb. 77, p.169-72.

In this paper a private pension scheme is introduced from which the individual can receive a pension some years before he becomes eligible to receive the state pension.

#### PERFORMANCE

HALACHMI, ARIE. Evaluation is not post-mortem but an essential part of policy analysis. Management in Government, 8(4) Jan.-Mar. 77, p.282-90.

# PERSONNEL—EMPLOYEE RELATIONS

RANGNEKAR, SHARU S. Teamwork in

management. Integrated Management, 12(4) April 77, p.5-9.

SINGH, SATYA PRAKASH (Panjab University, Chandigarh). Towards a general model of employer-employee relations. Indian Journal of Industrial Relations, 12(3) Jan. 77, p.337-48.

The existing theory of employer-employee relations (EER) is by and large based on the Smithian assumption. That is, both the employers and employees are assumed to take actions which are meant to increase their own self-interest. When put in specific bilateral monopoly context this leads to the direct conflict situations—that is, gain to one party will imply loss to the other and vice-versa. This approach may be justified when the normative concern of the model is micro-industrial relations system per se-as it is the conflict situation only that creates problems for the industrial relations and thereby other situations are trivially irrelevant. However, when the concern is purely positive—that is, the explanation and prediction of the behaviour of the actors, or, when the normative concern requires a look at the organization as a sub-system of the broader socio-economic system, the assumption of conflict situation becomes dangerously restrictive. This paper is an attempt towards a more general model of EER. A classification of actions of employers and emplovees is presented on the basis of their intended consequences and the pay off matrix corresponding to various possible combinations of the actions of the employer and the employee is described. The EER dynamics is described in terms of an illustrative hypothetical path. A few general conclusions are derived in the conceptual framework of Maslow's need classification. -Reproduced.

## PERSONNEL—SELECTION

ABUSIN, AHMED I. Selection and organizational control: a behavioral approach.
Sudan Journal of Administration and

Development, 11 '77, p.15-18.

## PERSONNEL-SERVICE RATING

SCHNEIER, CRAIG ERIC. Multiple rater groups and performance appraisal. Public Personnel Management, 6(1) Jan.-Feb. 77, p.13-20.

WILLIAMS, RICHARD, JAMES WALKER (British Civil Service Dept.) and CLIVE FLETCHER (London Univerversity). International review of staff appraisal practices: current trends and issues. Public Personnel Management, 6(1) Jan.-Feb. 77, p.5-12.

Based on a survey of staff appraisal practices in public administration of selected countries, the authors observe that while practice vary considerably, there is a clear trend toward: (1) offering an opportunity for participation in the appraisal interview; (2) more openness in appraisal at the time of interview; (3) allowing employees to see the results of the appraisals by showing them their result forms as well as discussing the contents with them.

It is likewise clear that openness tends generally to affect reporting standards in an undesirable way. Research is needed to explore the hitherto less well established effects of increased openness and participation on appraisees and appraisers.

# PERSONNEL, MUNICIPAL

RAO, A. AMRUTH. (Arts and Science College, Warangal). Personnel administration in the Municipal Corporation of Hyderabad. Nagarlok, 9(1) Jan.-Mar. 77, p. 30-41.

The article attempts to trace out various developments that took place in the sphere of personnel administration of the Municipal Corporation of Hyderabad based on the relevant provisions under the Hyderabad Municipal Act of 1932, the Hyderabad Municipal Corporation Act of 1950, and

the Hyderabad Municipal Corporation Act of 1955. Relative merits and demerits of the provisions under each act are discussed and their impact on municipal personnel administration is analysed. It is found that as the municipal institution was not properly established in the pre-1932 period, the scope for development of perssonnel administration was absent. In the 1932 Act the most significant development was the creation of the Dominion Cadre Service, which affected the Municipal Corporation positively and negatively. The 1950 Act made the Hyderabad Civil Service Regulations applicable to the municipal officials and servants so that they could be treated at par with the government employees in all service matters. The impact of 1955 Act was more on matters of recruitment. The analysis has shown that there has been a gradual curtailment in the jurisdiction of recruitment and powers of appointment enjoyed by the Municipal Corporation, and this trend continues even now.

SINGH, B.N. (Ranchi University, Ranchi, Bihar). Municipal personnel administration in Bihar: an assessment. Political Scientist, 12-13 (All) July-Dec. 75—Jan.-June 77, p.83-99.

The personnel working in the municipalities in Bihar belong to two categories, viz., an integrated service in which the personnel are interchangeable between the State Government and local authorities, and an independent personnel system. The Executive and Health Officers belong to the first category. All other services fall under second category. Though the State Government has framed model rules, in order to regulate appointments, duties, discipline, appeal, leave, conditions, provident fund, gratuity, etc., but, as the adoption of the model rules is optional, the actual situation falls much short of the ideals. The author suggests a few remedies to heal up the municipal personnel system. The services of the principal officers in the administrative

charge of various departments should be classified, graded and brought to a cadre which extends to all the municipalities and may be termed as State Municipal Services. The ministrial and subordinate services may be formed into uniform district services. The members of the two services should be selected by two different service commissions, terms and composition of these are spelt out. Uniform essential qualifications for each category of municipal employees should be prescribed. Periodic transfer of municipal employees is essential so that may not become tools in the hands of local politicians. Direct recruitment to various posts should be combined with promotion based on merit-cumseniority from the lower cadre. Service conditions and pay and allowances should be put at par with state government employees, and a regular training and orientation programme should be undertaken.

# PERSONNEL, PUBLIC

INTERNATIONAL PERSONNEL MANAGEMENT ASSOCIATION. Productivity and public personnel (discussion summaries and evaluations at the 4th International Symposium on Public Personnel Administration, Sept. 1976). Training Newsletter, 8(1) Jan.-Mar. 77, p.7-24.

# PERSONNEL, PUBLIC—PAY PLANS— ADJUSTMENT

VIDWANS, S.M (Government of Maharashtra, Director of Economics and Statistics). The problem of fixation of initial pay in revised pay scales. Indian Journal of Public Administration, 23(1) Jan.-Mar. 77, p.114-38.

A scientific and viable salary structure is important as an element of the personnel system; but there can be no uniformity of approach. The author holds that point-to-point fixation of salary scales is a solu-

tion. He, however, feels that, for several reasons, pay commissions have been reluctant to come to terms with its provisions. Giving example of salary fixation for different grades according to the point-to-point formula, the author shows the feasibility of its adoption, without ignorging the criterion of economy.—Reproduced rom the editorial.

#### **PETROLEUM**

BUDHIRAJA, S.B. Conservation of oil. Lok Udyog, 11(1) Apr. 77, p.19-22.

#### **PLANNING**

ANEJA, RAJENDRA K. Role of planning in management. Economic Times, 15 May 77, p.4+

NUTT, PAUL C. (The Ohio State University). An experimental comparison of the effectiveness of three planning methods. Management Science, 23(5) Jan. 77, p.499-513.

Methods of planning based on systems ideas, behavioural science concepts, and heuristics were used to develop plans in a field setting, to constrast the merits of these planning approaches. It was found that the systems approach produced better quality plans while the behavioural approach produced more new ideas.

#### PLANNING-STUDY AND TEACHING

RATTAN KUMAR, VISHWAMITTER and NAJAMUDDIN. Philosophy of planning education at University of Roorkee. Journal of the Institute of Town Planners, India, (91) Sept. 76, p.22-8.

#### **PLURALISM**

KELSO, WILLIAM, Public pluralism: a new defence of an old doctrine. Social Science, 52(1) Winter 77, p.16-30.

#### POLICE

HILTON, JENNIFER. Instructions to the new police. Police Journal, 50(1) Jan.-Mar. 77, p.23-8.

KRIPALANI, J.P. Our police during the emergency. Indian Express, 31 May 77, p.4.

KRISHNAN, R.S. Police in a democracy. Hindu, 14 June 77, p.8; 15 June 77, p.8.

Contents: 1. Police in a democracy; 2. Police and political parties.

SCOTT, P.D. A psychiatrist's co-operation with the police: the fifth James Smart Memorial Lecture. Police Journal 50(1) Jan.-Mar. 77, p.6-22.

# POLICE—COMMUNITY RELATIONS

MALIMATH, S.P. Police public relations. Indian Police Journal, 23(2) Oct.-Dec. 76, p.64-7.

VENUGOPAL RAO, S. Crime, society and the police. Indian Express, 9 June 77, p.4; 10 June 77, p.4; 11 June 77, p.6.

## POLICY SCIENCES

MAKIN, JOHN H. Constraints on formulation of models for measuring revealed preferences of policy makers. Kyklos, 29(4) 76, p.709-32.

POLICY implementation: guidelines. Policy Sciences, 7(4) Dec. 76, p 399-518 (Special issue).

Contents: Guidelines: a plethora of forms, authors and functions, by Francine Rabinovitz, Jeffrey Pressman and Martin Rein; Writing the regulations for health, by Drew Altman and Harvey M. Sapalsky; Rational fantasies, by Eleanor Farrar McGowan; Rulemaking by improvisation: guidelines and goals in the model cities program, by Lawrence D. Brown and Bernard J. Frieden; Guidelines for social services grants, by Martha Derthick; Treasury

department regulatory material under the tax code, by Stanley S. Surrey.

#### POLITICAL CONVENTIONS

PATIL, V.T. Convention in England and India. Modern Review, 140(6) Dec. 76, p.329-31.

# POLITICAL CRIMES AND OFFENCES

JAGAT NARAIN. The concept of political offence and its operation in Northern Ireland and pre-independence India. Journal of the Indian Law Institute, 18(2) Apr.-June 76, p.193-240.

## POLITICAL PARTICIPATION

BOOTH, JOHN A. A replication: modes of political participation in Costa Rica. Western Political Quarterly, 29(4) Dec. 76, p.627-33.

## POLITICAL PARTIES

BELLONI, FRANK P. and DENNIS C. BELLER. The study of party factions as competitive political organizations. Western Political Quarterly, 29(4) Dec. 76, p.531-49.

BHARGAVA, B.S. Political parties and local government in global perspective. Political Scientist, 12-13 (All) July-Dec. 75-Jan.-June 77, p.40-50.

BRASS, PAUL R. Leadership conflict and the disintegration of the Indian socialist movement: personal ambition, power and policy. Journal of Commonwealth & Comparative Politics, 14(1) Dec. 76, p.19-41.

GOYAL, S.K. Janata: from a movement to a party? Mainstream, 15(35) 30 Apr. 77, p.5-6.

KAY, BARRY J. An examination of class and left-right party images in Canadian voting. Canadian Journal of Political Science, 10(1) Mar. 77, p.127-43.

LADD, EVERETT CARLL Jr. and CHARLES D. HADLEY. Transformation

of the American party system. American Winter 77, p. 36-9 Review, 21(3) Spring 77, p.15-24.

NIHAL SINGH, S. Janata and the South: the perils of being Indian. Statesman. 28 June 77, p.6.

OLSEN, MARVIN E. Three routes to political party participation. Western Political Quarterly, 29(4) Dec. 76, p.550-62.

STONE, CARL. Class and the institutionalisation of two-party politics in Jamaica. Journal of Commonwealth and Comparative Politics, 14(2) July 76, p. 177-96.

WINN. CONRAD and JAMES TWISS. The spatial analysis of political cleavages and the case of the Ontario legislature. Canadian Journal of Political Science, 10(2) June 77, p.287-310.

# POLITICAL PRISONERS

BHATTACHARJEE, J. and S. BANER-JEE. The plight of political prisoners. Times of India, 5 June 77, p.8.

POLITICAL prisoners. Economic and Political Weekly, 12(21) 21 May 77. p.827-30.

Contents: 1. 'Encounters' are murders: interim report of Civil Rights Committee. 2. Where is the political approach?, by Mohan Ram.

#### POLITICAL SCIENCE

HAMPSHER-MONK, IAIN. The political theory of the Levellers: Putney, property and Professor Macpherson. Political Studies, 24(4) Dec. 76, p.397-422.

RATHORE, L.S. The futurity of political theory. Administrative Change, 4(2) Jan.-June 77, p.230-5.

# POLITICAL SCIENCE-PERIODICALS

GILES, MICHAEL W., DENITA MEARS and ELLIE WEINBERGER. Journals in political science and related fields. PS, 10(1)

## POLITICAL SCIENTISTS

FRIEDMAN, ROBERT S. Nonacademic careers for political scientists, PS, 10(1) Winter 77, p.14-16.

#### POLITICAL SOCIOLOGY

CURRIE. CATHERINE C. Political sociology of Barrington Moore, Political Science Review, 15(2-4) Apr.-Dec. 76. p.1-25.

IYENGAR. SHANTO. Learning to support the Prime Minister: political socialization in India. Comparative Political Studies, 9(4) Jan. 77, p.409-28.

#### POLLUTION

BIJLANI, H.V. Pollution menace, Hindustan Times, 12 June 77, (Magazine Section) p. ii.

MAYUR, RASHMI. Pollution a major problem. Bombay Civic Journal, 23(4) Mar. 77, p.5-7+; 23(5) Apr. 77, p.12-15.

## POPULATION

D'SOUZA, S. and S. RAHMAN. Intercensal population growth rates of Bangladesh. Social Action, 27(2) Apr.-June 77, p.101-18.

MITRA, ASHOK. Towards a humane population policy. Commerce, 134(3438) 23 Apr. 77, p.641-7.

SRIKANTAN, K.S. and ALFRED BLUM-STEIN. Policy applications of population models: a comparative review. Socio-Economic Planning Sciences, 11(1) 77, p.1-11.

From the various models used in population studies, forty typical ones were chosen and classified by policy relevant categories. Seven essential requirements of a policy model were specified and the forty models were evaluated by these policy features. This assessment should enable one to adapt these models for specific policy purposes in terms of their relative strength and weaknesses.—Reproduced.

#### PORNOGRAPHY

HOLBROOK, DAVID. The politics of pornography. Political Quarterly, 48(1) Jan.-Mar. 77, p.44-53.

#### POVERTY

BYRES, T.J. The exploiters of fate. Yojana, 21(8) 15 May 77, p.17-19.

GOUGH, KATHLEEN. Colonial economics in Southeast India. Economic and Political Weekly, 12(13) 26 Mar. 77, p.541-54.

India's poverty is largely attributable to colonial policies associated with the rise of British capitalism. The country continues to be poor since Independence mainly because it is still exploited within a system of world-wide imperialist relations.

This paper sketches the main events in one district of Southern India that have contributed to extreme poverty of most of its people. The district is Thanjavur. To understand this poverty we have to go back two hundred years. It is true that some people, especially one quarter who were slaves, were poor long before the 1770s, but become poorer thereafter, most have remained so since. —Reproduced.

KOHLI, KAILASH C. Attitudes to poverty. Hindustan Times, 21 May 77, p.7.

MAJUMDAR, ARUN. Poverty, politics and development: a comment. Economic and Political Weekly, 12(19) 7 May 77, p.773-4.

Comment on K.N. Raj's 'Poverty, Politics and development' (appeared in EPW, Annual Number, 1977).

OREIBI, EHSAN EL SAYED. Rural employment and poverty. Manpower Journal, 12(4) Jan.-Mar. 77, p.66-73.

## POWER (POLITICAL SCIENCE)

WILLHOITE, FRED H., Jr. Primates and political authority: a biobehavioral perspective. American Political Science Review, 70(4) Dec, 76, p.1110-26.

The paper presents an evolutionarybiological perspective on the stratification of political authority, power and influence.

WILSON, JAMES O. and PATRICIA RACHAL. Can the governments regulate itself? Public Interest, (46) Winter 77, p.3-14.

# POWER (SOCIAL SCIENCES)

DUNLEAVY, PATRICK. An issue centred approach to the study of power. Political Studies, 24(4) Dec. 76, p.423-34.

SALANCIK, GERALD R. and JEFFREY PFEFFER. Who gets power—and how they hold on to it: a strategic-contingency model of power. Organizational Dynamics, Winter 77, p.3-21.

## POWER PLANTS-PERSONNEL

DATTA, S. Power generation. Economic Times, 9 May 77, p.5; 10 May 77, p.5.

Contents: 1. Organisational aspects; 2. Developing managerial personnel.

# PRESIDENTS—POWERS AND FUNCTIONS

NOORANI, A.G. The Supreme Court on president's rule. Indian Express, 16 May 77, p.6.

## **PRESS**

Reddy, C.G.K. Fetters on the press. Indian Express, 12 May 77, p.4; 13 May 77, p.4,

#### PRICES

BAUMOL, WILLIAM J. and JANUSZ A. ORDOVER. On the optimality of publicgoods pricing with exclusion devices. Kyklos, 30(1) 77, p.5-21.

HAGERMAN. ROBERT L. Finance theory in rate hearings. Financial Management, 5(1) Spring 76, p.18-22.

KAWAMATA, KUNIO. Price distortion and the second best optimum. Review of Economic Studies, 44(136) Feb. 77, p.23-9.

SRINIVAS, P.R. The problem of prices. Swarajya 22(49) 4 June 77, p.6-7.

#### PRICES-REGULATION

AREKAR, V.J. The problem of rising prices in India. Yojana, 21(9) 1-14 June 77, p.6-7.

CRISIS in the kitchens (from Commerce correspondents). Commerce, 134(3442) 21 May 77, p.820-5.

## **PRIMARIES**

IONS, EDMUND. The American primary elections and conventions of 1976, Parliamentary Affairs, 30(1) Winter 77, p.59-68.

#### PRIME MINISTERS

NOORANI, A.G. The office of the prime minister. Indian express (Sunday Edition), 17 Apr. 77, p.8.

Drawing lessons from the manner in which Mrs. Gandhi functioned during her last two years in office, the author defines the role and responsibilities of the prime minister and quotes Dr. Ambedkar as a warning against hero worship in politics — Reproduced.

#### PRINCELY STATES

JEFFREY, ROBIN. The politics of 'indirect rule' types of relationship among rulers, ministers and residents in a 'native state'. Journal of Commonwealth and Comparative Politics, 13(3) Nov. 75, p.261-81.

Identifies four types of relationships among the Ruler. Dewan, and Resident in the Indian princely state of Travancore

between 1800 and 1947, and illustrates the nature and circumstances of each.

#### PRISON REFORM

JACOBS, JAMES B. The politics of corrections: town/prison relations as a determinant of reform. Social Service Review, 50(4) Dec. 76, p.623-31.

#### PROBLEM SOLVING

LIPPITT, MARY E. and KENNETH D. MACKENZIE. Authority-task problems. Administrative Science Quarterly, 21(4) Dec. 76, p.643-60.

Authority-task problems are organizational problems created by inconsistencies between the task process system and both the authority system and the formal hierarchy of offices. Building upon a new theory of group structure, the study develops a theory for solving these problems.

# PROFESSIONAL ETHICS

LAL BAHADUR SHASTRI NATIONAL ACADEMY OF ADMINISTRATION. Professional, social and personal ethics of the I.A.S. officer in contemporary Indian society: syndicate report, prepared by Probationers of Syndicate Group No. 8, I.A.S. Professional Course 1974-76. Administrator, 21(2) Summer 76, p.649-64.

The Syndicate Group discusses the professional, social and personal ethics of the I.A.S. officer under the following heads: 1. The socio-political environment of Indian administration today; 2. Professional, social and personal ethics of the I.A.S. officers; 3. The I.A.S. vis-a-vis the Constitution; 4. The I.A.S. vis-a-vis the Government; 5. The I.A.S. officers vis-a-vis the citizens of India; 6. The I.A.S. officer vis-a-vis politicians; 7. I.A.S. officers vis-a-vis Ministers; 8. Issues before the I.A.S. officer today.

# PROGRAMME BUDGETING

BISWAS, T.K. (Department of Provincial

Secretary, Halifax, Nova Scotia, Canada). The development and implementation of PPBS. Indian Journal of Public Administration, 23(1) Jan.-Mar. 77, p.68-89.

The article gives details of the technique and areas in U.S. and Canadian Government programmes where PPBS is being applied to advantage. The author concedes that there are areas, such as local governments, where the PPB technique may not immediately produce the same measure of success as in, for instance, national policies, especially on defence, space research etc., if we are to take U.S. experience into account.

SHARMA, B.P. Performance budgeting: key to control in nationalised banks. Yojana, 21(4) 15 Mar. 77, p. 27-31.

SHARMA, R.S. PPBS as a planning system for defence. Defence Management, 4(1) Apr. 77, p.40-6.

#### PROJECT MANAGEMENT

HENRY, DAVID. Systems project management: a snap. Journal of Systems Management, 28(2) Feb. 77, p.35-8.

MISHRA, R.N. Mining project: single time estimate vs. three time estimates. Lok Udyog, 10(12) Mar. 77, p.25-8.

#### PROPERTY TAXES

HAMILTON, BRUCE W. Capitalization of intrajurisdictional differences in local tax prices. American Economic Review, 66(5) Dec. 76, p.743-53.

MARATHE, L.H. Correcting erosion of tax base. Bombay Civic Journal; 23(4) Mar. 77, p.13-15.

PRENTICE. P.I. Urban financing for jobs, profits and prosperity: broader policy issues in property tax reform. American Journal of Economics and Sociology, 36(1) Jan. 77, p.65-78.

## **PSYCHOLOGICAL TESTS**

FEDERAL government intervention in psychological testing: is it here? (A symposium). Personnel Psychology, 29(4) Winter 76, p.519-57.

Contents: Introductory remarks, by Lewis E. Albright; Implications for personnel measurement, by Donald J. Schwartz; Who does the government listen to? by William A. Gorham; Government regulation of a profession: process and implications, by Stephen E. Bemis; The influence of lawyers, legal language and legal thinking, by James C. Sharf; Discussants's comments, by N. Thompson Powers and C. Paul Sparks.

## PUBLIC ADMINISTRATION

BALOGUN. M.J. Security of tenure in Nigerian public administration: a brief history and recent developments. International Review of Administrative Sciences, 42(4) 76, p.375-81.

BENDOR, JONATHAN (University of California, Berkeley). A theoretical problem in comparative administration. Administration and Society, 8(4) Feb. 77, p.481-514.

It is well known that the developmental model has encountered severe empirical. methodological, and theoretical difficulties. It is however, not easy to discard an idea when there are no substitutes. Accordingly, an alternative theory-one borrowing biological notions of evolution—is offered as a replacement. Because many scholars have failed to distinguish "development" from "evolution", the properties of the two models are spelled out and their differences specified. To illustrate the new method. it is shown how the problem of developmental stages can be reformulated in evolutionary terms. Finally, two methodological problems of evolutionary theory, its falsifiability and its predictive and explanatory power, are briefly discussed. -Reproduced.

CLADDEN, E.N. Toynbee on public administration. International Review of Administrative Sciences, 42(4) 76, p.338-48.

The aim of this essay is to suggest (a) that, despite the incidental nature of administration, the serious historian cannot fail to take account of its existence at every turn, even when he says little about it; and (b) that much important specialist material may be found by the administrative researcher in the works of the general historian, who may regard the administrator's contribution as of no greater importance than that of many others whom he encounters in his journeying through time. It is proposed, therefore to look rapidly through the colossal work of Arnold Toynbee-A study of History (1) - to demonstrate the sort of thing in mind.—Reproduced.

GUNDERSON, GIL. (American University of Beirut, Beirut, Lebanon) Epistemology in public administration. Philippine Journal of Public Administration, 19(3) July 75, p.145-54.

The development of knowledge in public administration has been fragmented by the discipline's concern with two analytically divergent theories: efficient public management and democratic policy execution. While efficiency in government operations lends itself to logical impiricism, the bias for democratic processes as a valued ideal transcends any objective or scientific appraisal. The difference between theoretical and methodological planes within which the "fact" and the "ideals" of public administration must be perceived, makes the integration of both difficult.

The political economists approach of analyzing the output of public organizations as goods and services which are exchanged in a public marketplace offers public administration a way of looking into and reconciling the procedures, the interrelationship and the goals of the politico-administrative system. From this pers-

pective, democratic ideals are met when the varied and competing demands for services are satisfied through the operations of the market.—Reproduced.

QUAH, JON S.T. Comparative public administration: what and why? Administrative Change, 4(2) Jan.-June 77, p.175-90.

RODRIGUEZ-ARIAS, J.C. Geoadministration. International Review of Administrative Sciences, 42(4) 76, Original, p.369-74, English Summary p.iii-iv.

SALINAS, ALBERTO D.R. The administrative planning process. International Review of Administrative Sciences, 42(4) 76, p.398-400.

# PUBLIC ADMINISTRATION— DECISION-MAKING

KHERA, S.S. Science in Administration. Management in Government, 8(3) Oct.-Dec. 76, p.167-77.

Science and technology has influenced every sphere of human life. Its new methods and devices have speeded up the process of decision-making in administration but it is unable to replace the humanmind. The author contends that conscious decision-making is in its essence a process of the human mind and is not a mechanical, electrical or electronic process. The limitations of science and technology in decision-making are: (1) man-made machines have to obey the rules of deductive logic which can not be applied to human mind exclusively; (2) decisionmaking involves human values, emotions, aims and sense of right or wrong in varying degrees where only a human-mind can take appropriate decision; (3) administrative decisions are frequently concerned with conflicts of interests, aims and priorities which can not be fed into a computer.

#### PUBLIC DISTRIBUTION SYSTEM

RAIS, ASUTOSH. Delivering the essential

goods. Democratic World, 6(25) 19 June 77, p.5-6.

#### PUBLIC DOCUMENTS

JORDAN, GRANT. Grey papers. Political Quarterly, 48(1) Jan.-Mar.77, p.30-43.

Examine the nature and scope of government publications having labels such as White Paper, Green Paper, etc., and indicates that there are no rigid conventions. There is often no exact relationship between the function performed by a paper and the label allocated to it.

#### PUBLIC GOODS

ROSKAMP, KARL W. A budget model for the determination of an optimal supply of public goods. Public Finance, 31(3) 76, p.363-75.

WRIGHT, COLIN. Financing public goods and residential location. Urban Studies, 14(1) Feb. 77, p.51-8.

#### PUBLIC INTEREST

PUBLIC interest representation and the federal agencies: symposium. Public Administrative Review, 37(2) Mar.-Apr. 77, p.131-54.

Contents: Introductory comments, by Edgar Shor; Public interest groups and the policy process; Regulatory agency responses to the development of public participation, by Max D. Paglin and Edgar Shor; The courts as guardians of the public interests, by Donald L. Horowitz.

#### PUBLIC RELATIONS

MENON, P.G. (Institute of Materials Management of India, New Delhi). Public relations concepts for government. Management in Government, 8(3) Oct.-Dec. 76, p.178-86.

The concept and purpose of public relations in Government is discussed. Author examines the factors within an organisation which delays or distorts the feedback from its public and leads even the competent executives towards poor decisions.

#### PUBLIC SERVICES

POLITICS and economics of urban services. Urban Affairs, 12(3) Mar. 77, p.267-410 (Special issue).

Contents: Introduction: on the politics and economics of urban services, by Robert L. Lineberry: Citizen demand and bureaucratic response: direct dialing democracy in a major American city, by Kenneth R. Mladenka: Distributional considerations in models of government service provision, by Bryan D. Jones; The distribution of an urban public service : ethnicity, socioeconomic status, and bureaucracy as determinants of the quality of neighborhood streets, by George E. Antunes and John P. Plumlee: The effects of size on the provision of public services: the case of solid waste collection in smaller cities, by John N. Collins and Bryan T. Downes; The allocational and distributional impacts of governmental consolidation: The Dade county experience, by Richard D. Gustely; Some evidence of the elasticity of supply of policemen and firefighters, by Michael J. Wasylenko; Equity and institutional design in urban service delivery, by Richard C. Rich.

#### **PUBLIC UTILITIES**

DE MATONS, J. GROSDIDIER. Public service, economic profitability, and financial profitability. Interational Review of Administrative Sciences, 42(4) 75, Original, p.327-37; English summary, p.i-ii.

#### PUBLIC WELFARE

LEVITHAN, SAR A. and ROBERT TAGGART. The great society did suceed. Political Science Quarterly, 91(4) Winter 76-77, p.601-24.

MILLER, HARRY L. The "right to treatment": can the courts rehabilitate and cure? Public Interest, 46 Winter 77, p.96-118.

ONOKERHORAYE, ANDREW GODWIN. Conceptual framework for

the location of public facilities in the urban areas of developing countries: the Nigerian case. Socio-Economic Planning Sciences, 10(6) 76, p.237-40.

#### **QUESTIONS, PARLIAMENTRY**

PATIL, V.T. Questions. Modern Review, 140(3) Sept. 76, p.166-8.

Originated in the 18th century in the British House of Lords, the system of parliamentry questions has been adopted by many countries. Question hour has many times led to the appointment of enquiry or even eventual introduction of legislation when matters were of crucial significance from the point of view of public interest. The question hour focuses on the abuses, injustice, discrimination and administrative inefficiency of the Executive. Author has dircussed four types of questions as prevalent in the Indian Parliament and their impact for better parliamentry functioning.

#### RADIO BROADCASTING

MASANI, MEHRA. Radio and television: serving a bigger purpose. Statesmen, 1 Apr. 77, p.4.

NOORANI, HAFEEZ. A new role for radio in India. Times of India 8 May 77, p.8.

SARKER, SUBHASH CHANDRA. Time to break up monolithic broadcasting system. Commerce, 134(3439) 30 Apr. 77, p. 689-90.

#### **RAILWAYS**

KAUL, P.N. (Member, Mechanical Railway Board). Railways: a giant industry. Yojana, 21(4) 15 Mar. 77, p.4-7.

Indian Railways have been the pacesetter for the industrial growth in the country. The railway workshops were modernised from time to time keeping in view the changing circumstances and the introduction of sophisticated rolling stock so as to be ahead of obsolescence. Today the country is not only self-sufficient in the manufacture of all types of locomotives, coaches and wagons, but has also developed export potential in the midst of international competition.

RADHAKRISHNAN, S. Railway museum: a Yojana spot report. Yojana, 21(4) 15 Mar. 77, p.8-9.

#### RAILWAYS-ADMINISTRATION

KHOSLA, G.S. Railway board: where a change is necessary. Statesman, 30 Apr. 77, p.8.

Various parliamentry bodies and the Administrative Reforms Commission had examined the question of restructuring the Railway Board, but its organization pattern has not undergone any basic change since its inception in 1922. The Cabinet Committee of 1975, practically, recommended that no change in Railway Board's organization is necessary. The author argues that it is really the functioning of the Railway Board that irks the critics, and not its structure, and as such the Board must be made more responsive to public criticism.

#### RAILWAYS-BUDGET

BAPAT, L.G. Macro-level budgeting suitable for Indian Railway. Economic Times, 11 June 77, p.5+

#### RAILWAYS-ELECTRIFICATION

SHAH, SITARAM. Growth of rail transport: large scale electrification vital. Economic Times, 1 Apr. 77, p.5+

#### RAILWAYS-PERSONNEL

KHOSLA, G.S. Railway strikers: cost of the charter of demands. Statesman, 11 May 77, p.6.

#### RAILWAYS-PLANNING

PARKER, FRANCISN. and GORMAN GILBERT. Rail planning: crisis and

opportunity. Journal of the American Institute of Planners, 43(1) Jan. 77, p.13-23.

# RAILWAYS—SAFETY DEVICES AND MEASURES

BAPAT, L.G. Ensuring rail safety. Economic Times, 9 May 77, p.5+

#### RAY, SIDHARATH SANKAR

SARKAR, NARES C. The Chief Minister and his statements of ambiguity. Economic Studies, 17(10) Apr. 77, p.595-9.

#### REAL PROPERTY—LEGISLATION

MORJE, MAHABALESHWAR NATH. Urban Land Ceiling Act 1976: an instrument for distribution of wealth and property. Yojana, 21(7) 1-14 May 77, p.11-13.

#### REGIONAL PLANNING

CZAMANSKI, STAN. A model of multiplier effects as a tool of regional industrial development planning. ITCC Review, 6(1) Jan. 77, p.18-57.

FISHER, H. BENJAMIN. Urban and regional planning in Indonesia: the need for a professional institute. Journal of the Institute of Town Planners, India, (91) Sept. 76, p.1-2.

ISSERMAN, ANDREW M. The location quotient approach to estimating regional economic impacts. Journal of the American Institute of Planners, 43(1) Jan. 77, p.33-41.

KOROPECKY, I.S. Regional development in postwar Poland. Soviet Studies, 29(1) Jan. 77, p.108-27.

KULSHRESTHA, S.K. National development planning in Nigeria. Journal of the Institute of Town Planners, India, (91) Sept. 76, p.11-17.

SAWANT, G.B. and M.D. TAWDE.

Planning for "problem regions." Indian Journal of Regional Science, 7(2) 75, p.183-7.

SAXENA, N.C. (Lal Bahadur Shastri National Academy of Administration, Mussoorie). District plans vs. sectoral plans. Administrator, 21(2) Summer 76, p.625-8.

The concept of district planning advocated in the Fourth Five Year Plan does not find favour with the author. Comprehensive district planning will be unhelpful as most of the neighbouring districts might be having similar problems. Preliminary exercises may be done at the local level but the planning for the state as a whole should be done at the state level keeping in view the regional requirements.

STRUCTURING regional development. Administration (Ireland), 24(3) Autumn 76, p.283-382 (Special issue).

Administrative structures Contents: for regional development: considerations relevant to central government, by Noel Whelan: Structures for development in Northern Ireland, by Gilbert Camblin; Framework for regional development: the Regional Development Organisation viewpoint, by M.V. Cullinance; Framework for regional development: the local authority viewpoint, by Seamus Keeting; Organising Connacht for economic and social growth, by Desmond Fennell; Can there be regional development in Ireland?, by T.J. Barrington; Administrative structures development: regional devolution throughout the United Kingdom, by Derek Senior; Sub-national organisation of the functions of government: a post-script to the Galway Conference, by T.B. Desmond.

THORBURN, ANDREW. Yesterday's plan: the strategy for the South East. The Planner, 63(1) Jan. 77, p.9-11.

VASUDEVA RAO, D. Identifying potential growth centres: an alternative method. Eastern Economist, 68(14) 8 Apr. 77, p.647-8.

#### REGIONALISM

KUMAR, A. PRASANNA. Fifth years of North versus South in Indian politics. Political Scientist, 12-13, July-Dec. 75—Jan.-June 77, p.63-72.

#### RELIGION AND STATE

PANGLE, THOMAS L. The political psychology of religion in Plato's Laws. American Political Science Review, 70(4) Dec. 76, p.1059-77.

POWLES, CYRIL. Yasukuni Jinja Hoan: religion and politics in contemporary Japan. Pacific Affairs, 49(3) Fall 76, p.491-505.

SHUPE, ANSON D., Jr. Conventional religion and political participation in postwar rural Japan. Social Forces, 55(3) Mar. 77, p.613-29.

#### RENT

LACKMAN, CONWAY L. The modern development of classical rent theory. American Journal of Economics and Sociology, 36(1) Jan. 77, p.51-64.

#### RESEARCH METHODS

BERK, RICHARD A. Discretionary methodological decisions in applied research. Sociological Methods and Research, 5(3) Feb. 77, p.317-34.

#### RESERVE BANK OF INDIA

SIMHA, S.L.N. Reserve Bank: freedom within government, or from? Eastern Economist, 68(18) 6 May 77, p.828-31.

Commenting on the assumptions that the Reserve Bank might be made autonomous body by the present Government, the

author points out that; (1) Reserve Bank has to function as an integral part of Government machinery, though with more statutory powers to function independently and giving carefully laid out advice to the Government; (2) there is a case for appointing a committee or commission to go into the functioning of the Reserve Bank and the relations between the Bank, the government and the nationalised banks; (3) it is important to ensure parliament's vigilance to achieve financial discipline on the part of the Government; (4) it would be helpful if the parliament define the qualifications for the appointment of governor, governors and the central board of directors of the Bank and procedure of terminating the services of governors; (5) the commercial banks should not be grouped in few giant institutions; (6) thousands of inefficient cooperative societies should be weeded out: (7) R.B. should not be relinked with IDBI: (8) Agricultural Refinance and Development Corporation should be delinked from it; and (9) there should be no routine inspection of nationalised banks by Reserve Bank.

#### REVOLUTION

REVOLUTION west and east. New Left Review, (100) Nov.-76-Jan. 77, p.5-191 (Special issue).

Cantents: The antinomies of Antonio Gramsic, by Perry Anderson; Notes on British Maxism since the war, by Raymond Williams; Revolutionary strategy in Europe: a political interview, by Ernes Mandel; Introduction to Sartre 'socialism in one country', by Jean Paul Sartre; Marxist analysis and post-revolutionary China, by Fred Halliday.

#### RIVERS

PATEL, C.C. Water policy with special reference to inter-state and international rivers in India. Bhagirath, 24(2) Apr. 77, p.45-7.

ROADS

BHASIN, P.C. Road development in India

Indian & Foreign Review, 14(16) 1 June 77, p.13-16.

#### ROLE PLAYING

PAREEK, UDAI. Coping with role stress: a frame work. Administrative Change, 4(2) Jan.-June 77, p. 213-29.

ROGERS, DAVID L. and JOSEPH MOLNAR. Organizational antecedents of role conflict and ambiguity in top level administrators. Administrative Science Quarterly, 21(4) Dec. 76, p.598-610.

This study explores factors associated with role conflict in top-level administrators in public agencies. Research is reviewed, on possible organizational and interorganizational antecedents. Despite the fact that top-level administrators devote a considerable proportion of their time to relations with other units, interorganizational factors have not been included in models of role conflict. Data were obtained in structural personal interviews with 102 top-level county administrators. As demonstrated by regression analysis, interorganizational variables tended to account for the largest amount of variance in role conflict, and interorganizational variables accounted for the largest amount of variance in role ambiguity. Interorganizational variables were stronger independent determinants of role conflict than interorganizational variables were of role ambiguity—Reproduced.

#### RURAL PLANNING

BAL KRISHNA, C. Village-school and rural development. Hindustan Times, 10 Apr. 77, p.9.

BATRA, N.D. Harnessing sunshine for rural development. Yojana, 21(10) 15-30 June 77, p.18-19.

BENITO, CARLOS A. Cultural action and rural development. Alternatives, 24(4) Dec. 76, p.429-47.

CHATTOPADHYAYA P. Rural development: role of performance accounting.

Capital, 178(4457) 31 Mar. 77, p.414-16.

PANDEY, S M. and J.S. SODHI. MFALDA in rural India. Economic Times, 11 May 77, p.5+; 12 May 77, p.5+.

Contents: 1. Efficacy, implementation of MFALDA programme; 2. Programme content, implementation.

RAHMAN, HABIBUR. Rural development and social service in Bangladesh. Community Development Journal, 12(1) Jan. 77, p.36-42.

RAMASWAMY, A.S. Rural credit and integrated rural development. Khadi Gramodyog, 23(8) May 77, p.356-61.

RATTAN KUMAR and VISHWA-MITTER. Designing tomorrow's rural habitat. Hindustan Times, 10 Apr. 77, p.13.

READERS' forum on integrated rural development. Yojana, 21(7) 1-14 May 77, p.15-19.

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#### **RURAL-URBAN MIGRATION**

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Whatever the method employed in evaluating the effect of income tax exemption on tax progressivity and equity, it is evident from the authors' analysis that the present scheme of exemptions introduces a considerable element of inequity in the tax system.

Exemptions make the effective average rates lower than the statutory rates in the relative exemptions depress the tax progressivity at higher income brackets as compared to the lower ones. The higher the net income group an individual belongs to, the higher is the exemption and consequently the higher is the rate of return on investment in tax exempt securities—Reproduced.

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April 77, p.317-22.

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The organisation of higher research in

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#### VILLAGE PANCHAYATS

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This is the last instalment of the author's thesis on Rural Local Government and Political Parties in India. In his concluding observations and comments the author observes that it is unrealistic to eliminate parties from village panchayat elections and from other local government bodies. What is necessary today that the national and state limits of political parties to improve the performance of their local units participating in village politics.—Reproduced.

BHOGLE, S.K. (Vivekanand College, Aurangabad). Some considerations on the unit of rural local government. Quarterly Journal of the Local Self-Government Institute, 47'3) Jan.- Mar. 77, p. 284-93.

The author makes out a strong case for district as a basic unit of rural local govern-

ment in India. He examines the various views and suggestions as to which should be the viable and effective unit. The report of the Balwantray Mehta Committee recommending block as a unit of the three tier structure of rural local government does not find favour as the same is not based on scientific analysis. Blocks, he observes, have been created entirely by administrative action; they have no roots in history, nor in social and economic growth. The Democratic Decentralisation Committees appointed by the governments of Maharashtra and Gujarat adopted sound principles in recommending district as a unit.-Reproduced.

MUTTAYYA, B.C. (National Institute of Community Development, Hyderabad). Personality and value orientations of panchayat leaders, informal leaders and non-leaders: a comparative study. Behavioural Sciences and Community Development, 11(1) Mar. 77, p.1-11.

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REDDY, G. Ram. (Osmania University, Hyderabad). Panchayati raj at cross-roads: the case of Andhra Pradesh. Administrator, 21(2) Summer 76, p.629-36.

On the argument that Panchayati raj institutions are not working satisfactorily the author discusses recommendations of reports of certain Committees and Commissions and comes to the conclusion that these institutions have been made toys in the hands of politicians, academicians and the civil servants. There is need for proper linkage both vertical and horizontal levels instead of total autonomy. The analysis is based on the working of panchayati raj institution in Andhra Pradesh.

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MONROE, ALAN D. Urbanism and voter turnout: a note on some unexpected findings. American Journal of Political Science, 21(1) Feb. 77, p.71-8.

PIMLOTT, BEN. Parties and voters in the Portguese revolution: the elections of 1975 and 1976. Parliamentary Affairs, 30(1) Winter 77, p.35-58.

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WEINER, MYRON and JOHN OSGOOD FIELD. India's urban constituencies. Journal of the Karnataka University (Social Sciences), 12, 76, p.71-115.

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VOHRA, B.R. (U.P. Jal Nigam) Jal Nigam and the world bank. Civic Affairs, 24(7) Feb. 77, p.9-11.

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#### WEALTH TAX

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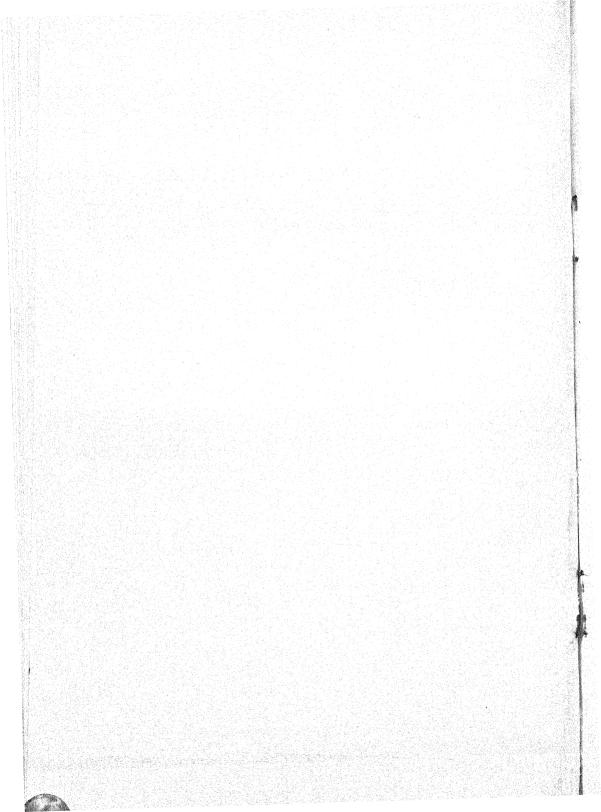
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Contents: Profile of the Union budget 1977-78; Where is the policy to check money supply? by C.N. Vakil; Rural poverty; the challenge before the corporate sectorprivate and public, by Arvind N. Mafatlal; Budget and employment growth, by Anand P. Gupta; Earnest effort to improve economic climate, by C.C. Chokshi; Accent on decentralised planning through rural orientation, by Alak Ghosh; The Janata budget: a critique, by P.R. Brahmananda; Incentives for investment, by M.P. Chitale: Towards greater pragmatism, by Rakhal Datta; Income redistribution and the budget, by B. Natarajan; Budgetary proposals for mitigating high cost economy, by S. Kumar Dev; On allocations for agriculture, by Jitendra Sanghvi; Not all the doctor ordered, by B.G. Verghese; Budget and banking; States: selected economic indicators; General welcome to budget proposals; Finance Minister's budget speech; Economic Survey, 1976-77: strategy for decentralised industries; The taxation proposals; Budget statistics.

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#### BUDGET, CAPITAL

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SIEGEL, JOEL. Capital budgeting techniques. Management Accountant, 12(8) Aug. 77, p.581-7.

#### BUDGET, DEFICIENCY

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SHENOY, B.R. Mechanics of deficit finance. Hindustan Times, 16 July 77, p.9.

#### BUREAUCRACY

GREEN, HARRY A. Bureaucracy and professionalisation: toward management improvement in Nigeria. Journal of Administration Overseas, 16(2) Apr. 77, p.88-97.

KHAN, MOHAMMAD MOHABBAT. (Univ. of Dacca, Bangladesh) Bureaucracy: theoretical background and developments. Indian Journal of Public Administration, 23(2) Apr.-June 77, p. 218-41.

Writing on bureaucracy, Dr. Mohammad Mohabbat Khan gives in extenso the theoretical background and traces bureaucracy's development through the different facets. However well established the structure and functions of bureaucracy in the western countries, such identifiable traits are yet to be distinguished in the bureaucracies such as they are, in the developing countries. In several respects, scholars have found that accepted theories and courses of development of bureaucracies in the West are not of much help in knowing enough about the nature and functioning of bureaucracies in the developing countries. The Weberian model, for instance, hardly applies to several of the bureaucracies in these countries. Nevertheless, the Weberian model may still be useful insofar as it shows in what respects and how significantly the new bureaucracies differ from that model. This opens up the attractive possibility of a comparative study of bureaucracies and public administration. In any case, the role of bureaucracy in the developing countries, Weberian or not, tends of increase and expand rather than shrink as these countries are deeply concerned with economic growth to attain which an efficient bureaucracy seems to be a necessary tool. The article presents an overview of the literature on the subject and will provide a useful introduction to it. — Reproduced from editorial.

MUTTALIB, M.A. (Osmania Univ., Hyderabad) Committed bureaucracy or positions of confidence. Administrative Change, 4(1) July-Dec. 76, p.37-42.

The principle of neutrality and anonymity of the civil service has led to the emergence of two conflicting schools of thought-one over-emphasizes its operational delicacies while the other denies its existence. The two views are critically examined. In India the existing set-up charged with decision making, misses two vital links: requisite specialised and technical expertise and real commitment to policy and programme of the government, to equip the minister better to perform his role effectively. It is concluded that in India as in Britain, the present up needs modifications on French or American pattern, to enable the minister to draw upon the knowledge and experience of administrators and technocrats, in prescribing and administering measures to meet the needs diagnosed by him and his political appointees. This paper was presented at International Seminar on Inter-Regional Cooperation in South and Southeast Asia, Osmania University, Hyderabad, January 2-5, 1975.

ROSENBLOOM, DAVID H. The rise of "participatory bureaucracy" in the United States federal service. Philippine Journal of Public Administration, 19(4) Oct. 75, p.293-306.

ROY, SHAMOLI. Bureaucracy in Sri Lanka: a select bibliography. Administrative Change, 3(2) Jan.-June 76, p.144-6.

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ALLEN, DOUGLAS. Ministers and their mandarins. Government and Opposition, 12(2) Summer 77, p.135-49.

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LALA, R.M. Pressures on public men. Indian Express, 25 Sept. 77, p.6.

RAM REDDY, and D. RAVINDRA PRASAD. Recruitment to the council of ministers in Andhra Pradesh. Journal of Constitutional and Parliamentary Studies, 10(2) Apr.-June 76, p.183-96.

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#### **CENSUS**

PETHE, VASANT P. Prospectives for the 1981 census. Economic and Political Weekly, 12(32) 6 Aug. 77, p.1257-62.

## CENTRAL SOCIAL WELFARE BOARD

VARADAPPAN, SAROJINI. Pioneering role of the Central Social Welfare Board. Social Welfare, 24(5) Aug. 77, p.1-3, 29.

#### CHILD LABOUR

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#### CHINA

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Contents: Socialist path of development, by Peter Nolan; On the condition of a people, by David Selbourne; Collective incentives in a peasant community: Chen village, by Jonathan Unger; Agricultural performance and policy: contrasts with India, by Ben Stavis; Removal of poverty, by Sontaj Aziz; Approach to environmental problems, by Frank Kehl; Health care services, by Victor W. Sidel and Ruth Sidel: Education, by Joan Robinson.

#### CHINA-POLITICS

DITTMER, LOWELL. Thought reform and cultural revolution: an analysis of the symbolism of Chinese polemics. American Political Science Review, 71(1) Mar. 77, p.67-85.

YAHUDA, MICHAEL B. Towards a new Chinese political order: aftermath of the death of Chairman Mao. Round Table, (266) Apr. 77, p.135-45.

#### CITIES AND TOWNS

BOSE, ASHISH. The livable city. Civic Affairs, 24(11) June 77, p.9-13.

#### CITIES AND TOWNS-GROWTH

D'SOUZA, J.B. Rapid growth of urban areas. Times of India, 16 July 77, p.8; 19 July 77, p.8.

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Contents: The informal urban sector in developing countries: some policy implications, by S.V. Sethuraman; Interdependence not duality: slum perspectives, by Paul D. Wiebe; The urban poor and social

change: a study of squatter settlements in Delhi, by Tapan K. Majumdar; Women and the family: coping with poverty in the Bastis of Delhi, by Andrea Menefee Singh; Urbanisation, income and socio-cultural factors relevant to nutrition in Tamil Nadu. by Judit Katona-Apte; Migration and employment: the case of Calcutta; the role of the CMDA, by K.C. Sivaramakrishnan; Entrepreneurial patterns in the urban informal sector: the case of tribal entrepreneurs, by M. Vanden Bogaert; Urban community development in Hyderabad. by W.J. Cousins; Housing for the urban poor in Ahmedabad: an integrated urban development approach, by Kirtee Shah'.

## CITY PLANNING

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--Some observations on national economic planning and urban planning in an urbanized world. ITCC Review, 6(2) Apr. 77, p.84-90.

RAI CHAUDHURY, J. Problems of greater Calcutta and the role of citizens towards attaining better living conditions. Survey, 17(1) Jan. 77, p.15-26.

SHARMA, R.K. Urban development in Varanasi. Civic Affairs, 24(10) May 77, p.11-15.

SUNDRA RANI (Rural Institute, Udaipur) and ABHIMANYOU TAMBAR (Univ. of Udaipur). Leadership in urban improvement trusts in Rajasthan. Indian Journal of Public Administration, 23(2) Apr.-June 77, p.349-69.

Dr. Sundra Rani and Shri Abhimanyou Tambar analyse the composition of five city improvement trusts in Rajasthan and arrive at some significant conclusions. The basic object of the authors is to examine the quality of leadership available in thes e

trusts. They have taken some recognisable variables such as age, education, profession, political affiliation, etc., to help them in their analysis. They have gone a sten further by adding 'self-anchoring scales' to measure the imagination, hopes and fears of the CIT members in the five cities. The general conclusion that emerges is not very complimentary to the trusts, especially in view of the fact that urban planning has assumed such great importance in the country's development. Leadership may not be wanting in these areas, but to find it out requires proper methods of appointment to the trusts. What the authors consider undersirable in the present situation is that, by and large, appointment to these trusts is not on merit but flows from political considerations. It may not be possible to find oneself in agreement with all the findings of the authors but there is no doubt that the composition of improvement trusts should really improve if the trusts are to be an effective instrument for citizen satisfaction and implementation policies.—Reproduced of social from editorial.

SUNDRA RANI. (Rural Institute, Udaipur). Organizational climate of the urban development trusts of Rajasthan. Quarterly Journal of the Local self-Government Institute, 48(4) Apr.-June 77, p.378-83.

This paper is an attempt to study the organisational climate of urban improvement trusts in Rajasthan with the help of "organisational climate index" prepared by Omar Bin Syed of Udaipur University. For data collection the sample consisted of one hundred employees in trusts. The index measures the climate of an organisation on eight dimensions. The dimensions are: adaptiveness, organisational excellence resources management, and human progressive considerate leadership, problem centredness and practicability, conflict management, innovativeness, involvement and indifferences, and initiation and

outgoingness. The findings are useful and instructive.

VERMA, P.L. Chandigarh: experiences in contemporary urban planning. Social Sciences Research Journal, 1(2-3) July-Dec. 76, p.81-95.

#### CIVIL LIBERTIES

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NARIMAN, F.S. The right to be let alone—a fundamental right. Indian Advocate, 17(1&2) Jan.-June 77, p.76-83.

SETHI, VINOD. Personal liberty: meaning and scope (1950-1975). Journal of Constitutional and Parliamentary Studies, 9(4) Oct.-Dec. 75, p.423-50.

## CIVIL SERVICE

DE, NITISH R. The administrative elite; Vegetables, proteans, growth-seekers. Hindu, 27 Sept. 77, p.8.

In this article the author has identified three broad categories of administrative behaviour. The human vegetables category of administrators is one, which is primarily concerned with the job that comes its way. The Proteans in administration, take initiative and make efforts, calculatingly and purposely, to manipulate a culture of false realities, so that they can make the best out of any situation. The growthseekers, who possess the qualities of head and heart, seek personal growth in tune with the larger social objectives. essential characteristics of these three categories are described and concluded that growth-seekers who are few in number, can take the administrative culture, step by step, to a higher level of equilibrium.

KATYAL, K.K. I.A.S.: the new realities. Hindu, 18 July 77, p.8.

After Independence the administrative services are more involved in development activities. The deficiences in the services essentially flow from the failure to grasp the requirements of the changed context. Though a larger number of ruralites are joining IAS there is no evidence of corresponding change in the approach and outlook. This is evident from the poor response for regional languages as alternative media to English for answering compulsory papers. Kothari Committee has submitted a report on the recruitment procedures. Some of its suggestions have become public through press leaks. The report has raised a number of questions and can also result in a number of intractable problems.

TYABJI, BADR-UD-DIN. The civil services; you deal with human beings. Statesman, 22 Sept. 77, p.8.

Complaints are offen made about lack of rapport between citizens and public servants. The civil servants who have increasingly to deal with human beings, should have appropriate qualities of temperament for good results. A face-toface oral examination is the only practical method to assess these qualities. author has suggested that in recruiting incumbents to all-India services, there should be a broad-based examination in five papers of one hundred marks each, complemented by a viva-voce carrying three hundred marks. The questions in the written examination can be suitably framed to test the quality of candidates' mind and their capacity to think from different points of view.

## CIVIL SERVICE AND LEGISLATORS

KATYAL, K.K. Officials and politicians. Hindu, 19 Sept. 77, p.8.

This article deals with the relationship between officials and politicians. While the politician finds the bureaucrat unresposive and wooden, the official feels harassed because of interference. Over the years and particularly during the Emergency many distortions have crept into the relationship. It is suggested that a detailed discussion is necessary on the norms that should govern the relationship between the politicians and officials at various levels, to ensure political detachment and continuity in the administration, along with integrity and responsiveness of civil servants to popular sentiments.

SIGELMAN, LEE and WILLIAM G. VANDERBOK. Legislators, bureaucrats, and Canadian democracy: the long and the short of it. Canadian Journal of Political Science, 10(3) Sept. 77, p.615-23.

#### COLLECTIVE BARGAINING

SINGH, R.C. The interaction between collective bargaining and legislation on social security and protection in India. Indian Labour Journal, 18(6) June 77, p.775-87.

#### COLLEGE STUDENTS

KATZ, ALAN N. (Fairfield Univ., Connecticut). Changing Indian student perceptions of the Indian government. Asian Survey, 17(3) Mar. 77, p. 264-74.

The purpose of this study is to analyze the reactions of a sample of Indian students studying in the United States, to the Indian political crisis of 1971, with Pakistan over The data was collected by Bangadesh. interviewing 64 students in a structured interview, lasting approximately one and a half hours, during the period of March to June 1972. The students indicated overwhelming support for the government, were satisfied with the perceived 'general progress'. and expected solutions to political problems to come frome the Prime Minister's office. It is the thesis of this study that those very positive attitudes and aspirations of the system in general, and of Mrs. Gandhi in particular, helped to create the disillusionment and political cofinict found in India in recent months.

### COLLEGES AND UNIVERSITIES

ABRAHAM, A.S. Unrest on the campus. Times of India, 18 Aug. 77, p.8; 19 Aug. 77, p.8.

DEY, BANOMALI. A measure of disparity in distribution of higher educational facilities. Arthaniti, 16(73&74) p.56-81.

GHOSE, SISIRKUMAR. Higher education: what's wrong with it? Statesman, 1 July 77, p.6.

# COMMUNICATION IN MANAGEMENT

BOUDEWYN, ADRI G. The open meeting—a confidential forum for employees. Personnel Journal, 56(4) Apr. 77, p.192-4.

MEHTA, B. Communication in administration; some ideas and issues. Administrative Change, 3(2) Jan.-June 76, p.68-73.

#### COMMUNITY DEVELOPMENT

BAIG, MURAD ALI. New strategy for rural development. Eastern Economist, 69(4) 22 July 77, p.163-6.

The author who manages the sales of equipment of the agricultural farm machinery manufacturing company. Escorts, stresses the need of motivating the farmer to produce profitable surplus. He thinks there is hardly any country in the world which has created so many incentives for backwardness as India has. The author advocates the resurrection of the old tax-by-levy system that would motivate the actual tiller and dissuade the absentee landlord.—Reproduced.

BOGLE, JAMES E. Infrastructure for rural development. Ekistics 43(257), Apr. 77, p.195-8.

BUTTERFIELD, SAMUEL H. Rural development: why it is hard for developing country leadership to get started. International Development Review, 19(1) 77, p.8-12.

CHUNDER, PRAKASH CHANDRA. Managerial tasks and education in rural development. Integrated Management, 12(9) Sept. 77, p.5-7.

HEDBERG, GUS. Bangladesh Rural Advancement Committee. Ekistics, 43(257) Apr. 77, p.204-5.

JONES, DOROTHY M. Strategy straddling: a community organization dilemma in an Alaskan native village. Human Organization, 36(1) Spring 77, p.22-33.

KAUL, MOHAN LAL. (Kent State Univ., Kent). Delhi urban community development: a case study in community organization effort. International Review of Community Development, (35-36) Fall 76, p.157-66.

The first pilot project of urban community development in India was set up in the Municipal Corporation of Delhi in 1958, with a view to plan and implement an experimental programme of urban community development for Indian cities. The goal of the project was to promote the growth of healthy, harmonious, satisfying community life and to encourage the development of citizen participation in programmes of civic improvement. Mostly based on personal observations, this report is an attempt to describe and evaluate the project from its beginning in 1958 until mid-1968.

MAHARAJ, R.N. and K. GOPAL IYER. New strategy for rural development. Economic Times, 5 July 77, p.5.

This article deals with a novel experiment in Nellore district. It is a bureaucratic innovation and not a part of any state policy for integrated rural development. According to the present district collector, the road to rural development lies through execution of land-based schemes. The instrument he has fashioned is the Joint Farming Cooperative Society.

Over 5000 such societies are functioning at present covering nearly 50 per cent of the villages in the district. The membership of the society is restricted to the rural poorlandless agricultural workers, share-croppers, small proprietors with uneconomic holdings and artisans. The authors went round the district in May 1977. They found bulk of the cooperatives emerging as economically viable units. The beneficiaries are actively engaged in various agricultural activities. Wage labour is fast disappearing. A number of examples are given to explain usefulness of the scheme. functionaries are putting their hearts into the developmental work and senior officers very extensively tour the areas assigned to them. Even then, the authors have pointed out certain practices, which may not be useful in the long-run interest of the society.

PANANDIKAR, SUREKHA. Aurangabad experiment: a new approach to rural development. Eastern Economist, 19 Aug. 77, p.369-75.

The author describes the working of the Aurangabad Experiment initiated by Asian Trade Union College of the International Confederation of Free Trade Unions, to reach the unorganised rural poor and find ways for changing the villagers' social apathy into a collective desire for improvement. She believes that a multiplication of the Aurangabad Experiment can be an answer to the socio-economic problems of the rural poor.—Reproduced.

PATEL, H.M. (Union Finance Minister). Rural development in India. Commerce, 135(3456) 27 Aug. 77, p.344-7.

India launched upon planned economic development in the fifties. But over a quarter of a century the overall growth rate has been much less than the plan targets. The reasons for this phenomenon are discussed. The solution lies in rural development programme. Important com-

ponents of such a programme are analysed. For successful dispersal of industries from congested urban areas to more congenial rural areas, the author has from his personal experience given the example of Vallabh Vidyanager, a University town in Kaira District. This paper is based on the third C.C. Desai Memorial Lecture delivered by the author at the Administrative Staff College of India, Hyderabad.

ROSEINGRAVE, THOMAS. Community structures. Administration, 24(4) Winter 76, p.506-18.

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YUDELMAN, MONTAGUE. Integrated rural development projects: the bank's experience. Finance and Development, 14(1) Mar. 77, p.15-18.

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CHANDHOKE, SATISH KUMAR. "Chaupal": the traditional village center. Ekistics, 43(257) Apr. 77, p.221-3.

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PARIKH, KIRIT S. A computerized information system for agricultural sector. Indian Journal of Agricultural Economics, 32(1) Jan.-Mar. 77, p.45-79.

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JAIN, H.M. Socio-political impact of the American Revolution on constitution-making in India and her political development. Journal of the Constitutional and Parliamentary Studies, 10(2) Apr.-June 76, p.158-75.

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KRISHAN KANT. Basis of a democratic constitution for India. Mainstream, 16(1-6) Annual No. 77, p.41-4

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MEADOWS, MARTIN. Constitutional crisis in the United Kingdom: Scotland and the devolution controversy. Review of Politics, 39(1) Jan. 77, p.41-59.

SINHA, LAL NARAYAN. Function of the constitution during the last twenty five years. Quarterly Journal of the Local Self-Government Institute, 48(4) Apr.-June 77, p.338-54.

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DAPHTARY, C.K. 43rd constitution amendment bill. Indian Advocate, 17(1&2) Jan.-June 77, p.89-92.

GHOSH, PARIMAL CHANDRA and SOBHANLAL DATTA GUPTA. Emergency and constitutional amendments; issues and perspectives. Mainstream, 15(51) 20 Aug. 77. p. 3-6, 32-4.

GUBBANAVAR, S.Y. Need for constitutional amendment. Modern Review, 141(3) Mar. 77, p.137-41.

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RANGACHARI, K.K. The 42nd amendment. Statesman, 15 Sept. 77, p.6; 16 Sept. 77, p.8.

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COOPER, LLOYD. How to make more effective use of your training consultants. Training and Development Journal, 31(3) Mar. 77, p.16-18.

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BERGMANN, THEODOR. The industrial activities of the cooperative movement in India. Community Development and Panchayati Raj Digest, 8(4) Apr. 77, p.256-69.

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WATKINS, W.P. Reflections on co-operaative self-help in changing times. Review of International Co-operation, 70 (1) 77, p.5-13.

#### COOPERATIVE SOCIETIES

DESHMUKH, M.A. Shriram Multipurpose Cooperative Service Society Ltd., Kasba Bavda, Kolhapur, (a case study). Cooperative Perspective, 12(1) June 77, p.57-65.

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#### CORRUPTION

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CARINO, LEDIVINA V. Bureaucratic norms, corruption and development. Philippine Journal of Public Administration, 19(4) Oct. 75, p.278-92.

EMIKO, ABEL A. A reflection on the Nigerian corrupt practices decree. Journal of the Indian Law Institute, 19(1) Jan.-Mar. 77, p.17-43.

HAE-DONG KIM. Corruption: its concept, scope, and causes. Korean Journal of Public Administration, 14(2) 76, p.232-47.

HEBLE, MADHUKAR S. Anatomy of corruption. Times of India, 31 July 77, p.8.

Corruption in various forms cuts across all strata and all departments and undertakings of the government. It assumes astronomical proportions at the higher levels—secretarial and ministerial. Measures to strengthen the anti-corruption agencies to root out the malpractices are suggested. No drive against corruption can succeed unless and until the government itself is firmly committed to the task of weeding out dishonest and corrupt employees, irrespective of rank and status.

KHANNA, K.C. Bane of petty corruption, can something be done about it? Times of India, 25 Aug. 77, p.8.

KRISHNASWAMY, N. (Director of Vigilance and anti-corruption, Tamil Nadu). Clean administration. Hindu, 21 July 77, p.8.

Clean administration ensures prompt and fair response to public need and also ensures that public money fulfils public purposes efficiently and effectively. The factors which have a direct bearing on the effectiveness of administration are pointed out. Investigations into corruption cases bristle with enormous difficulties and the results are incommensurate with the resources required. While the punitive strategy has its place in combating corruption, a stronger preventive strategy, may bring forth meaningful results. It is suggested that in every department a cell should be set up to deal with three basic inter-related functions-administrative reform, training and vigilance.

WATERBURY, JOHN. Corruption, political stability and development:

comparative evidence from Egypt and Morocco. Government and Opposition, 11(4) Autumn 76, p.426-45.

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MATTOO, P.K. Study of cost effectiveness in government organisations—an introductory brief. Management in Government, 9(1) Apr.-June 77, p.37-41.

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REDDY, C.G.K. Democracy and the CSIR. Indian Express, 27 Sept. 77, p.6.

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JOHRI, S.N. Representation of professional lawyers before the industrial tribunals and labour courts. Indian Labour Journal, 18(8) Aug. 77, p.1107-14.

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## CRIMINAL PROCEDURE

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Under the present arrangement, the police is an executive arm of the government. This leaves much scope for its misuse and endangers the liberty and freedom of individuals. If we are to ensure that the persons undergoing trials and imprisonment are to escape the wrath of the administrative wings of the government, it is necessary to make the police and the jails, part of the criminal justice system rather than the administrative system. Such a change requires a detailed study and careful analysis.

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### DEVELOPMENT ADMINISTRATION

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An integrated approach to planned development began with the establishment of the Planning Commission in 1950. The Community Development programme was initiated in 1952, Balwantrai Mehta Study Team on Community development and national extension service, submitted its report in 1957. The team proposed a scheme of democratic decentralization, known as panchayati raj, which is in operation in most of the states. The basic aim behind the community development and panchayati raj programmes, is to mobilize rural masses with a view to quicken their progress in qualitative as well as quantitative terms. Leadership is of vital and critical importance for the success of panchayati raj, which is a compromise between complete decentralization and total centralization. A number of studies on leadership phenomenon in the context of panchayati rai have been published. The major findings of these studies are listed and a few suggestions are offered for the

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In this article Professor Ram Joshi discusses the role of zilla parishads with specific reference to Maharashtra. In establishing democratic pattern in rural areas, he observes, during the last 15 years zilla parishads in Maharashtra made a great impact on the people in rural areas. They have come to be looked upon as the main-springs of development and welfare activities. He, however, feels that they

could have achieved much more if the devolution of power had less been halting, governmental control less rigid and allocation of resources more liberal. He is of the view that unless further democratisation and devolution of powers and functions is effected and a secular, democratic, modernist and development-oriented leadership placed in charge, the role of zilla parishads both as a school of local democracy and as a fountain-head of development would be in jeopardy.—Reproduced.

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#### ECONOMIC DEVELOPMENT

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The new ruling combination is raising some basic questions about the contents and priorities in planning. The starting point seems to be the concern for rural areas in general and for agriculture in particular. It is also based on rejection of the existing plan priorities which are indicted of being based on some western models. The present paper attempts to show that the relationship between sizable investment in heavy industry and failures in miscarriage of the developmental process cannot be sustained. For one thing, it is misleading to say that the current planning is based on excessive emphasis on heavy and basic capital goods industries with bias towards capital intensive industrialisation because it is based on an integrated strategy consisting of the role of the public and the private sectors, development of agriculture, neglect of planning and plan implementation. imports substituting industrialisation entailing entry of foreign capital, undifferentiated encouragement of units, small in terms of capital, besides the Mahalanobis strategy. It was explicitly recognised that the demand for wage goods arising from growth process would, require priority development of agriculture and need for providing employment would require development of artisan and small industries. Apart from fiscal and other conventional measures, public sector and land reforms were sought to be used for countervailing the concentration of power. Then the bulk of industrial investment was meant to provide the inputs for the growth of agriculture under the so-called Green Revolution.

The strategy failed because the complex web of complimentaries could not be sustained due to power pressures, policy distortions and failures of implementation. Land reforms, public sector, small industries and the growth of monopolies went in such a way that the strategy got vitiated in the

interest of existing power structures and with an anti-development thrust. The foregoing analysis shows that the new power centres are trying to make the heavy industries scapegoat for further continuing the anti-people, anti-development thust of public policy and planning by harping on the small-is-beautiful theme. The real conflict is between the millions of small farmers and 10 per cent or so of big farmers on the one hand and the State democratic sector along with the small sector and the monopolies on the other. The areas in which there is a real choice between low and high capital intensity are the ones left for the organised private sector. Hence that the distortions are inherent as a result of the that has been assigned to the private sector in terms of the 1956 Industrial Policy Apart from these glaring Resolution. distortions in the pleas for new priorities this is also little realized that there is a contradiction in the Ganhian creed of want limitation and self-sufficiency on the one hand and meeting the needs of masses on an expanding scale and through increased and wider social interaction on the other. Hence the need is to tighten the loose ends and strengthen our basic strategy rather than to throw off these time tested and nationally accepted policies. -Author.

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#### **EDUCATION AND STATE**

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#### EFFICIENCY, ADMINISTRATI

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The well-being and welfare of the people in a modern state depends to a great extent on the efficiency in the civil service. The problem of applying the benefit-cost concept and criteria of efficiency to government departments is analysed. From the point of view of the citizen, what matters is the final disposal of the case and not the movement of the papers from one desk to another. For assessing the efficiency of civil servants, the criteria must be applied qualitatively rather than mere quantitatively. Delays can be eliminated by a qualitative change in administration and making it more achievement oriented rather than procedure or correspondence oriented. This qualitative change is named by the author as an "internal administrative

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Awareness of the aim, scope and potential of Productivity Science is fairly widespread among the officers and staff of the Central and the State Governments due to the yeoman service being rendered by the Indian Institute of Public Administration, the National Academy, the State Institutes of Public Administration and other bodies. This article highlights some of the benefits derived in the field of administration through the practice of productivity. A few examples illustrated in this article go to show that positive and concrete effort is being made to improve the effectiveness and efficiency of our administrative systems.

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#### ELECTRIC UTILITIES

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Unless the working of the State Electricity Boards is effectively insulated from the baneful effects of motivated political interference, it is futile to expect the Boards to be run without incurring recurring financial losses for which they are often blamed. The figures for out standing revenue arrears are presented in a tabular form. working group constituted in 1974 by the Government of India (Ministry of Energy) submitted its report in 1976. The group has suggested some measures to bring down the revenue arrears. The introduction of effective management information systems adoption of modern management techniques can make a great deal of difference to the financial viability of the Boards. The analysis of the costs of generation, transmission and distribution for the various Boards reveals a wide variation in these costs. In some Boards the establishment expenses are growing up faster than revenue increases.

## ELECTRONIC DATA PROCESSING

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EMPLOYEES' REPRESENTATION IN MANAGEMENT

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#### **EMPLOYMENT**

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The seasonal nature of agricultural work and the paucity of subsidiary occupations are the reasons for the widespread rural underemployment. The problem has become more acute due to the rapid increase in the rural population and the utter inability of the industrial sector to absorb surplus rural labour. The working of Maharashtra's employment guarantee scheme and the Centre's crash scheme for rural employment is briefly analysed. The overall objective of the projects should be to improve the inbuilt employment potential of the rural sector. The mammoth labour force, which is a liability at the present stage of development, can be turned into an asset if there is an allout drive to develop the rural sector The long-term solution to rural unemployment lies in the planned development of the three sectors of village economy: the agricultural sector, the non-agriculural sector and the tertiary, and services sector. The scope in these three sectors is discussed.

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The problem of identifying determinants of interstate variations in state government expenditures and of quantifying their statistical significance and magnitude has not received much attention from students of Indian public finance. This paper makes an attempt in that direction and suggests the basic approach for such studies in the future. The author has considered the relative importance and joint effect of three basic variables (per capita income, population density and urbanization) to explain interstate differentials in the level of per capita expenditures of the state governments.

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# GANDHI, M.K—CRITICISM AND INTERPRETATION

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A question of externality is said to arise when 'A' by an act (or non-act) of his, exclusively for his benefit, brings about disadvantage or loss to 'B'. The problem of air pollution is a good example. 'A' puts up a factory in a crowded locality. The factory is working to 'A''s benefit. But 'B', 'C', 'D', etc., living close by, face the consequences of air pollution. Where such

externality can be ascribed to a discernible source, a court of law may be a remedy to those affected but where the externality is intangible, only collective action such as that of a government may be effective. As society becomes more and more interdependent, chances of such intangible externalities increase. It then becomes necessary for government to act in order to minimise the possibility of adverse impact on economic welfare to society as a result of the externality. Shri Sambhu N. Basu and Linda Hambrick, in their article on the subject, pointedly bring out this new dimension to the feature of greater government interference in society. They argue that technology itself is forcing us to accept more government control than ever. Private action to resolve externalities may be less and less effective hereafter as, with the advance of technology, its influence on society markedly increases, leading to complex situations; which, for a proper solution, call for governmental or inter-governmental action. The problem of air pollution is an example, as already cited; the effect of selling arms to third countries is vet another. - Reproduced for editorial.

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#### MOTOR TRANSPORTATION

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In this article the author has explained the methodology adopted by him for his completed study on "Physical and financial performance of some state road transport undertakings in India." The objectives of the study are: (a) to establish and quantify the influences of physical (operational) factors on the financial performance; (b) to analyse the relationship between the size of the undertakings and their performance by physical and financial indices; and (c) to establish the relative importance of the different indices of operational performance which have an influence on the profitability of the undertakings,

#### MUNICIPAL BUDGET

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BAKER, C.J. Municipal administration: its origin and decline. Urban Life, 2(1) July 77, p.2.

HOSHIAR SINGH. (Univ. of Rajasthan, Jaipur). State mechanism for supervision and control over municipal bodies: a proposal for reform. Administrative Change, 4(1) July-Dec. 76, p.80-8.

State powers for regulating the municipal bodies are being used in a partisan manner due to the natural tendency of the party in power to keep a strong hold over municipal bodies. The author has presented a plan for a reorganised system of state control over municipal bodies. The broad components of the suggested plan are: (i) creation of an autonomous board for municipal supervision; (ii) setting up of a state municipal finance commission; and (iii) reorganising the budget and audit system. These three components are examined in detail. The author hopes that the tentative model will meet the requirements of adequate control system. /

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Dr. Barnabas speculates about the resources position in the world in the future and pleads for conservation, adaptation and for a general consciousness that we cannot have the good things of life for all time to come without seriously upsetting the balance of nature. But, in certain respects, science and technology open up for man new possibilities of the use of resources which would have been otherwise denied to him.—Reproduced from editorial.

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#### NON-WAGE PAYMENTS

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#### NUTRITION

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#### **OBLIGATION**

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#### OCEAN BOTTOM

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Contents: World report; The common heritage of mankind, by Richard Hudson; Eldorado of the deep, by Tony'Loftas; The biggest poker game ever played, by Karl Wolf; The art of multiplication, by Edward Miles: Meet a mermaid, by Jacques and Edith Rougerie; No fishing in troubled waters, by J.M. Peres; May 77, by James L. Strodes; Stethoscope on the ocean, by Albert J. Tolkachev; The long life of dead policies, by M. Allahwerdi; A berth

for a guest scientist, by Matthias Tomczak Jr., Style and research, by G.L. Kesteven and B.B. Parrish; Tailor-made tractors, by Eric S. Clayton.

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The country is in the grip of an edible oil crisis. The government has liberalised its import policy to make oil available to the people. But the country has to pay dearly because of the high international price of the commodity. The only solution, the author says, is to evolve a long-term policy for increasing output of oilseeds for which he has given various important suggestions.—Reproduced.

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GROVER, A.N. The proposed Lokpal, Indian Express, 30 Aug. 77, p.4; 31 Aug. 77. p.4.

NANCOO, STEPHEN. (Univ. of West Indies, Trinidad). Administrative theory and bureaucratic control: a study of the ombudsman idea in Trinidad and Tobago. Indian Journal of Public Administration, 23(2) Apr.-June 77, p.242-54.

Shri Nancoo gives the success story of the Ombudsman in Trinidad and Tobago. But he at once cautions that the success of this institution in this group of islands -or, for that matter, anywhere else-is largely due to their environmental influences including proper rules of administrative procedure, a well recruited and trained civil service, other institutions for complaint handling and a continuous process of administrative reforms. The need for an Ombudsman may be felt in any country, especially if it is a developing country, just free from colonial rule; but there is no necessary correlation between the need for this institution and its operational effectiveness. - Reproduced from editorial.

NOORANI, A.G. The Lokpal Bill. Indian Express, 1 Aug. 77, p.4.

—Maharashtra Lokayukta's special report. Indian Express, 16 Aug. 77, p.4.

WILLIAMS, RICHARD. Local planning and the ombudsman. Planner, 63(3) May 77, p.78-80.

#### OPERATIONS RESEARCH

IDANG, GORDON J. (Univ. of Calibar, Nigeria). Operations research in government work; a case study of the Cross River State civil service. Indian Journal of Public Administration, 23(2) Apr.-June 77, p.264-82.

Operations research is a modern tool, extensively adopted in business management. But its use in administration is a subject of wide discussion and even misgivings. Shri Gorden J. Idang, in his article, analyses the results of an enquiry he made of the adoption of OR in the Cross River State administration in Nigeria. His analysis is based on data collected through a questionnaire addressed to the different ministries and ministerial depart ments in that State in 1974-75. The repies are revealing. More than 50 per cent of the respondents said they were not using any

of the techniques. This is in spite of the fact, as pointed out by the writer that some of the techniques could easily be used by them even if they were not OR oriented. More relevant to us in India may be the reasons given by the respondents for the non-use of OR methods. The most important is the lack of interest in OR at the decision-making levels, closely followed by two other reasons, namely, lack of qualified personnel and scarcity of relevant data.

Shri Idang is in favour of extending [OR to more and more administrative work in the interest of efficiency and dependability. But he cautions that not all public policy measures can be subjected to OR analysis. Also, OR calls for far-reaching pre-service and in-service training in order to generate the necessary management skill in the civil service personnel. OR's another limitation is that it is expensive in terms of time and human and financial resources. In other words, OR should be limited to such selected areas of government activities where there is promise of a substantial payoff, the author advises.-Reproduced from editorial.

#### OPPOSITION (POLITICAL SCIENCE)

HINCKLEY, BARBARA. 'Stylized' opposition in the U.S. House of Representatives: the effects of coalition behavior. Legislative Studies Quarterly, 2(1) Feb. 77, p.5-28.

WISWA WARNAPALA, W.A. Parliamentary opposition in Shri Lanka: some aspects of the behaviour of Marxists. Journal of Constitutional and Parliamentary Studies, 9(4) Oct.-Dec. 75, p.451-67.

#### ORGANIZATIONAL CHANGE

DOWLING, WILLIAM F. To move an organization: the Corning approach to organization development. Organizational Dynamics, 3(4) Spring 75, p.16-34.

NORD, WALTER R. and DOUGLAS E. DURAND. Beyond resistance to change: behavioral science on the firing line. Organizational Dynamics, 4(2) Autumn 75, p.2-19.

PATTEN, THOMAS H., Jr. Time for organization development. Personnel, 54(2) Mar.-Apr. 77, p.26-33.

PFEFFER, JEFFREY and HUSEYIN LEBLEBICI. Information technology and organizational structure. Pacific Sociological Review, 20(2) Apr. 77, p.241-61.

SINGH, P. and G.S. DAS. Organisational culture and its impact on commitment to work and economic compensation. Integrated Management, 12(9) Sept. 77, p.17-27.

#### PAKISTAN-POLITICS

BHARGAVA, G.S. The military factor in Pakistan Politics. Foreign Affairs Reports, 26(8) Aug. 77, p.161-71.

#### PEASANT UPRISINGS

BHATTACHARYA, SUBHAS. The Indigo revolt of Bengal. Social Scientist, 5(2) July 77, p.13-23.

#### PENSIONS

KURUVILLA, K.M. Outdated rules on commuted pension. Indian Express, 8 July 77, p.4.

This article is concerned with the restoration of commuted pension. Under compelling domestic needs a large number of pensioners have commuted their pension, 40 to 50 per cent. Many of the pensioners must have repaid with interest the capitalised value of pension. Their demand for the restoration of the commuted portion of pension after the capitalised value is repaid with interest, is just and reasonable.

#### PERSONNEL

FOULKES, FRED K. and HENRY M. MORGAN. Organizing and staffing the personnel function. Harvard Business Review, 55(3) May-June 77, p.142-54.

FRAME, ROBERT M. and FRED LUTHANS. Merging personnel and OD: a not-so-old couple. Personnel, 54(1) Jan.-Feb. 77, p.12-22.

#### PERSONNEL-RECRUITING

JESUDASON, VICTOR. Some correlates of the process of recruitment into elite status through higher education abroad. Social Change, 7(2) June 77, p.16-22.

#### PERSONNEL-SELECTION

FINE, SIDNEY A. What's wrong with the hiring line? Organizational Dynamics, 4(2) Autumn 75, p.55-67.

#### PERSONNEL-SERVICE RATING

FORD, ROBERT C. and KENNETH M. JENNINGS. How to make performance appraisals more effective. Personnel, 54(2) Mar.-Apr. 77, p.51-6.

LOCHER, ALAN H. and KENNETH S. TEEL. Performance appraisal: a survey of current practices. Personnel Journal, 56(5) May 77, p.245-7, 254.

VILLANUEVA, FLORENCIA C. Performance rating and promotion: the DBP experience. Philippine Journal of Public Administration, 19(4) Oct. 75, p.315-27.

#### PERSONNEL, MUNICIPAL

HEIMOVICS, RICHARD and F. GERALD BROWN. Municipal employee behavior as an exchange process. Midwest Review of Public Administration, 10(4) Dec. 76, p.201-15.

#### PERSONNEL, PUBLIC— APPLICATIONS

RAMSAY, ARCH S. A new look in federal job applications. Civil Service Journal, 17(4) Apr.-June 77, p.19-21.

# PERSONNEL, PUBLIC-EMPLOYEE RELATIONS

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# PERSONNEL, PUBLIC—POLITICAL ACTIVITIES

MORGAN, DAVID R. and JAMES L.REGENS. Political participation among federal employees: the Hetch Act and political equality. Midwest Review of Public Administration, 10(4) Dec. 76, p.193-200.

#### PERSONNEL, PUBLIC-RECRUITING

KHANNA, B.S. and J.L. MEHTA. Recruitment to higher civil service in India: from Dyarchy (1919) to new constitution (1950). Social Sciences Research Journal, 1(1) Apr.-June 76, p.28-58.

#### PERSONNEL, PUBLIC-TURNOVER

ROSENBLOOM, DAVID and DAVID NACHMIAS. Why exist the public bureaucracy?—an explanatory study. Administrative Change, 3(2) Jan.-June 76, p.1-18.

#### PLANNING COMMISSION

MITRA, ASOK. Planning Commission: a lobby for the future? Commerce, 135(3456) 27 Aug. 77, p.388.

PRASAD, P.S. NARAYAN. Work of the Planning Commission. Indian Express. 24 Aug. 77, p.4; 25 Aug 77, p.4; 26 Aug. 77, p.4.

ROYCHOWDHURY. KRISHNA CHANDRA. The hazards of changing the Planning Commission's role. Capital, 179(4481) 15 Sept. 77, p.386-7.

#### POLICE

NAKAMURA, MASAO and ALICE O. NAKAMURA. A Markov analysis of per capita state and local police expen-

ditures and the allocation problem of federal aid. Operational Research Quarterly, 28(2,i) 77, p.293-304.

NOORANI, A.G. Police and government. Indian Express, 29 July 77, p.4.

Willing cooperation of the States in the work of the proposed Central Police Commission is essential for its success. Though there are many topics which can be included in the Commission's terms of reference, the foremost need is to free the police from political influence. The Minister is responsible for administrative supervision but he is not entitled to issue to the police specific instructions as to the manner of exercise of their statutory powers. The Commission should devise some safeguards to ensure that the police enforce the law of the land and not the mere will of the rulers of the day.

SHARMA, GAUTAM. Need to reorganise the para-military forces. Indian Express, 15 Sept. 77, p.6.

SINGHVI, G.C. (D.G. Correctional Services, Jaipur). The Indian Police Service: recruitment. CBI Bulletin, 11(6) June 77, p.3-5.

Recruitment to IPS is not as imaginative and aggressive as it ought to have been. Shortcomings and drawbacks of the present system are pointed out. Those who qualify at the written examination should be subjected to physical and psychological endurance tests. The foundational course and the initial training course should be merged to devise a regular two year course leading to the award of a degree of Master of Police Work. Subjects for such a course This can be a modest are suggested. beginning towards gradual induction of professionalism in the Indian Service.

SINHA, M.K. Police problems; why dual control is demoralizing. Statesman, 2 July 77, p.6.

The main reasons for police inefficiency are the pattern of outlook and behaviour inherited from the British days, lop-sided training, confused leadership and misuse of the force by the Government to carry out administrative programmes. In the police, the pivotal posts are those of the Inspector-General, the Superintendent of Police and the officer-in-charge of a police station. Attempts are being made to superimpose civil servants over the police hierarchy almost at every level. In a democracy the accountability of the police is directly to the Government or to the local administration, and not to a civil servant as in India. Duality of control brought forth by the imposition of civil servants in police hierarchy is disastrous.

WEGG-PROSSER, CHARLES. Problems of the police. Local Government Chronicle, (5752) 24 June 77, p.513-4.

#### POLICE-COMMUNITY RELATIONS

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#### POLITICAL DEVELOPMENT

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KARLEKAR, HIRANMAY. A broad canvas, reviving the Congress. Hindustan Times, 12 Aug. 77, p.7.

KATYAL, K.K. How to regulate party funds? Hindu; 29 Aug. 77, p.8.

--- State of the Janata Party. Hindu, 8 Aug. 77, p.8.

NOORANI, A.G. Congress poll funds. Indian Express, 2 Sept. 77, p.4.

WOODWARD, CALVIN A. The morphology of emergent party systems: perspective on the genesis of competitive party systems in Australia, Canada, New Zealand and South Africa. Journal of Commonwealth & Comparative Politics, 15(1) Mar. 77. p.3-21.

#### POLITICAL SCIENCE-PERIODICALS

HAJJAR, SAMI G., JAMES S. BOW-MAN and STEVEN J. BRZEZINSKI. The literature of political science: professional journals in four nations. International Social Science Journal, 29(2) 77, p.327-32.

#### POLITICAL SCIENCE-RESEARCH

TAYLOR, HUMPHREY. The use of survey research in Britain by political parties and the government. Policy Analysis, 3(1) Winter 77, p.75-84.

#### POLITICAL SOCIOLOGY

JENNINGS, M. KENT and GREGORY B. MARKUS. The effect of military service on political attitudes: a panel study. American Political Science Review, 71(1) Mar. 77, p.131-47.

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AZAD, R.N. Population education in the context of integrated rural development. Community Development and Panchayati Raj Digest, 8(4) Apr. 77, p.230-43.

BALDWIN, C. STEPHEN. Catastrophe in Bangladesh: an examination of alternative population growth possibilities 1975-2000. Asian Survey, 17(4) Apr. 77, p.345-57.

BOSE, JAGADISH CHANDRA. A population policy for India. Indian Finance, 100(5) 30 July 77, p.113-14.

JAISWAL, N.K. Introduction of population education concepts in agricultural university curricula. Community Development and Panchayati Raj Digest, 8(4) Apr. 77, p.244-55.

REDDAWAY, W.B. The economic consequences of zero population growth. Lloyds Bank Review, (124) Apr. 77, p.14-30.

#### PORTUGUESE INDIA COMPANY

DISNEY, A.R. The first Portuguese India Company, 1628-33. Economic History Review, 30(2) May 77, p.242-58.

#### POSTAL SERVICE

SHARMA, K.C. Costs and methods of collecting short-paid mail. Management in Government, 9(1) Apr.-June 77, p.55-63.

#### POVERTY

DREWNOWSKI, JAN. Poverty: its meaning and measurement. Development and Change, 8(2) Apr. 77, p.183-208.

EASTON, BRIAN. Poverty in New Zealand: estimates and reflections. Political Science, 28(2) Dec. 76, p.127-40.

RAO, K.R.M. Poverty: the great unknown. Democratic World, 6(31) 31 July 77, p.5-6.

TARLOK SINGH. Strategic decisions to remove rural poverty. Economic Times, 18 July 77, p.5; 19 July 77, p.5.

#### POWER (SOCIAL SCIENCES)

HEDERMAN, CARMENCITA. Power, powerlessness and distribution of power. Administration, 24(4) Winter 76, p.501-5.

#### **PRESIDENTS**

AKINSANYA, A. The office of the Nigerian President — dignified or what?: the experience of the 1964-65 constitutional crisis. Journal of the Constitutional and Parliamentary Studies, 10(2) Apr.-June 76, p.117-57.

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KABAD, B.K.R. The President's role: a second look at the office. Times of India, 8 July 77, p.8.

#### PRESS

ACHARYA, G.N. Resurrecting Press Council; let the dead stay dead. Mainstream, 15(48) 30 July 77, p.9-11, 29. NAMBUDIRI, A.S. A soft press for a soft state. Democratic World, 6(31) 31 July 77, p.8-9.

RAGHAVAN, C. News is free, but news agencies cannot be cheap. Eastern Economist, 69(12) 16 Sept. 77, p.549-55.

#### PRESSURE GROUPS

CORPORATISM and policy-making in contemporary Western Europe. Comparative Political Studies, 10(1) Apr. 77, p.1-152 (special issue)

Contents: Introduction, by Philippe C. Schmitter; Modes of interest intermediation and models of societal change in Western Europe, by Philippe C. Schmitter; Theories of contemporary corporatism: static or dynamic? by Birgitta Nedelmann and Kurt G. Meier; Development of corporatism in liberal democracies, by Leo Panitch; Liberal corporatism and party government, by Gerhard Lehmbruch; Political design and the representation of interests, by Charles W. Anderson.

#### PRICE INDEXES

RAO, K.R.M. Prices: the index game. Democratic World, 6(38) 18 Sept. 77, p.6-8.

#### **PRICES**

AGARWALA, VIRENDRA. Price stability—a real test for Janata, Khadi Gramodyog, 23(11) Aug. 77, p. 479-81.

#### PROGRAMME BUDGETING

SUDAMA, TREVOR. (Queen's Univ., Canada). PPBS and theories of decision-making, bureaucracy and politics. Indian Journal of Public Administration, 23(2) Apr.,-June 77, p.819-39.

Shri Trevor Sudama argues that even in the face of comparative easy availability of resources, an economic use of them, through scientific methods such as the PPBS, is very necessary for their maximisation. He, in his contribution relating to PPBS and theories of decision-making, bureaucracy and politics, elaborates the extent of PPBS adoption in administration by the US and Canada and enumerates the advantages of this system over the normal practices in different administrative spheres.

It is, however, interesting to know that the use of PPBS is likely to decline in US administration despite that country's penchant for any new system that promises results. Its disenchantment apparently arises because of the conflict in basic approach between an analysis-prone bureaucracydisinterested expertism - and a political system, which supervises the bureaucratic work, having an entirely different ethos, Shri Trevor Sudama even feels that PPBS and such other methods of scientific control may have better success in a unitary state than in a federal system. He also holds that PPBS, which, in essence, is budgetary reform, should be preceded by political reform.-Reproduced from editorial.

#### **PROHIBITION**

BHATT, TUSHAR. Economic effects of prohibition on poor. Economic Times, 9 Aug. 77, p.5.

CHAKRAVARTI, PRITHVIS. Realities about prohibition. Hindustan Times, 25 Sept. 77, p.7.

SADASIVAM, R. Why prohibition. Hindu, 16 Sept. 77, p.8.

#### PROJECT MANAGEMENT

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TOELLNER, JOHN. Project estimating, Journal of Systems Management, 28(5) May 77, p.6-9.

#### PROPERTY TAXES

ROSEN, HARVEY S. and DAVID J. FULLERTON. A note on local tax rates, public benefit levels, and property values. Journal of Political Economy, 85(2) Apr. 77, p 433-40.

#### PUBLIC ADMINISTRATION

ACHARYA, M.R. (Sri Venkateswara Univ., Tirupati). Public administration: problems and prospects. Hindu, 19 July 77, p.3.

Public administration has become the modus operandi for gaining the objectives of a welfare state. The courses and contents of public administration in India vary from university to university. A few guidelines are presented on the selection of compulsory and optional papers. Because of the pronounced professional character of public administration, persistent, cooperative and co-ordinated action of educational institutions and government departments is essential to achieve the objectives of research in public administration. It is suggested that the Indian Institute of Public Administration can act as a co-ordinator.

CONYERS, DIANA. Administration in China: some preliminary observations. Journal of Administration Overseas, 16(2) Apr. 77, p.98-113.

DUBHASHI, P.R. Authority and experience. Hindu, 6 Aug. 77, p.8.

If the secretariat constitutes the apex, the field administration at the village, block, tehsil, district and divisional levels constitutes the base of the pyramid. Secretariat positions are considered prestigious while the field positions have increasingly lost their influence and importance. Those cloistered for long in the cacoon of secretariat tend to get more and more out of touch with reality. This picture must change if administration is to deliver the goods. Field jobs must be given more importance with higher recognition for achievements.

KABRA, R.N. (Udaipur Cement Works, Udaipur). Management and public administration—a note. Administrative Change, 4(1) July-Dec. 76, p.89-91.

The purpose of this note is to underscore the point that 'management' cannot be segregated from the realm of public administration and there is practically no difference between the two. In regard to process, techniques, practices and the endresults there is not much difference. The wider canvas of public administration should not make any fundamental difference in these essential aspects of organizational operations.

SOGANI, MEENA. (Univ. of Rajasthan, Jaipur). Role of the Chief Secretary in State administration. Administrative Change, 3(2) Jan.-June 76, p.87-96.

The Chief Secretary occupies a position of pre-eminence, unmatched by any other office in State bureaucracy. In every Indian State, the office of the Chief Secretary is generally held by a senior IAS officer. The author has discussed the triple role performed by him. Firstly, he is the Secretary to the Cabinet. In this capacity he works as an adviser to Cabinet on administrative matters. Secondly, he is the head of the whole administrative machinery and the general coordinator of State administration. Thirdly, he is also the executive head of certain specific departments and performs some particular operational responsibilities as well.

STILLMAN II, RICHARD J. Professor Ostrom's new paradigm for American public administration: adequate or antique? Midwest Review of Public Administration, 10(4) Dec. 76, p.179-92.

#### PUBLIC ADMINISTRATION— RESEARCH

PRIORITY areas in administrative research. (Summary of the "Report of the Committee on State Plan for Research in Public Administration", Govt. of Rajasthan, 1974, Chairman: Shri B. Mehta). Administrative Change, 4(1) July-Dec. 76, p.159-64.

#### PUBLIC DISTRIBUTION SYSTEM

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RAO, K.R.M. Making public distribution work. Democratic World, 6(35 & 36) 4 Sept, 77, p.5-6.

#### PUBLIC POLICY

HURST, WILLARD. Consensus and conflict in twentieth-century public policy. Daedalus, 105(4) Fall 76, p.89-101.

#### PUBLIC RELATIONS

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#### PUBLIC RELATIONS— CIVIL SERVICE

MOORE, PERRY. Rewards and public employees' attitudes toward client service. Public Personnel Management, 6(2) Mar.-Apr. 77, p.98-105.

#### PUBLIC WELFARE

BOGART, ROBERT. Welfare reform in the USA. Social Service Quarterly, 50(4) Apr.-June 77, p.296-8. HAYDEN, F. GREGORY. Toward a social welfare construct for social indicators. American Journal of Economics and Sociology, 36(2) Apr. 77, p.129-46.

JAIN, R.K. Social welfare programmes: an appraisal. Social Welfare, 24(6) Sept.77, p.3,14.

MACAROV, DAVID. Political ideologies and social welfare, the case of Israel. International Social Work, 20(2) 77, p.44-50.

SOCIAL welfare goals for America's next decade. Public Welfare. 35(2) Spring 77 p.4-60. (special issue).

Contents: Introduction; Income; Social Services; Health.

#### PUBLISHING

MACHLUP, FRITZ. Publishing scholarly books and journals: is it economically viable? Journal of Political Economy, 85(1) Feb. 77, p.217-25.

#### QUESTIONS, PARLIAMENTARY

MISHRA, DIP NARAIN. Question-hour in the Bihar Legislative Assembly: some reflections on the procedure and practice in the post-independence era. Journal of Constitutional and Parliamentary Studies, 9(4) Oct.-Dec. 75, p.482-94.

#### RADIO BROADCASTING

MALHAN, P.N. Radio and television: change agents in rural area. Indian and Foreign Review, 14(8) 1 July 77, p.17-18.

MULLICK, K.S. Remodelling AIR. Hindustan Times, 4 Aug. 77, p.7.

SARKAR, SUBHASH CHANDRA. Time to dismantle monolithic information and broadcasting set-up. Modern Review 14(3) Mar. 77, p.146-9.

#### RAILWAYS

AGARWALA, VIRENDRA. Railways must improve operational efficiency. Eastern Economist, 69(4) 22 July 77, p.168-70.

DA COSTA, FRANCIS. Finances of Indian Ry. Economic Times, 8 July 77, p.5.

RAY, S.K. Transport planning for public sector. Eastern Economist, 69(5) 29 July 77, p.211-14.

# REAL PROPERTY—ASSESSED VALUATION

ATKINSON, GLEN W. The effectiveness of differential assessment of agricultural and open space land. American Journal of Economics and Sociology, 36(2) Apr. 77, p.197-204.

#### REAL PROPERTY-LEGISLATION

VENKATARAMANA, P. (Andhra Univ., Waltair). Administration of urban land celings legislation in India: a review. Civic Affairs, 24(12) July 77, p.9-14.

The Urban Land (Ceilings and Regulation) Act, enacted by Parliament in 1976, covers sixteen states and all the union territories. In this article an attempt is made to review the objectives, the legal framework and operating procedures under the Act. The problems encountered in the implementation of the Act indicate the necessity for appropriate modification in the legislation.

#### REAL PROPERTY—TAXATION

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#### REFUSE COLLECTION

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#### REGIONAL PLANNING

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INMAN, ROBERT R. Micro-fiscal planning in the regional economy: a general equilibrium approach. Journal of Public Economics, 7(2) Apr. 77, p.237-60.

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RAO, HEMLATA. Identification of backward regions and the trends in regional disparities in India. Artha Vijnana, 19(2) June 77, p.93-112.

#### RELIEF, RURAL

SHUKLA, ROHIT. Dimensions of scarcity relief works and rural planning. Social Change, 7(2) June 1977, p.3-9.

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CHUNKATH, A. and P.M. GIDWANI. Bibliography on securalism. Journal of

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#### RETIREMENT

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#### REVOLUTION

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Contents: 1. Synoptic perspectives; 2. Revolution and counter revolution: contemporary issues.

#### ROADS

ANITA, FREDOON P. Rural roads development. Economic Times, 15 July 77, p.5; 16 July 77, p.5.

SINGHVI, G.C. Road management as a discipline: perspectives and potentialities. Administrative Change, 4(1) July-Dec. 76, p.74-9.

#### RUMOUR

GARCIA-ZAMOR, JEAN-CLAUDE. Rumor as political communication in developing countries. Administrative Change, 4(1) July-Dec. 76, p.68-73.

#### RURAL PLANNING

IYER, H.R.S. Integrated rural development planning: role of Panchayati Raj Bodies. Yojana, 21(11) 1 July 77, p.16-17+

KONOPNICKI, M. and A. SZESKIN. Rural development planning in Israel. Annals of Public and Co-operative Economy, 48(1) Jan.-Mar. 77, p.55-89.

#### RURAL REHABILITATION

BRAMMAH, MICHAEL. Planning new rural settlements in Indonesia. Ekistics, 43(257) Apr. 77, p.199-203.

#### RURAL-URBAN MIGRATION

KOO, HAGEN and HERBERT R. BARRINGER. Cityward migration and socio-economic achievement in two Korean cities. Rural Sociology, 42(1) Spring 77, p.42-56.

USUI, WAYNE M., TZUEN-JEN LEI and EDGAR W. BUTLER. Patterns of social participation of rural and urban migrants to an urban area. Sociology and Social Research, 61(3) Apr. 77, p.337-49.

#### SALES TAX

BHARGAVA, P.K. Sales tax: administrative reform needed. Capital, 179(4471) 7 July 77, p.15-17.

Sales tax will continue to remain the most important source of revenue in the States' own tax system. Apart from considerable evasion there is no uniformity among the States regarding the exemptions and the turnover limit. Under the Central Sales Tax Act, 1956, the tax is collected and assessed by the exporting States. The main beneficiaries are the producing States. The author has suggested that the amount of sales tax should be camouflaged with the price of the taxed commodity, as is done in the case of Central excise duties. This will reduce consumers' resistance against the tax.

BHUJANGA RAO, P. Sales vs. service contracts. Eastern Economist, 69(4) 22 July 77, 167-8.

The levy of sales-tax on work and service contracts has been the subject of a good deal of litigation in the Indian courts. In this article, the author examines some of the recent judgments of the Supreme Court and stresses that the work and service contracts cannot be treated on the same footing as sales contracts for the purposes of the imposition of sales-tax.—

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#### SCHEDULED CASTES AND TRIBES

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Canada, for historical reasons, has given English and French languages equal status in parliament and the federal courts. Its extension to public service is a natural corollary.

The Canadian law does not require every public servant to become bilingual but makes a selection when required to serve in linguistic minority areas. Since that many personnel are not readily avail-

able, the Government tries to train the required staff. This according to D. R. Kuruvilla, is expensive and leads to other consequences and even personal hardship.—
Reproduced from editoral.

NANDY, RAJ. (I.I.P.A., New Delhi) Training of government personnel in India—search for a realistic approach. Management in Government, 9(1) Apr.-June 77° p. 64-74.

The value of training is being increasingly realised by governments at all levels in India. Obviously the benefits from training programmes must be greater than the costs involved. Unfortunately our programmes are not attuned to the needs of trainees. 'Hard-boiled' approach should be preferred to 'generalist' kind of approach. The weaknesses of the present training programmes are pointed out and an alternative approach based on the actual and immediate needs of the organisation is presented.—Author.

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The Union Territory of Chandigarh came into being on November 1, 1966. The territory comprises of the city capital project and thirty four adjacent villages, and is administered by the Chief Commissioner, appointed by the President of India as his agent under the direct control of the Union Ministry of Home Affairs.

The City of Chandigarh has indeed several distinguishing features,—the first and the foremost being its entirely planned nature and its being the first of its kind in the country. Then, it is a union territory, unlike any local administrative organisation such as a menicipal committee or a corporation. Lastly, no comprehensive study had so far been undertaken about the Chandigarh administration.

Considering these factors, an indepth study of the Chandigarh administration was undertaken.

The objectives of the study were three-fold:

- (a) an undertanding of the structure of the administration, as reflected in the positions, functions and interrelations thereof,
- (b) an examination, through two case studies of how the administrative organisation of Chandigarh has dealt with the situation—
- (i) When the decision-making process is influenced by the external environment, and
- (ii) when the internal functioning is influenced, especially by intra-organisational decision-making and interactions, and
- (c) finally, an evaluation of the performance of the Chandigarh administration through budget provisions, annual progress reports, periodical assessment by the Home Minister's Advisory Committee on Chandigarh and on the basis of opinions expressed by the public through the press and by the members of the Local Advisory Committee through a questionnaire given to them.

The significant findings of the study related to the following aspects-Problems of urbanisation and Chandigarh; Growth of Chandigarh administration and its transitory nature; Chief Executive-his statutory and actual position; Secretariat and its procedure of work; Headquarters and field relations; Role of the advisory committee; Administrative decision-making: influence of the external environment: Bureaucratic functioning and the role of administrative leadership; Demand for popular representation; Greater urban bias: neglect of rural areas and labour colonies: Dissatisfaction with existing social, civic and cultural amenities; and, the future of Chandigarh.—author

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The accelerated pace of urbanisation in India in recent years, has resulted in considerable deterioration of civic services, particularly in the peripheral 'jhugees and jhomparees'. Baffled by situation, the government resorted to the creation of a multitude of specialised functional authorities in each urban centre. These authorities, besides creating administrative confusion, have considerably erroded the authority and prestige of the local bodies. This policy now calls for a drastic revision. Any scheme of reorganisation must aim at the abolition of rural-urban dichotomy as well as at the replacement of all existing local

bodies by a well-knit system of two tiers. The directly elected lower tier should administer smaller affairs of the locality, whereas the higher tier, which should emerge out of the lower tier, should do policy-making and also handle interlocality affairs. The large metropolis should be treated differently in view of their peculiar problems. A separate set of local government be provided for them. — Author.

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village institution far outweigh the disadvantages it has. He, therefore, makes a strong plea for the success of Nyaya Panchayats in Andhra Pradesh in particular and the entire country in general.—

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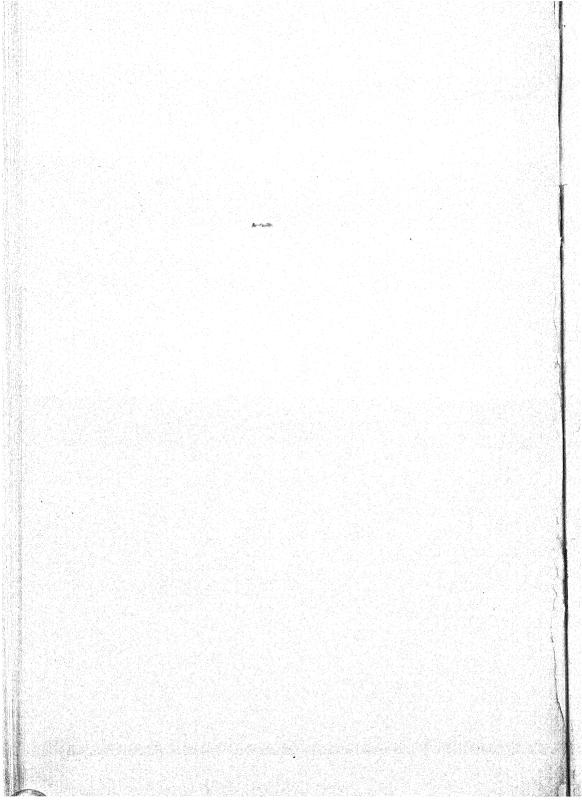
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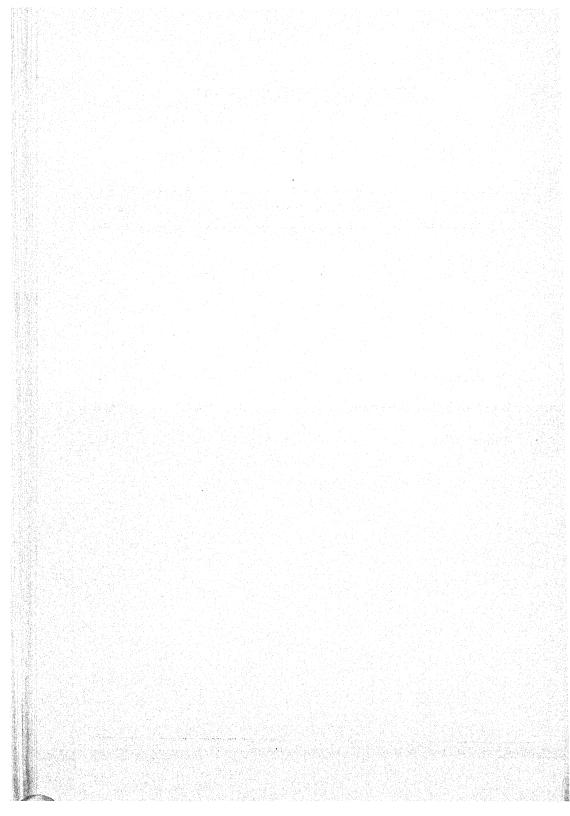
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## A.N. SINHA INSTITUTE OF SOCIAL STUDIES

NAGESWARAN, N. SISS—beacon of academic research freedom. Economic Times, 15 Nov. 77, p.3.

# ADMINISTRATIVE DECENTRALISATION

SATYANARAYAN RAO, A.V. Gandhi's approach to decentralization. Khadi Gramodyog, 24(2) Nov. 77, p.119-28.

### ADMINISTRATIVE DEPARTMENTALIZATION

EVANS, WILLIAM M. Hierarchy, alienation, commitment, and organizational effectiveness. Human Relations, 30(1) 77, p.77-94.

ROWBOTTOM, RALPH and DAVID BILLIS. The stratification of work and organizational design. Human Relations, 30(1) 77, p.53-76.

# ADMINISTRATIVE REORGANISATION

CHAPMAN, RICHARD A. Merger of ministries in Britain. Administration, 25(1) Spring 77, p.23-34.

#### AGE AND EMPLOYMENT

SMIRNOV, S. The employment of old-age pensioners in the USSR. International Labour Review, 116(1) July-Aug. 77, p.87-94.

#### AGRICULTURAL CREDIT

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PATEL, A.R. Financing of agriculture in Maharashtra. Journal of the Indian Institute of Bankers, 48(2) Apr.-June 77, p.55-9.

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#### AGRICULTURAL DEVELOPMENT

AGGARWALA, NARINDER. Bangladesh plans for food self-sufficiency. Eastern Economist, 69(21) 18 Nov. 77, p. 992-4.

BAIG, MURAD ALI. Tardy rural development; time for some strategic changes. Economic Times, 10 Oct. 77, p.5.

India's main objective of rural development strategy should be to make the farmers produce more. If the farmer can be made to work harder, invest more and put more resources into his land, there will be an immediate and gigantic agricultural revolution. Increased mechanisation and lower input costs are not enough. The farmer needs the spur of fiscal rewards and punishments. Poor performing farmers must be punished through taxes on lands deliberately underutilised and also must be assured of profitable production of all crops. Better prices can also help in solving the problems of rural unemployment. The advantages of tax-by-levy over tax on output are pointed out.

BHATIA, SHEILA. Agricultural growth; role of institutional and infrastructural factors. Economic and Political Weekly, 12(45 & 46) 5-12 Nov. 77, p.1898-1905.

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SATYA SUNDARAM, I. Constraints on green revolution. Indian Express, 12 Dec. 77, p.6; 13 Dec. 77, p.6.

#### AGRICULTURAL EXTENSION

JAYARAMA REDDY, K. (Extension Education Institute, Hyderabad) and C. PRASAD (Indian Council of Agricultural Research, New Delhi). Supervisory functions and techniques in practice in the Andhra Pradesh agricultural extension service. International Review of Administrative Sciences, 43(1) 77, p.62-6.

A systematic analysis of supervisory functions and techniques is essential to improve the administration of agricultural development programmes. A conceptual model depicting the functions, techniques and some independent variables is presented in a tabular form. The data for the study was obtained form extension functionaries from thirty blocks. The specific objectives of the study and findings of the investigation are listed.

VERGHESE, B.G. Intensive extension; a spur to greater effort. Statesman, 28 Oct. 77, p.8.

Community development laid the foundation of national extension system which provides a transmission belt for the transfer of farm technology. The system had some shortcomings. About three years ago, World Bank consultant, Daniel Benor came to India and introduced a new patt-

ern of intensive extension based on a rigorous schedule of concentrated training and visits. This new pattern is described. The results of Benor's system are impressive. It was first introduced in a few command areas projects and is fast being adopted in many states.

#### AGRICULTURAL MARKETING

BALASUBRAMIANIAN, V. Put rice back on the rails. Hindustan Times, 13 Oct. 77, p.7.

DIXIT, R.S. A study of marketed and marketable surplus of paddy on Varanasi farms. Khadi Gramodyog, 24 (3) Dec. 77, p.201-9.

PADMANABHAN, B.S. New rice policy; apprehensions and expectation. Hindu, 1 Nov. 77, p.8

Government of India has removed all curbs on inter-state movement of rice. The success of the policy in regard to wheat has evidently weighed strongly, in applying it to rice. Though West Bengal and Tamil Nadu have expressed fears about the consequences, the general impression is that the availability of rice will improve uniformally in all states, the prices will decline and the grower too will get remunerative prices.

#### AGRICULTURE

BARNALA, SURJT SINGH. Fresh outlook and priorities in agriculture. Agricultural Situation in India, 32 (5) Aug. 77, p.265-8.

GOUGH, KATHLEEN. The green revolution in South India and North Vietnam. Social Scientist, 6 (1) Aug- 77, p.48-64.

KARAM SINGH. Economic efficiency and farm size. Eastern Economist, 69 (20) 11 Nov. 77, p.927-32.

NAG, A. Determinants of cropping patterns: a case study of Narmada command area. Asian Economic Review, 18 (2 & 3) Aug.-Dec. 76, p.195-205.

PANDEY, V.K., KATAR SINGH and UMA SHANKER. Share of purchased inputs in cost structure of major crops in Uttar Pradesh. Agricultural Situation in India, 32 (2) May 77, p.65-8.

PATIL, B.R. Leadership in Indian agriculture. Margin, 9 & 10 (4 & 1) July-Oct. 77, 33-40-

RAO, G.V.K. Indian agriculture: the climate of hope. Indian & Foreign Review, 15 (14) 1 Dec. 77, p.13-16.

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BARTH, ANTHONY L. and ROGERT T. ENGFER. The agway management development programme: design and implementation. Personnel Journal, 56 (7) July 77, p.342-7.

WALL, M.M.K. Management control in agricultural cooperatives. Eastern Eonomist, 69 (26) 23 Dec. 77, p.1226-32.

#### AGRICULTURE AND STATE

REDDY, BALWANTH (A.S.C.I., Hyderabad) Management of food policy. ASCI Journal of Management, 7 (1) Sept. 77, p.49-64.

The principal object of this paper is to discuss some important aspects of the management and administration of alternative food policies to meet the situation that is likely to unfold itself during the coming decade. The components of food policy are analysed with a plea for less frequent and abrupt changes in them. This paper is based on and follows from the

studies which were undertaken by the Administrative Staff College of India for the Department of Food, Government of India.

# AGRICULTURE AND TECHNOLOGY

Naidu, I. J. Technology for small farmers, Agricultural Situation in India, 32 (5) Aug. 77, p.269-71.

# AIR LINES-REGULATON

MENON, P.K. (Univ. of the West Indies. Barbados). Government control of air transport in India. International Review of Administrative Sciences, 43 (1) 77, p.39-50.

In this paper an attempt is made to examine the motives, background and the degree of control exercised by the Government of India over its air transport system. The Indian aviation industry was nationalised in 1953 to make the best use of the country's meagre resources. Economic. military and safety considerations behind government control are explained. Apart from parliamentary control the Minister of Transport and Aviation exercises control through his power to appoint the members of the governing body of the air corporations, issuing directions, providing finances and other miscellaneous ways. It is suggested that the air corporations should be accorded a considerable degree of autonomy and independence from unnecessary departmental interferences.

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#### ARMY

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#### BANGLADESH-POLITICS

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-Banks: principle of rational pricing policy. Commerce, 135 (3464) 22 Oct. 77, p.747-8.

SHARMA, B.P. Efficiency-cum-propriety audit in public sector banking. Lok Udyog, 11 (7) Oct. 77. p.19-25.

A SYMPOSIUM on the capital structure of banks. Financial Management, 5 (4) Winter 76, p.54-75.

Contents: Capital evaluation tools, by Ronald D. Watson; The free market regulation of bank capital, by George S. Oldfield; Bank capital: a regulation perspective, by Anthony M. Santomero; Why not deregulate bank debt capital, by Paul F. Jessup and Mary Bochnak; Regulating bank holding company capital, by Samel H. Talley; Alternatives to explicit regulation of bank capital positions, by Williams E. Gibson.

#### BHUTAN-SOCIAL CONDITIONS

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#### BIRTH CONTROL

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SIMHAN, T.E. RAGHAVA. Bonus: an overview. Company News & Notes, 15 (9) Sept. 77, p.1-6.

## BOUNDARIES, STATE

DOGRA, BHARAT. Statehood for Uttarkhand. Mainstream, 16 (10) 5 Nov. 77, p.13, 25.

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KHADELWAL, BRIJ. A case for smaller states. Indian Express, 25 Oct. 77, p 4.

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PURI, RAKSHAT. Small states, self rule. Hindustan Times, 16 Nov. 77, p.9.

#### BRAIN DRAIN

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#### BRIDGES, TOLL

ANTIA, FREDOON P. National highway bridge fees: disadvantages are many. Economic Times, 1 Oct. 77, p.7; 3 Oct. 77, p.5.

Opinion in favour of abolition of octroi is mounting. But a new barrier in smooth road transport has come in the shape of fees for bridges under the National Highways Amendment Act, 1977. The fees will bring in the same delays, the same petty harassment at the hands of the collecting staff and the same queuing and

inching up of vehicles involving wastage of fuel, capital equipment and time as the octroi collection causes today. In fact, having regard to the quantum of revenues collected from road transport, the road user has a right to expect not only the minimum needs but also numerous other facilities.

#### BRITISH COUNCIL

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GOPALAKRISHNAN, R.V. 1977-78 annual budget: an approach overall functional evaluation. Integrated Management, 12 (11) Nov. 77, p.26-9.

### BUDGET-PROCEDURE

DIAMOND, J. The new orthodoxy in budgetary planning; a critical review of Dutch experience. Public Finance, 32 (1) 77, p.56-76.

DOH, J.C. Conceptual framework of an integrated approach to budgeting for the ESCAP countries. International Review of Administrative Sciences, 43 (2) 77, p.141-52.

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MUSHKAT, M., Jr, Towards a more searching method of public budgeting. New Zealand Journal of Public Administration, 39 (2) Sept. 77, p.19-26.

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PYHRR, PETER A. The Zero-base approach to government budgeting. Public Administration Review, 37 (1) Jan.-Feb. 77, p.1-8.

REHFUSS, JOHN. Zero-base budgeting; the experience to date. Public Personnel Management, 6 (3) May-June 77, p.181-7.

TAYLOR, GRAEME M. New management approach to federal budgeting. Civil Service Journal, 18 (1) July-Sept. 77, p.13-19.

#### BUDGETARY CONTROL

GIST, JOHN R. "Increment" and "base" in the Congressional appropriations process. American Journal of Political Science, 21 (2) May 77, p. 341-52.

#### BUREAUCRACY

GOLEMBIEWSKI, ROBERT T. and ROBERT MUNZENRIDER. Some managerially relevent covariates of hierarchical status. Administration & Society, 9 (1) May 77, p.3-12.

HALDIPUR, R.N. On debureaucratizing bureaucracy. Indian Journal of Public Administration, 23 (3) July-Sept. 77, p.814-20.

INGLIS, FRED. Them, us, and the welfare state. New Society, 39 (750) 17 Feb. 77, p.330-1.

NACHMIAS, DAVID and DAVID H. ROSENBLOOM. Antecedents of public bureaucracy: the case of Israel. Administration & Society, 9 (1) May 77, p. 45-80.

PRESTHUS, ROBERT and WILLIAM V. MONOPOLI. Bureaucracy in the United States and Canada: social, attitudinal, and behavioral variables. International Journal of Comparative Sociology, 18 (1-2) Mar.-June 77, p.176-90.

#### CABINET OFFICERS

FORWARD, ROY. Ministerial staff under Whitlam and Fraser. Australian Journal of Public Administration, 36 (2) June 77, p.133-58.

SMITH, R.F.I. Ministerial advisers: the experiences of the Whitlam Government. Australian Journal of Public Administration, 36 (2) June 77, p.159-67.

#### CABINET SYSTEM

MALHOTRA, INDER. Two-term limit for ministers; not a practical proposition. Times of India, 19 Oct. 77, p.9.

Shri Jayaprakash Narayan has suggested that none should hold ministerial office for more than two terms. Difficulties in enforcing two-term limitation are pointed out. Though the proposition can be enforced through legislation, it is not practically feasible. After all, politics for its practitioners is a profession whereby they make a living.

MAY, TIMOTHY. A Government of meritocrats. New Society, 40 (762) 12 May 77, p.278-9.

WATSON, "ADAM. The "Westminster" model and its critics in Britain. New Quest, (4) Nov. 77, p.33-7.

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## **CENSUS**

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# CENTRAL BUREAU OF INVESTIGATION

RAM GOPAL. Is CBI a police establishment? Indian Express, 2 Nov. 77, p.6.

#### CHILD WELFARE

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WEI WEN. Child care in new China. Assignment Children, (39) July-Sept. 77 p.115-18.

#### CHINA-ECONOMIC POLICY

BHATIA, B.M. China's economy; rehabilitating the profit motive. Statesman, 9 Nov. 77, p.8.

CHANG, PARRIS H. Constraints on China's new economic policy. World Today, 33 (8) Aug. 77, p. 312-20.

#### CITIES AND TOWNS

BOOTH, SIMON. An image tarnished: the new towns now. New Society, 38 (732) 14 Oct. 76, p. 67-9.

#### CITIZEN PARTICIPATION

BIJLANI, H.U. (I.I.P.A., New Delhi). Administrative coordination and citizen participation for plan implementation. Nagarlok, 9 (3) July-Sept. 77, p. 87-94.

Any plan whether it is for a service centre at local or district level, or growthpoints at sub-regional level comprising a state, should merge with the growth centres, and growth pole at the national level. Various agencies must work towards common goals to ensure co-ordination. The guidelines for an integrated national policy are laid down by the Planning Commission. Though coordination organization has to exist at all levels, the author has dealt with city governments only. Policy board is the central entity of the proposed model for better city government. The important feature is the dialogue, this board should have with citizens' council and outside experts.

#### CITIZENSHIP-EDUCATION

ARMSTRONG, R. New directions for community education. Community Development Journal, 12 (2) Apr. 77, p. 75-84.

#### CITY PLANNING

BHATTACHARYA, MRINAL K. Maintaining Calcutta's urban development. Nagarlok, 9 (3) July-Sept. 77, p.54-73.

DATTA, ABHIJIT. Institutional alternatives for urban development in Calcutta. Nagarlok, 9 (3) July-Sept. 77, p. 106-13.

HARRIS, C.P. and HONG K. SOHN. Urban planning and the density gradient model. Asian Economic Review, 18 (2&3) Aug.-Dec. 76, p. 101-16.

MCAUSLAN, J.P.W.B. and R.G. BEVAN. The influence of officers and councillors on procedures in planning—a case study. Local Government Studies, 3 (3) July 77, p. 7-21.

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PACK, HOWARD and JANET ROTH-ENBERG PACK. The resurrection of the urban development model. Policy Analysis, 3 (3) Summer 77, p.407-27.

PANNELL, CLIFTON W. Past and present city structure in China. Town Planning Review, 48 (2) Apr. 77, p.157-72.

POGACNIK, ANDREJ B. A systems approach to urban design: the case of Ljublijana, Yugoslavia. Town Planning Review, 48 (2) Apr. 77, p.187-92.

RICHARDSON, ALAN. Planning in the Soviet Union. Planner, 63 (4) July 77, p.108-11.

ROY, S.K. and P.K. SAHA. Evaluation of metropolitan development programme. Nagarlok, 9 (3) July-Sept. 77, p.74-86.

SINGH, H. DILIPKUMAR. Planning strategy of Imphal town: an approach to new capital township. Civic Affairs. 25 (3) Oct. 77, p.21-5.

UNNI, K. RAMAN. (School of Planning and Architecture, New Delhi). Slum relocation and urban planning: some social concerns. Social Action, 27 (4) Oct.-Dec-77, p.399-413.

This paper discusses the social issues that are involved in slum relocation when this is undertaken in the broad framework of planning for urban development. It is pointed out that social and cultural values and the pattern of social interaction of those to be resettled can be respected if the urban planner handles with skill and sensitivity the interrelated concepts of community housing and housing management. When this is done, slum relocation becomes a process in which the people participate in the transformation of their immediate environment and invest it with NAYAR, KULDIP. Need to know civil social significance.—Reproduced.

#### CIVIL LIBERTIES

LEVI-STRAUSS, CLAUDE. Reflections on liberty. New Society, 40 (764) 26 May 77, p.385-8.

LEWIS, ARTHUR W.J. Freedom of information. Contemporary Review, 231 (1338) July 77, p.1-7.

MAITY, ANADI BHUSAN. Fundamental duties. Modern Review, 141 (5) May 77, p.305-12.

MINATTUR, JOSEPH. Right to property: constitutional provisions Christian social principles. Journal of the Indian Law Institute, 18(4) Oct.-Dec. 76, p.605-10.

NETTAR, NARAYANA. The directive principles, fundamental rights socialism. Quarterly Journal of the Local Self-Government Institute, 49 (1) July-Sept. 77, p.37-44.

SATO, HIROSHI. Recent trends in constitutional rights in India. Developing Economies, 15 (1) Mar. 77, p.3-15.

#### CIVIL-MILITARY RELATIONS

AKINSANGA, A. A machinery of government during the military regime in Nigeria. Greenhill Journal of Administration, 2 (3) Oct.-Dec. 77, p.1-16.

#### CIVIL SERVICE

GRIFFITH, JOHN. Crown agents and civil servants. New Statesman, 94 (2438) 9 Dec. 77, p.805.

MACKECHNIE, GEOFFREY. Devlin revisited. Administration, 25 (1) Spring 77, p.13-22.

servants. Indian Express, 15 Dec. 77, p. 6.

This article deals with the discussion on arrest and suspension of Mr. B.B. Vohra in the meeting of the Central and Indian Administrative Services Association. There should be a time-limit within which the suspended officials must be given a charge-sheet. As senior officials play key role in execution of policies, it is necessary to know as to what ails them.

OLAGUNJA, O. Career perspectives among an administrative elite: the case of Northern States of Nigeria. Quarterly Journal of Administration, 11 (1 & 2) Jan. 77, p.23-40.

WHELAN, NOEL. The Irish public service: its reform. Administration, 25 (1) Spring 77, p.1-12.

# CIVIL SERVICE AND LEGISLATORS

ABERBACH, JOEL D. and BERT A. ROCKMAN. The overlapping words of American federal executives and Congresmen. British Journal of Political Science, 7 (1) Jan. 77, p.23-47.

CHARAN SINGH. (Union Home Minister). Politician vs civil servant. Illustrated Weekly of India, 98 (44) 13 Nov. 77, p.7.

Though the administrator's job is to carry out the government policy, he cannot be asked to do what is illegal or unethical. He cannot take shelter behind a ministerial order, oral or written, to defend an illegal or immoral action. If the politicians and bureaucrats perform their roles honestly and fearlessly there can be no conflict of jurisdiction. Both of them should be committed to public service, honesty and integrity.

JAIN, GIRILAL. Autonomy of civil service; dangerous erosion since independence. Times of India, 28 Dec. 77, p.8.

A democratic polity requires a civil service which is at once obedient to the political masters and able to uphold standards of professional ethics. Disclosures before the Shah Commission indicate that most of the officials cooperated with the emergency regime because they saw

no other choice before them. Mrs. Gandhi succeeded in establishing personal rule with the help of pliant bureaucracy. Without public support for an autonomous civil service it is not possible for honest and competent civil servants to tender frank advice and act impartially between rival claimants.

NAYAR, KULDIP. Officials and ministers. Indian Express, 13 Oct. 77, p.6.

Deals with the recent cases of two secretaries to the Government of India, Shri B.B. Vohra and Shri S.M. Agarwal.

POLITICIAN vs. civil servant. Illustrated Weekly of India, 98 (43) 6 Nov. 77, p.8-13.

To what extent do ministers depend on their secretaries? How far does the civil service control the government? Who defines the line between advice—which is within the civil servant's duty—and political interference? Mr. H.M. Patel, Union Finance Minister, who was also a distinguished civilian, and Mr. Dinesh Singh, former Minister, take up the issue with E.N. Mangat Rai and R.P. Noronha, both from the Indian Civil Service.

SUBRAMANIAM, V. Administrators and politicians: emerging relations. Economic and Political Weekly, 12 (48) 26 Nov-77, p.M.-143-8.

The concept of the neutrality of the civil service, taken for granted under the colonial regime, continued to guide the relations between Indian administrators and politicians even after Independence when, under the leadership of Nehru and Patel, this principle was generally respected. However, the principle came under great strain during the later period of the regime of Smt. Indira Gandhi when the concept of a committed bureaucracy was sought to be given currency as being more suitable to Indian conditions. With the political changes that came about after the March and June 1977 elections at the Centre and in many of the states, the whole problem of the relation between the administrator and the politician has assumed new, and yet vaguely perceived dimensions. This article is an attempt to analyse these new challenges facing the Indian administrative and political system.—Reproduced.

TAYABJI, BADAR-UD-DIN. Civil services: let humpty-dumpty stand upright. Statesman, 30 Dec. 77, p.8.

Before independence the civil servicepolitician equation was weighted heavily on the side of the former. For a successful functioning of parliamentary democracy a permanent civil service is interposed between the public and their popularly chosen representatives. The responsibilities, functions and powers of civil servants and politicians must be clearly defined and precisely demarcated for successful implementation of programmes. The Janata Party has come into power as a result of public revulsion against administrative abuses and malpractices and so has a splendid opportunity to correct the present lopsided equation between the politicians and the civil services.

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HOENACK, STEPHEN A. Direct and incentive planning within a university. Socio-Economic Planning Sciences, 11 (4) 77, p.191-204.

NAGEL, STUART and MARRIAN NEEF. What is and what should be in university policy studies? Public Administration Review, 37 (4) July-Aug. 77, p.383-90.

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#### COMMUNIST PARTY OF FRANCE

NUGENT, NEILL and DAVID LOWE. The French Communist Party: the road to democratic government? Political Quarterly, 48 (3) July-Sept. 77, p.270-87.

#### COMMUNITY DEVELOPMENT

ANAND, PRAKASH. Punjab's new thrust in rural development. Commerce, 135 (3471) 10 Dec. 77, p.1100-2.

This article deals with the prestigious Rs. 304 crore Integrated Rural Development Programme inaugurated by the Prime Minister on 22nd Nov. 1977. The objectives are: to provide full and gainful employment, to achieve at least a 50 per cent increase in agricultural production;

to revive traditional rural industries and trades; to set up cottage, small-scale and agro-based industries and ancillary industries and full employment of local resources. Within five kilometres of each village will be a focal point where important facilities will be provided. The time-bound programmes will avoid delays and tardiness in implementation and integrated functioning on an area basis will replace the present departmental or sectoral approach.

BARNALA, SURJIT SINGH. Reorientation in rural development. Kurukshetra, 26(4) 13 Nov. 77. p. 5-6.

-Strategy for rural development. Kuru-kshetra, 26(6) 16 Dec. 77, p. 4-5.

CHOPRA, S.P. Changing assets of rural households: 1961-71. Eastern Economist, 69(14) 30 Sept. 77, p. 640-3.

DEVENDRA KUMAR, (Centre of Science for Villages, Warvdha). Strategy for rural development through technological inputs. Khadi Gramodyog, 24(1) Oct. 77, p. 35-41.

Since various voluntary agencies have already established rapport in villages, they can be of great help in collecting information about appropriate techniques and their introduction in the villages. The "mandi" village having a weekly market, has satellite villages from where people come on every market day. Introduction of new techniques in such market villages will quickly take them to the rural sector. The scientists, social scientists, and voluntary constructive work agencies will have to work in unison for speedy rural development.

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ISLAM, MD. ANINUL. A model for village development in Bangladesh. Voluntary Action, 19(3) Dec. 77. p. 21-4.

KABAD, B.K.R. Rural development; basic factors in planning. Times of India, 28 Oct. 77, p. 8.

In most parts of the country, farmers have varying periods of enforced idleness. The primary object of rural development should be to find supplementary occupations. Experts of various kinds work out highly interesting and complicated schemes which have little practical value. As natural environments differ from area to area, there cannot be a single integrated plan of rural development for the whole country. There have to be different plans for different areas and the details have to be worked out through field studies and not as academic exercises.

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MADAN GOPAL. Rural development in perspective. Kurukshetra, 26(1) 1 Oct. 77, p. 9-12.

NAMBIAR, K.K.G. Banks and rural development. Indian Express, 19 Dec. 77. p. 4.

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Integrated development has become an established norm for formulating plans and programmes for rural development. The author, in an invited paper for the third biennial conference of the Association of Development Research and Training Institutes of Asia and the Pacific, reproduced here, examines the subject from the conceptual angle and outlines a framework within which programmes should be drawn up for bringing about integrated rural development.—Reproduced,

RONDINELLI, DENNIS A. and KENNETH RUDDLE. Local organization for integrated rural development: implementating equity policy in developing countries. International Review of Administrative Sciences, 43(1) 77, p. 20-30.

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SHARMA, B.K. Rural development strategies. Kurukshetra, 26(4) 13 Nov. 77, p. 7-11.

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STRATEGIES for integrated rural development. (Papers read at the thirty-seventh annual conference of the Indian Society of Agricultural Economics, New Delhi, December 27-29, 1977). Indian Journal of Agricultural Economics, 32(3) July-Sept. 77, p. 113-80.

Contents: Some alternative strategies for optimal use of land and other resources in the hill region of Uttar Pradesh, by Katar Singh; Rationality of the use of various factors of production on different sizes of farm in the Punjab, by K.C.

Dhawan and P.K. Bansal; Impact of integrated area development schemes on small farmers' economy in Tasgaon Taluka of Sangli District in Maharashtra, by T.K.T. Acharya, S.B. Sayanakar and D.V. Kasar; Impact of integrated crop and milk production on small farms in Punjab, by Raj Vir Singh, R.K. Patel and S.S. Ahlawat; Rapporteur's report on strategies for integrated rural development, by Sulabha Brahme.

TAGUMPAY-CASTILLO, GELIA. A new look at old concepts in rural development. International Development Review, 19(2) 77, p. 23-6.

TARLOK SINGH. Integrated rural development. Kurukshetra, 26(1) 1 Oct. 77, p.13-19.

VAKIL, C.N. Growth with stability. Eastern Economist, 69(17) 21 Oct. 77, p.781-94.

This is the first Dr. Gadgil Memorial lecture delivered by the author on 9th October 1977, at the Indian Institute of Socio-Economic Studies, Dharwar. The theme of the lecture was "Techniques of planning with special reference to rural development". It is argued that for successful implementation the schemes for rural development should be entrusted to devoted workers and not to bureaucrats.

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#### COMPUTERS

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ANDHYARUJINA, T.R. Janata Party and the constitutional amendments. Economic and Political Weekly, 12(45 & 46) 5-12 Nov. 77, p.1881-2.

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STEINER, MIRIAM. The elusive essence of decision: a critical comparison of Allion's and Snyder's decision-making approaches. International Studies Quarterly, 21 (2) June 77, p. 389-422.

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CANDETH, K.P. (Retd. Lt. Gen.) Need to revamp role of Defence Ministry. Indian Express, 6 Oct. 77, p.4.

The Defence Ministry has expanded tremendously and now duplicates practically all departments and directorates in the Army, the Navy and the Air head-quarters. The existing relationship and method of working between the Defence Ministry and the three services result only in delays and frustration. The anomaly can be corrected if some integration is done at the stage when the services initially examine a proposal at the General Staff level. Financial advisers and civilians should be brought into discussion at this

stage. The Ministry of Defence should concentrate on policy. More powers should be delegated to the Service Headquarters. A Chief of Defence Staff with an integrated headquarters should be entirely responsible for operations and implementation of proposals.

RAMO RAO, R. Pakistan's defence preparations. U. S. I. Journal, 107 (446) Jan.-Mar. 77, p.1-17.

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HENDERSON, CONWAY W. Underdevelopment and political rights: a revisionist challenge. Government and Opposition, 12 (3) Summer 77, p.276-92.

HEWITT, CHRISTOPHER. The effect of political democracy and social democracy on equality in industrial societies: a crossnational comparison. American Sociological Review, 42 (2) June 77, p. 450-64.

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## DEVELOPMENT ADMINISTRATION

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stage. The Ministry of Defence should concentrate on policy. More powers should be delegated to the Service Head-quarters. A Chief of Defence Staff with an integrated headquarters should be entirely responsible for operations and implementation of proposals.

RAMO RAO, R. Pakistan's defence preparations. U. S. I. Journal, 107 (446) Jan.-Mar. 77, p.1-17.

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should be determined on the basis of the availability of certain prerequisities. (3) In the present Indian context, the essential prerequisities of the rolling plan method appear to be demanding and in the absence of adequate preparation and deliberations, the prospects for its working are far from bright and it is likely to lead to unintended results. In the light of the discussion, the author concludes that the abrupt change-over in the basic method of planning does not augur well for restoration of credibility in the planning process.—Reproduced.

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#### GOVERNMENT AND BUSINESS

BUSINESS and government. (Papers presented at the nineteenth annual conference of the Australian Regional Groups, held in Canberra on 15-17 Nov 1976). Australian Journal of Public Administration, 36 (1) Mar. 77, p.1-78.

Contents: Seventy five years of Australian federalism, by Geoffrey Sawer; Growth or no-growth? by E.W. Schroder and Stephen Boyden (two papers); Protecting the consumer, by J.V. McKeown and P.H. Gullagher (two papers); Public enterprise, by J.C. Trethowan and C.H. Monk (two papers); Business and government, by Hugh Stretton.

SHINOHARA, MIYOHEI. MITI's industrial policy and Japanese industrial organization—a retrospective evaluation. Developing Economies, 14 (4) Dec. 76, p.66-80.

#### GOVERNMENT ENTERPRISE

CHATTOPADHYAY, P. Assessing the efficiency of public sector units. Capital, 179 (4491) 1 Dec. 77, p.748-50.

The performance of public undertakings is often assessed on the basis of profitability. But it should not be forgotten that many of them are required to fulfil certain social obligations and have to work in conditions in which it is just not possible to makeprofits. Use of profitability criterion for efficiency assessment is fraught with dangerous consequences leading to uncalled for emphasis on certain factors in preference to desirable ones.

LAXMI NARAIN. Financial performance of central government public enterprises. Economic Times, 2 Dec. 77, p.5; 3 Dec. 77, p.5.

-Role of chairmen in public enterprises. Economic Times, 12 Oct. 77, p.5.

The Union Government is anxious to review the present policy of combining the posts of chairman and managing director of public enterprises. The problem is as to whether the chairmanship should be parttime or full-time and whether it should be separated from managing directorship. The advantages and disadvantages of various alternatives are analysed and suggested that once a decision to have a separate chairman is taken. the same should be appointed only on the recommendations of the Public Enterprises Selection Board, and in no case a retired or active politician should be appointed to the post.

MANI, OM. (Bharat Earth Movers Ltd., Bangalore). Problems of public sector management. Defence Management, 4 (2) Oct. 77, p.1-4.

The author has described five important aspects of relationship of public enterprises to the government as its owner. The aspects are—capital investment decisions, top appointments, formulating objectives of the company, directives on policy and information. A few problems of general management are raised due to government relationship. These problems pertaining to marketing, finance, research and development and material management are analysed in this article.

MENON, K. K. (Eastern Naval Command, Visakhapatnam). Problems of service officers as heads of public sector undertakings. Defence Management, 4(2) Oct. 77, p. 14-16, 63-4.

Bad management is one of the reasons for the poor performance of public sector undertakings. Now the government has opened the top jobs in public sector enterprises to non-civil service cadres. The purpose of this paper is to study the problems raised by change in work environment, as they relate to senior officers of

the armed forces, when they take over as heads of public sector undertakings-

RAMASWAMY, N. S. (Indian Institute of Management, Bangalore). Professional management content in public sector. Indian Manager, 8(3) July-Sept. 77, p. 273-86.

As public sector in India is playing a dominant role in the country's economy, the management of public undertakings assumes a great significance for the future of the country. Is management in public sector different from that in private sector? If so, what are differences? How do we measure professional management content? What is to be done to improve the professional content in public sector management? These are some of the questions the author has examined in this article.

SONDHI, MANTOSH. (Ministry of Steel & Mines, New Delhi). Management of public sector. Lok Udyog, 11 (6) Sept. 77, p. 3-6.

In India the growth of the public sector has been quite fast after independence. Under the imperative need for quick development of industrial infrastructure. it was necessary to borrow technology, machinery and operational skills from the developed countries. The present working relationship between the public sector undertakings and the Government is such that each one understands, appreciates and respects the other's role and responsibilities and it has given rise to a mutual feeling of trust and interdependence. Indian managers, technicians and scientists have acquired the necessary expertise and resource potential for a self-sustained, self-propelled momentum of growth.

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sing? Llyods Bank Review, (126) Oct. 77, p. 17-33.

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### INDIA-POLITICS

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JHA, AKHILESHWAR. Academic intellectuals and the emergency. New Quest, (3) Sept. 77, p.5-12.

PLASTRIK, STANLEY. The reawaken-

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# INDIA-SOCIAL POLICY

DATTA-CHAUDHURI, MRINAL. The framing of social policy; ethics and welfare are not enough. Times of India, 4 Nov. 77, p.8.

The ethical or the welfare content of a proposed policy provides only one side of the overall social considerations which should go into the formulation of such a policy. More often the seeds of faulty implementation are embedded in the formulation of the policy. A few examples are given to show that a policy measure is feasible only if it does not create contrary incentives either in the target groups or among the personnel of the implementing machinery. Since social science research is supported generously by government, Indian social scientists have an obligation to make the fruits of their findings available to policy-makers.

#### INDUSTRIAL DEMOCRACY

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Contents: Toward the participatory enterprise: a European trend, by Kenneth F. Walker; Unions and industrial democracy, by Adolf F. Sturmthal; Industrial democracy and industrial relations, by John P. Windmulfer; New focus on industrial democracy in Britain, by Andrew W.J. Thomson; West German experiences with industrial democracy, by Friedrich Furstenberg; The "reform of the enterprise" in

France, by Yves Delamotte: Industrial democracy in Scandinavia, by Bernt Schiller: Between harmony and conflict: industrial democracy in the Netherlands. by Will Albeda: Collective bargaining: the American approach to industrial democracy, by Milton Derber; Participative management in India: utopia or snare? by Subbiah Kannappan and V.N. Krishnan; The industrial community in Peru, by William Foote Whyte and Giorgio Alberti; Worker participation in Israel: experience and lessons, by Eliezer Rosenstein; The Soviet model of industrial democracy, by J.L. Porket: Self-management in Yugoslavia, by Marius J. Broekmeyer.

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#### INDUSTRIAL PSYCHOLOGY

TRIVEDI, D.N. (Kent State University, Salem, Ohio) Causes of individual modernity: a study among railroad employees in India. Human Organisation, 36 (2) Summer 77, p.150-5.

Some theorists contend that an occupational setting influences individual modernity. Others counter by saying that such influences are detected and grasped by workers, and have bearing on their modernity only if the workers have considerable urban contact and/or formal education. The aim of this study is to test empirically the validity of these positions. For this purpose, 305 railroad employees in Northwest India were interviewed. The findings lend strong support to the position that only workers with a formal education and/ or urban contact perceive and internalize influences inherent in an occupational setting, which in turn make them modern. -Reporduced.

# INDUSTRY, RURAL

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## INDUSTRY, SMALL-SCALE

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IQBAL, BADAR ALAM. S.F.C.s and small sector—an appraisal. Modern Review 141 (4) Apr. 77, p.226-33; 141 (5) May 77, p.269-72.

MAZUMDAR, H.K. and A. NAG. Survey of mortality of small scale industries in South India. Indian Manager, 8 (3) July-Sept. 77, p.293-325.

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PATEL V.G. Innovations in small enterprise development—Gujarat experience. ASCI Journal of Management, 6 (2) Mar. 77, p.211-22.

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The Small Scale Industries Development Organisation is carrying on through its sub-organisations various financial, training, extension and market promotion programmes to boost the overall growth of small sector. The main objectives of these programmes are to facilitate the entry of potential entrepreneurs of varied social strata in manufacturing sphere and to solve the problems of capital, technical know-how, marketing, raw material, etc. which hinder the performance of the entrepaper endeavours to preneurs. This evaluate the effectiveness of the programmes in terms of their desired objectives. The analysis is based on the data collected from 140 units from Punjab and 105 from U.P. Many Small entrepreneurs do not

perceive stability in their business due to inter-sectoral and inter-state discriminations in one form or the other.

# INFLATION—GOVERNMENT CONTROL

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# INFORMATION SERVICES, GOVERNMENT

NAYAR, KULDIP. Is Information Ministry necessary? Indian Express, 10 Nov. 77, p.6.

The Information and Broadcasting Ministry has five major Units—Radio and T.V., Press Information Bureau, Films Division, Directorate of Audio Visual Publicity and Publications Division. The Shah Commission has brought out how a few persons in the Ministry can manipulate the media for political purposes. If democracy is to endure in this country, it is necessary to keep information free and

untainted. There is a case to disband, the Ministry and re-establish the media in such a way that they have very little to do with the government, U.S. and U.K. do not have any such Ministry.

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Professor Rajadhyakasha discusses in this article the place of the executive authority in relation to the municipal government. He lists its powers and duties and argues for happy relations between the executive authority and the council so as to achieve the twin objective of the democratic government and good and efficient administration. He argues for more positive acceptance of the leadership and primacy of the chief officer.

He particularly draws our attention to that executive authority with which the council has to grapple, and which resides not within the council, but without—and that executive authority is the state wielding enormous control over the functioning of the municipal council. He suggests that municipal Act should be suitably amended to divest the executive of this power instead of leaving the entire question of supersession to the discretion of the state. Reproduced.

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# PERSONNEL, MUNICIPAL

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#### POLICE

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BHANOT, M. L. (Bureau of Police Research and Development, New Delhi). Economisation of manpower through modernisation—a case study of the Delhi police. Police Research and Development, Apr.-June 77, p. 1-12.

At present, Delhi is divided into five police districts, with 48 police stations. The manpower requirements for policing an area depend on factors like population. crime rate, geographic situation, etc. This article is designed to find out the extent to which manpower can be economised through increased mobility and the advisability of linking future manpower requirements with the growth of population. The police stations are unable to ensure even the minimum level of policing with the existing resources. If crimes have to be prevented, if the criminal has to be deterred, if public confidence in police has to be restored, we need the policeman in the beat. The search for economy in manpower by making beat patrolling staff mobile or partially mobile should not be pursued because of the obiyous and serious loss of public contact which it is bound to entail. Modernisation and manpower are complementary to each other. One

cannot supplant the other without serious detriment to efficiency and effectiveness of the force.

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NAYAK, R. K. (AICC, New Delhi). Central reserve police force in the federal polity. Socialist India, 15 (16) 8 Oct. 77, p. 10; 15 (17) 15 Oct. 77, p. 6.

Under the CRPF Act, 1949, the Centre is empowered to deploy CRP to quell violence and disorder in the states. At times there has been controversy between the Centre and the State over such deployment. All Federal States with possible exception of West Germany recognise that prevention of civil disorder and insurrection is a legitimate Federal function. The present Indian government is opposed to CRP deployment in States without their consent and approval, but according to the author there should be no fear that such deployment will be against the interests of the society at large.

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Contents. The problem, by K. F. Rustamji; The subculture, by Ved Marwah; Structural changes, by S. C. Misra; System credibility, by B. G. Verghese; Democracy and social defence, by T. Anantha Chari; Accountability, by C. V. Narasimhan; A more complex problem, by K. K. Dass; Further reading, by M. P. Nayar; Commu-

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RAMACHANDRA REDDY, K. Role of police in a welfare state. C. B. I. Bulletin, 11(9) Sept. 77, p. 1-3.

REED, MEYERS S., JERRY BURNETTE and RICHARD R. TROIDEN. Wayward cops: the function of deviance in groups reconsidered. Social Problems, 24 (5) June 77, p, 565-75.

REINER, ROBERT. Police rules, O. K. Contemporary Review, 231 (1338) July 77, p. 17-21.

REINER, ROBERT. Reds in blue? New Society, 38 (731) 7 Oct. 76, p. 14-16.

RONAN, W. W., T. L. TALBERT. and G. M. MULLET. Prediction of job performance dimensions: police officers. Public Personnel Management, 6 (3) May-June 77, p. 173-80.

SHAH, GIRIRAJ. Police and its problems. Indian Express, 29 Nov. 77, p. 6.

As disrespect for law and discontent against police behavior has gained alarming proportions, it is necessary to rebuild the service in such a way that it enjoys the confidence and faith of the people. A system designed by a colonial regime cannot serve the needs of a welfare state. The problems created by this framework and increasing political interference are pointed out. The investigation system is outdated, prosecution branch is ill-organised and neglected, and traning has remained unchanged.

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VARMA, S. P. Theories of political development: a critique and search for an alternative approach. Political Science Review, 16 (2) Apr.-June 77, p. 1-19.

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MULLER, EDWARD N. Mass politics: focus on participation. American Behavioral Scientist, 21 (1) Sept.-Oct. 77, p. 63-86.

NACHMIAS, DAVID. A temporal sequence of adolescent political participation: some Israeli data. British Journal of Political Science, 7 (1) Jan. 77, p. 71-83.

#### POLITICAL PARTIES

CHAKRABORTI, SUNIL RANJAN. The ruling Congress in India: a profile of its factional interactions. Indian Journal of Political Science, 38 (2) Apr.-June 77, p. 200-17.

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# POLITICAL SCIENCE-HISTORY

CHOSALKAR, ASHOK. Power legitimacy and authority in ancient India. Political Science Review, 16(2) Apr.-June 77, p.59-70.

# POLITICAL SCIENCE—RESEARCH

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# POLLUTION

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# POPULATION-MIGRATION

REES, GARETH and TERESA L. REES. Alternatives to the census: the example of sources of internal migration data. Town Planning Review, 48(2) Apr. 77, p.123-40.

# POSTAL SERVICE

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CHATTOPADHYAY, BOUDHAYAN. Poverty and despotism. Economic Times, 28 Dec. 77, p.9; 29 Dec. 77, p.5.

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O'MARA, RICHARD. The press ombudsmen. New Society, 40(768) 23 June 77, p.605-6.

RAJ, K.N. Lessons of emergency and freedom of press in India. Mainstream, 16(15) 10 Dec. 77, p.5-8, 34.

REDDY, C.G.K. Does Samachar need restructuring?—a critique of Kuldip Nayar

Committee's report. Economic and Political Weekly, 12(40) 1 Oct. 77, p.1705-9.

# PRESSURE GROUPS

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Contents: Introduction, by M. Ishaq Nadiri; Reflection on the Brazilian experience with indexation, by Affonso C. Pastore, Ruben D. Almonancid, Jose Roberto M. de Barros: An analysis of Friedman's hypotheses on monetary correction, by Antonio Carlos Lemgruber: Indexing and the fight against inflation, by Samuel A. Morley; Indexation: optimality conditions for revenue from inflation and social gain, by Roberto Fendt, Jr.: The basis of the minidevaluation policy, by Adroaldo Moura da Silva: A critical review of the relation between the post-1964 wage policy and the worsening of Brazil's size income distribution in the sixties, by Roberto B.M. Macedo: Monetary correction and indexation: the Brazilian and Israeli experience, by Ephraim Kleiman; What advanced countries can learn from the experience with indexation: some concluding observations, by Don Patinkin.

#### PRICES

TYMINSKI, ANDRZEJ. Changes in the price system for producer goods in Poland (1971-76). Soviet Studies, 29 (3) July 77, p.429-48.

#### **RRIME MINISTERS**

KULKARNI, V.B. How supreme is the Prime Minister? Indian! Express, 6 Nov. 77, p.6.

#### **PROHIBITION**

DAVE, M.M. A practical way to prohibition. Democratic World, 6 (51) 25 Dec. 77, p.9-10, 12.

GOVIND RAO, M. and K.V. RAVINDRA NATH. Prohibition and states' revenue: damage may be overrated. Economic Times, 29 Oct. 77, p.5.

It is normally presumed that adoption of total prohibition will deny the states an

apparently lucrative source of revenue-the state excise duties. In 1974-75 the state excise duties constituted 13.5 per cent of the states' own total tax revenue. In fact imposition of prohibition may increase the consumption of other articles and hence may swell other taxes on goods and services. This paper has a two-fold purpose. Firstly, it examines the revenue implications of prohibition by separating the effect of prohibition policy from that of other economic variables on the states' tax revenue. Secondly, an attempt is made to evolve the tax effort index, after taking into account the various determinants of relative taxable capacities of the states. It is concluded that contrary to popular belief. the imposition of prohibition may not significantly erode the tax revenues of the states.

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TARKUNDE, V.M. Evils of prohibition. Hindustan Times, 2 Oct. 77, p.7.

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COCHRANE, GLYNN. Social inputs for project appraisal. International Development Review, 19 (2) 77, p.9-13.

TRIVOLI, GEORGE W. Project investment analysis and anticipated government mandated expenditures. Financial Management, 5 (4) Winter 76, p.18-23.

#### PUBLIC ADMINISTRATION

BERENSON, WILLIAM M. Testing the information-energy model. Administration & Society, 9 (2) Aug. 77, p.139-58.

COHEN, MICHAEL. Religious revivalism and the administrative centralization movement. Administration & Society, 9 (2) Aug. 77, p.219-32.

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GOODSELL, CHARLES T. The information-energy model and comparative administration. Administration & Society, 9 (2) Aug. 77, p.159-68.

HAWKES, D.H. Resource acquisition in a New Zealand bureaucracy. New Zealand Journal of Public Administration, 39 (2) Sept. 77, p.27-40.

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SELF, PETER. Are we worse governed? New Society, 40 (763) 19 May 77, p.332-4.

TRAGER, FRANK N., ed. Symposium on the national security and public administration. Public Administration Review, 37 (4) July-Aug. 77, p.319-67.

Contents: Introduction, by Frank N. Trager; Public administration and the military, by Chris L. Jefferies; The budget process in the Department of Defence:

1947-77, the strengths and weaknesses of three systems, by Lawrence J. Korb; Department of Defence Research and development management, by Albert G. Dancy; Policy organisation in American security affairs: an assessment, by Barry H. Steiner.

## PUBLIC ADMINISTRATION— RESEARCH

JAIN, R.B. (Univ. of Delhi). Research methodology in public administration in India: a need for new orientation. Indian Journal of Political Science, 38(2) Apr.-June 77, p.253-62.

The courses in "Research Methodology in Public Administration" at the graduate and Ph. D levels in Indian Universities cover a wide range of general topics relating to the field of social science research, e.g., nature and object methods methodology. various analysis, preparation of research design, techniques of data collection, organizing, analysis and presentation of research techniques and so on, which may be at place supplemented by statistical concepts and techniques and a study of survey methods. In actual practice, however, the teaching of Research Methods has been reduced to a mere formality, inasmuch as no attempt is made to relate the theoretical background of the methodology courses with their practical application in researching concrete problems.

Evaluating some of the specific new research methodology which can be frultfully applied in the field of public administration, viz., the controlled field experiment, genetic explanations of administrative elites, study of administration of decisions, the methods of huristic analogy and inductive experience, the article suggests that the research methodology courses in public administration in India would have to rely mainly on the methods and techniques as applicable to other social sciences, but with far greater orientation

and contextual relativity with the practical application in the field of public administration than hitherto emphasised. Both the teaching techniques and research methods would have to be redesigned keeping an overall perspective of the problems and areas of research in public administration. There is additionally a need for the establishment of a common forum or clearing house to coordinate and share the research experiences of various scholars in the field as also to evolve new methods particularly suited to Indian conditions.—Author.

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PAL, S.P. and BALWANTH REDDY. Public distribution system and behaviour of open market prices of foodgrains in India. Margin, 9 & 10 (4 & 1) July-Oct. 77, p.41-8.

PATIL, M.B. Rural public distribution—a great challenge before the cooperatives. Integrated Management, 12(11) Nov. 77, p.22-4.

#### **PUBLIC GOODS**

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GROSS, PAUL F. Federalism policy, economic policy and implementation of

the Bailey report. Australian Journal of Social Issues, 12(3) Aug. 77, p.201-7.

IMPROVING health care in America. Current History, 73(428) July-Aug. 77, p.1-48 (Special issue.)

Contents: Health care and the patient's needs, by Mary W. Herman; The right to health care, by Benjamain B. Page; Voluntary health insurance, by Walter J. McNerney; the case for national health insurance, by Max W. Fine; National health insurance: a social placebo, by Keith Leffler; Medical malpractice suits? by Douglas Conrad; The British national health service in international perspective, by Joseph G. Simanis.

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NAVOZIO, ROBERT. An experimental approach to bandwagon research. Public Opinion Quarterly, 41(2) Summer 77, p. 217-25.

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POLICY analysis in government: alternatives to "muddling through". (A symposium ed. by Norman Beckman). Public Administration Review, 37(3) May-June 77, p. 221-63.

Contents: Introduction, by Norman Beckman; Policy analysis: myth or reality? by Jacob B. Ukeles; University education for public policy analysis by Ernest A. Engelbert; Policy analysis, for the Congress, by Norman Beckman; Policy analysis in state and community, by Selma J. Mushkin; The non-governmental policy analysis organization, by Bruce L.R. Smith; Beyond anlysis, by Allen Schick.

# PUBLIC POLICY-STUDY AND TEACHING

FLEISHMAN, JOEL L. Policy sciences at Duke. Journal of Urban Analysis, 4(2)77, p.161-70

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YATES, DOUGLAS T., Jr. The mission of public policy programs: a report on recent experience. Policy Sciences, 8(3)Sept. 77, p. 363-73.

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# **PUBLIC WELFARE**

BAZIN-TARDIEU, DANIELLE. Social planning & social development education in Africa—some practical suggestions. International Social Work, 20(3) 77, p.2-10.

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Contents: Coordination in urban settings, by Adam Graycar and Joanne Davis; Criteria for welfare: needs or earnings? by Ronald F. Henderson; Planning Australia's health and welfare services—a comment, by Michael Court; Women and work: an attitudinal study, by Russell Lansbury; Women and the politics of 'psychotherapy', by Anthony R. Homer; The mentally retarded: towards a national programme, by John Knight; Student withdrawal at the University of New England, by David Watkins.

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JINUSHI, SHIGEYOSHI. Towards life cycle planning for social welfare in postwar Japan. Developing Economies, 14(4) Dec. 76, p.449-67.

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#### PUNJAB-HISTORY

TINKER, HUGH. Pressure, persuasion, decision: factors in the partition of the Punjab, August 1947. Journal of Asian Studies, 36(4) Aug. 77, p.695-704.

#### PURCHASING

ROUND, DAVID K. Countervailing power and a government purchasing

commission: an opportunity to promote increased competition in Australian industries. Australian Journal of Public Administration, 36(2) June 77, p.197-204.

# **QUESTIONNAIRES**

CARPENTER, EDWIN H. Evaluation of mail questionnaires for obtaining data from more than one respondent in a household. Rural Sociology, 42(2) Summer 77, p.250-9.

#### RADIO BROADCASTING

KRISHNA CHANDRA. Broadcasting Commission: some suggestions. Yojana, 21(17) 1 Oct. 77, p.17-19.

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#### RAILWAYS

ANTIA, FREDOON P. Is West Coast rail line a viable project? Economic Times, 9 Nov. 77, p.5; 10 Nov. 77, p.5.

DE COSTA, FRANCIS. Post-independence railways: shift in management structure. Economic Times, 18 Oct. 77, p.5.

The Indian railways have evolved traditions and techniques of management that have generally stood the test of time for 125 years. The system and control of management during the British days can be called the patriarchal system. The control of railways, started as private companies, was placed under the Railway Board by the Railway Board Act, 1905.

The issue that is raised time and again is as to how far centralisation of decisions at the Board's level can be decentralised to the zonal railways. Where speed is the essence of efficiency, decentralisation to the possible extent is better from the performance point of view. With technological developments, the requirements of unskilled labour has been reduced while the demand for skilled workmen has increased. The rapidly expanded telecommunication departments have an officer-oriented cadre while many other departments still retain the old colonial structure and do not have adequate number of gazetted officers.

GOGATE, MANOHAR NARAYAN. A case for West coast railway project. Economic Times, 7 Dec. 77, p.5.

KHOSLA, G.S. Running the railways; role of labour and management. Statesman, 11 Nov. 77, p.6.

The Corporate Enterprise Group of Labour and Management set up in 1972 was expected to facilitate the exchange of ideas between labour and management in the interest of efficient operation of the Railways and improved services to the public. The Group did not meet regularly and its purpose to serve as an instrument of participative management was not realised. The Group has now been revived and in its recent meeting the discussion centred mainly on the fulfilment of promises made by Janata Party to railway Responsible cooperation employees. between management and unions can help the Group in generating greater customer satisfaction.

——Safety on rails; the major tasks ahead. Times of India, 28 Dec. 77, p.8.

KISHAN RAO, S. Productivity, gains and accounting for growth in Indian railways, 1951-74. Productivity, 18(3) Oct.-Dec. 77, p.379-92.

## REAL PROPERTY

HUSZAR, PAUL C. Equity and urban growth: real property value appreciation in San Jose, California. American Journal of Economics and Sociology, 36(3) July 77, p.251-61.

#### REFUSE COLLECTION

DAJANI, JARIR S., P. AARNE VESI-LIND And GERALD HARTMAN. Measuring the effectiveness of solid waste collection. Journal of Urban Analysis, 4(2) 77, p.181-219.

ROBINSON, G.S. and L.D. SLEE. The development and application of standard data for refuse collection. Management Services, 21(8) Aug. 77, p.10-18.

SAVAS, E.S. and E.M. BRETTLER. Management and financial alternatives for the delivery of a local government service in the United States: a study of solid waste collection. Local Finance, 6(3) June 77, p.17-23.

#### REGIONAL PLANNING

BARGUR, JONA. The Pampanga Delta-Candaba Swamp development project: an effort in comprehensive regional planning. Philippine Planning Journal, 7(2) Apr. 76, p.18-30.

BHATTACHARYA, B.D. A regional development plan for the Rajasthan desert: land use issues and objectives. Town Planning Review, 48(3) July 77, p.299-307.

DEVELOPMENT of backward areas. Indian Journal of Public Administration, 23(3) July-Sept. 77, p.433-858 (Special number).

Contents: Agricultural programme for backward areas, by B. Sivaraman; Back-

ward area development: issues in administrative planning, by A.P. Saxena: Administration of backward areas, by P. R. Dubhashi; Developing backward areas: some questions concerning strategy, by Sudipto Mundle; Notes towards a theory of indicators of development, by Kamal Nayan Kabra; Agrarian structure and issues in organising small farmer development, by Amal Ray; Administration for tribal development, by B.D. Sharma; The poorest of the poor-story of a backward area, by Mohit Bhattacharya; Strategy for tribal development, by Omprakash Mehra; Role of voluntary organisations in the development of backward areas: Nagaland, by Nalini Natarajan; The role of Rural Electrification Corporation in the development of backward areas, by Lalit K. Sen; Development of backward economy: relevance of Gandhian technology, by Ram K. Vepa; People development: a developmental alternative for Asia, by Doh Joon-Chien; Decentralised planning for full employment, by V. Subramanian; The development of backward areas: a crucial policy issue, by P.C. Mathur; Industrial promotion in backward areasrole of specialised financial institutions, by S.C. Vajpeyi; Identification of backward areas and its policy imperative: a case study of Rajasthan, by M.C. Purohit; Development of backward areas in Gujarat state, by T.K. Jayaraman and V.B. Savdasia; Spatial organisation of service centres in rural India, by Girish K. Misra; Development of backward regions: need for a K. Kasturi; selective approach, by Panchayati Raj and agricultural development: some issues, by S.P. Jain; Administration of criminal justice in tribal areas, by B.K. Tripathy; Law as an instrument for abolition of bonded labour: the case of Rajasthan, by G.B. Sharma; Democratic and development decentralisation backward areas, by S.K. Sharma; organisational pattern. for uniform developmental administration, by Abida Saminddin: Characteristics of emerging leadership in rural India: a case study in a Bihar Panchayat, by S.N. Mishra; Emerging pattern of rural leadership: a study in Gulbarga district, by C.R. Bada; On debureaucratizing bureaucracy, by R.N. Haldipur; Background notes; Bibliography, by Mohinder Singh and R.N. Sharma.

The twenty-eight articles by experts in this Special Number analyse and try to unravel the various facets of a vast and complicated area. The contributors to this volume have not only explained and analysed the background and the existing position but have also made suggestions for corrective or positive action. While highlighting some of the issues involved in their respective spheres of treatment, they have also identified many conceptual and operational problems for scholarly facets in their general ramifications, others have tried to throw light on the relevant areas of discussion through select case studies. The focus is all along on the problem of backward areas and the backward sections of the people. wide spectrum of the coverage extends from identification of the criteria of backwardness to the 'debureaucratisation' the machinery which through its diverse institutions and instrumentalities required and expected to tackle the multifaceted issues involved in cooperation and with the willing and active support of the people.

The measurement of backwardness which has had a fairly long history of academic controversy and even acrimony raises further dust in this issue. Several writers have taken the established and conventional norms to handle their ideas on development; some particularly, Dr. Kabra and Shri Sudipto Mundle, have, however, questioned these very norms regarding their adequacy and their relevance. The approach is naturally conditioned here not only by subjective proclivities but also by the assessment of the objective situation and requirements. Here is an area which is of significant interest not as an intellectual exercise but for its operational consequences.

Shri A.P. Saxena, while pinpointing the issues in administrative planning for backward area development. examines some interesting theoretical parameters of the theme and identifies the tasks. He very perceptively observes that "if we can visualise backward effectively area matrix of social development as a problems, our subsequent effort to examine the essential framework of required administrative planning will be meaningful". His analysis of the underdevelopment trap does not exclude cultural values and economic constraints. Apart from the identification criteria he refers to the range of approaches as he sees them and also focusses attention on the need for organisational change.

In his exposition of the agricultural programme for backward areas. Shri B. Sivaraman makes mention of the possibility of the relative difference in growth between an exclusively agricultural community and another primarily on the industrial path. His observations outlining his programmatic approach reflect both his insight and experience when he draws attention to the inbuilt weaknesses of our agrarian system. Development of agriculture however, be possible without taking into account the stratified structure on one hand and the impulse of dynamics in the farming community, especially the small and the marginal farmers, on the other. He takes into account both the agroclimatic hazards as well as the socioeconomic constraints while outlining his plan to facilitate traditional agriculture to turn scientific. How development in the desired direction can be thwarted by the prevailing structure has been well brought out by Dr. Amal Ray. His analysis of the SFD programme is quite interesting. We have got enough experience in this regard during the last decade which should serve the policy-makers in the future

in this Number to the problems of tribes and tribal areas. Dr. B.D. Sharma leads with a detailed account of the evolution of the administration of the tribal areasnot just law and order, but the social and economic implications of the system. With his knowledgeability and enthusiasm, the observation and suggestions he makes deserve all consideration. Shri O.P. Mehra enters a caveat asking for a more realistic planning and administration of the tribal sub-plan. Shri B.K. Tripathy, with his background of the police administration. raises the issue of the administrative needs of the tribals and the character and quality of the administration of criminal justice in view of the effect that they are apt to have on the credibility and effectiveness of the system. The role of voluntary organisations in the development of tribals by their aid to the governmental effort and by their own initiative in taking up ameliorative steps suo moto, has been suggested by Dr. (Mrs.) N. Natarajan taking up Nagaland as an illustration. The question of activating and involving the voluntary agencies is one of the crucial areas in our administration in general. It is important to consider as to why the voluntary organisations, in spite of the fact that more financial assistance is being made available to them from the Government, do not seem to be active in their working and lasting in their impact.

The development of infrastructure is necessarily important for the growth of backward areas. The role of cheap electricity for farming as well as for domestic consumption is stressed by Dr. Lalit K. Sen and, interestingly, he has also spelt out the index for messuring backwardness that the Rural Electrification Corporation has adopted for its purpose. The communications network is another very essential element of infrastructure for development. The concept of village roads must not be viewed just as the provision of a social amenity. The economic poten-

Considerable thought has been given tial of a developing region provides the this Number to the problems of tribes right perspective.

In his paper on industrial promotion in backward areas and the role that the specialised financial institutions have played, Shri S.C. Vajepyi has made a comprehensive survey. He has referred to the crucial importance of the complementarity of advisory and promotional services as well as of concessional finance. The question of developing and promoting local entrepreneurship with a view to optimise local resources and create avenues for employment, somehow receives attention more in publicity than in achievement. He has rightly mentioned that "the odds are very heavy against the persons with small means who are greatly handicapped to participate effectively in the development process and to improve their levels of living" and goes on to advocate promotion of industrial cooperatives and strengthening of panchayati raj institutions. All this needs greater conscious administrative and organisational effort and not a spectacular or patch work approach. Shri Vajpeyi also significantly remarks: "Besides physical capital formation through the development of communications, transport, power and other infrastructural facilities, it is equally necessary to invest in man through health, education and training facilities and harness science and technology to introduce better techniques of production and achieve more efficient management of resources in all sectors of the economy". Unfortunately, however, in working situations, the elitist lonsided approach is seen to be more capable in rationalising inadequacies than in taking a total view of things with a modicum of social sensitivity.

It is in this context that the relevance of the Gandhian technology with its emphasis on the dignity of labour and putting man before the machine and the system, becomes exceedingly important. Dr. Ram K. Vepa has examined the implications and the relevance of the Gandhian technology in our conditions in a scientific spirit, In this he has brought to bear his experience of administration and industry along with his understanding of technology and all that it stands for in the modern world. On a wider can vas. but from an altogether different angle, Dr. Doh Joon-Chien takes up the question of wide spread poverty in Asia and calls for a 'People Development (P.D.)', which he considers to be a humanistic approach to development and wherein primacy is not accorded to materials, systems or institutions. But the role that he ascribes to the state in this regard, unlike Gandhi, may itself indicate the need for a closer look at the social milieu and the institutional background.

Shri V. Subramanian elaborates the steps to be taken for generating employment in the backward areas in which he stresses the role of voluntary organisations and the need for harnessing the expertise and experience of private business with the requisite social motivation. He makes a plea for decentralised planning and he imaginatively identifies and unfolds a plan of action for an integrated rural development which must take into account motivation, management inputs, finance and infrastructure.

Dr. S.K. Sharma, in his paper relating to democratic decentralisation and development of backward regions, has traced out the policy and structural developments in this area and makes a strong plea for harnessing local initiative, enthusiasm, resources and institutions. Shri S.P. Jain has highlighted some of the issues in the rolerelationship of panchayati raj and agricultural development. The experience of the past is a pointer not only to the need for administrative gingering up but also for vigilance in respect of both the old and the new pockets of vested interests. In her contribution, Dr. Abida Samiuddin has tried to work out a uniform pattern for developmental administration with reference to rural development and in the light of the varied experience of both the community development as well as the panchayati

raj institutions. In this area the analysis of the emerging pattern of rural leadership by Shri S.N. Mishra in Bihar and Shri C.R. Bada in Karnataka has considerable significance.

In their respective case studies of the backward areas of Rajasthan and Gujarat. Shri M.C. Purohit and Shri T.K. Javaraman identify the norms of backwardness, scrutinise the prevailing situation and stretch out the possibilities in a diagnostic approach suggesting remedial measures. Shri G.B. Sharma pleads for a more active use of law, as it obtains today, for a speedy and certain abolition of the institution of the bonded labour and for rehabilitating these unfortunate fellow citizens. He takes Rajasthan to explore the problem by way of case study and illustration. He also tries to pinpoint the weaknesses of the legal and administrative measures in this respect. It is a matter of some satisfication that this barbaric and shameful relic of the feudal society which unfortunately still persists with us has aroused some interest in intellectual cricles. Another recent study of the subject of bonded labour has been called by its author as 'The Politics of Poverty'. Besides the need for concentrated action by the diverse governmental agencies. democratisation of the economic and political structures, a vigilant public opinion and mass mobilisation by grassroot social and voluntary agencies may be urgently required.

Spatial selection and organisation have been stressed by Dr. Girish Misra and Shri K. Kasturi; the former reinforces the service centre development idea with commendable theoretical background and the latter deals with growth centres. Some of the conceptual issues and operational problems that emerge from their analysis merit consideration in policy-making as well as programme formulation for a balanced regional and area development. Shri P.C. Mathur in his paper on the development of backward areas, poses a crucial policy issue:

"Are we seeking to develop the backward areas as such, or the people of these backward areas"? He goes on to comment that "the backward areas may develop; the bulk of the people of these areas, however may still continue to be poor and exploited". This sounds like a conundrum. In reality it is the voice of realism and provides a word of caution if the dilemma of development of backward areas by the people and for the people is to be resolved.

The contribution by Shri R.N. Haldipur which winds up the Special Number calls for a change in the approach and attitude of bureaucracy in the new environment of mass expectations—a point touched upon by Shri P.R. Dubhashi also earlier in the volume. Shri Dubhashi makes a forceful plea for strengthening administration even by relaxing conventional norms, if backward areas are not to continue to remain backward. His is a plea for administrative innovation. Shri Haldipur views the problem in a slightly different perspective of approach and attitude.

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Part V: Report on socio-eeonomic survey of Lephripara Block, Sundergarh District (Orissa); Tribal economy and exploitation, by K.J. Mathew; The impact of Christian mission on tribals, by Rajana Gangwar; Forest policy, by O.P. Arya; Marketing of agricultural and forest produce, by Lalthara; Excise policy, by Ashok Sinha.

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In this research article on State control of municipalities in Bihar Dr. Lakshman Pd. Srivastava exantines the existing types of state control over local bodies. His findings are that the state control over municipalities in Bihar is excessive; that the tools of administrative control are outdated, unimaginative and negative; that the supersession of municipalities in many cases uncalled for; that the financial control of the State over the finance is at present too wide and there is hardly any scope for self-government left with the municipalities. In order to reduce the rigidity of the state control over the municipalities, he suggests, that, the control of petty matters should be done away with and municipalities should not be superseded on vague charges of incompetence. The

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Modern technologies are enormously burdensome to the rich countries and absolutely ruinous for the poor ones. They create innumerable new problems and difficulties, place ever-increasing burdens upon ecological balance, make inordinate demands upon the resource endowment of the world, and prove ultimately unsupportable by the social structure. Transfer of such violent technology will only ruin the poor countries. As against the laboursaving, capital intensive, highly sophisticated and violent technology, systematic work will have to be done to create a nonviolent technology which invariably scores non-violence, smallness, simplicity and capital cheapness, if human weal is the aim.

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Much of the ineffectiveness of scientists in developing countries is due to their preoccupation with problems which have no immediate bearing on the problems of the countries in which they are situated. Fortunately it is being increasingly recognised that there is a considerable body of knowledge within the developing countries themselves which is far more relevant and directly applicable than anything the West can offer. The problem areas of rural development are: (1) the generation of suitable technologies that are appropriate and relevant to the developing countries; (2) the delivery or transfer of such technologies to the rural areas; and (3) the administrative milieu. Sharing of information between the developing countries themselves can yield useful results. The steps taken in Sri Lanka are analysed. These steps are in the right direction and are worthy of all encouragement.

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This paper aims at developing a conceptual framework of organisation development (OD), visualising the role of training in it and reviewing the practices of public sector companies in India in this regard. It is divided into five sections. Section I deals with the conceptual aspect of OD. Section II analyses the organisational environment in public sector and need for OD. Section III briefly reviews the OD and training activities. Section IV examines as to how OD can be introduced in public sector companies. Section V offers observations regarding role of training in OD introduction.

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This is a text of the Valedictory Address delivered on 26th February 1977 on the occasion of the first Training Programme for RJS Officers organised by HCM State Institute of Public Administration, Jaipur.

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Contents: 20-Point programme (five syndicate reports): 20-Point economic programme in Machya Pradesh, by S. C. Verma; 20-Point economic programme in Punjab, by Hardev Singh Chhima: Progress in the implementation of the 20-Point programme in Tamil Nadu, by Rathi Vinay Jha; 20-Point economic programme in Meghalaya, by C.N.S. Nair: Dawn of new era in Andaman and Nicobar, by D.C. Misra: Brief notes on progress achieved in the implementation of the 20-Point economic programme in Lakshadweep, by T K. Rayindranath; Notes on 20-point programme of the Prime Minister and the role of district administration in emergency relief, by Manik Lal Ganguly; Role of district administration in emergency, by Dilip Singh; 20-Point economic programme-bibliographical study, by J.P. Gupta; Prime Minister announces economic programme.

#### UNEMPLOYMENT

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GUPTA, RAJENDRA KUMAR and S.N. GANDHI. Unemployment among scientific and technical personnel. Economic Times, 13 Dec. 77, p.5.

KHAN, M.Y. Tackling rural unemployment; land reforms major solution. Economic Times, 6 Oct. 77, p.5.

The author has examined the problem of rural unemployment in the light of steps taken so far and has offered some suggestions to solve it. In a country like India it is difficult to find out magnitude of unemployment. Labour productivity in agricultural sector is low and employment opportunities in self-cultivation are declining. Increase in area under commercial crops, cropping intensity, irrigation and adoption of HYV varietie provide better setting for work potentialities. The agricultural labour force needs fuller employment in rural areas. This can be achieved with rapid investment in agricultural sector and expansion of rural industries. Land reforms should not fragment the surplus land into uneconomic holdings. The better alternative is to have large cooperative farms.

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## U.K.-ECONOMIC POLICY

LOMAX, DAVID F. Economic and social change. National Westminster Bank Quarterly Review, May 77, p.2-6.

#### U.K.-POLITICS

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# UNIVERSITY GRANTS COMMISSION

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BROWN, LESTER. Slowing urban growth. American Review, 22(1) Autumn 77, p.67-76.

MAITRA, M.S. Urban development—by choice or by compulsion. Nagarlok 9(3) July-Sept. 77, p.12-31.

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OFER, GUR. Industrial structure, urbanization, and the growth strategy of Socialist countries, Quarterly Journal of Economics, 95(2) May 76, p.219-44.

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SABERWAL, SATISH. Indian urbanism: a sociohistorical perspective. Contributions to Indian Sociology, 11(1) Jan.-June 77, p.1-19.

#### VALUE ADDED TAX

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## VILLAGE PANCHAYATS

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No thorough and empirical study has been made on the role of political parties in panchayati raj system. What is found in a plethora of literature on panchayati raj is its casual treatment in the discussion of other aspects of panchayati raj and a few reflective essays. The author believes exploration on systematic line in this, so far a rather neglected area, will certainly be a welcome addition to our knowledge on the working of panchayati raj system, and hence to the existing literature on panchayati raj.—Reproduced.

NARAYANA RAO, K.V. (National Institute of Community Development, Hyderabad). Panchayati raj in Karnataka. Community Development and Panchayati Raj Digest, 9(1) July 77, p.21-39.

Karnataka had a large number of panchayats even at the advent of independence. The Mysore Village Panchayats and Local Boards Act, 1959 came into force in November 1959. The author has analysed the salient features of the Act and has described functioning of the institutions established under it. The intitutions are—Village panchayats, Town panchayats Taluk boards and District development councils.

SAXENA, R.N. (HCM State Institute of Public Administration, Jaipur), A game of chess: a case study. Prashasnika, 6(1) Jan.-Mar. 77, p.71-8.

The vast financial powers of Vikas Adhikari are exercised in consultation with various standing committees. In 1975, Mr. Ravindra, RAS officer, was posted as Vikas Adhikari at Panchayat Samiti, Kareda. He was a straight forward young

man with a keen sense of official decorum and a great aptitude for development of Panchayat Samiti. Even then due to the displeasure of Pradhan he had to move out of Kareda. In this case study the events leading ultimately to Mr. Ravindra's transfer are described.

#### VOTING

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DORON, GIDEON and RICHARD KRONICK. Single transferrable vote: an example of a perverse social choice function. American Journal of Political Science, 21(2) May 77, p.303-11.

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HARROP, MARTIN. Beliefs, feelings and votes: the British case. British Journal of Political Science, 7(3) July 77, p.301-20.

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#### WAGE PAYMENT PLANS

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MCCARTHY, CHARLES. A review of the objectives of the national pay agreements 1970-1977. Administration, 25(1) Spring 77, p.120-36.

# WAGES

MUKHERJEE, D.P. Is a national wage policy feasible? Capital 179(4491) 1 Dec. 77, p.746-7.

PARTHASARTHI, S.K. Job compensation imbalance; need to evolve new structure. Economic Times, 19 Nov. 77, p.5.

TRIPATHI, K.M. and A.S. BHARAD-WAJ. Wages in manufacturing industries. Indian Labour Journal, 18(10) Oct. 77, p.1457-75.

WARRIAR, S.K. (Indian Institute of Management, Bangalore). National wage policy; problems and prospects. Lok Udyog, 11(6) Sept. 77, p.11-17.

Since the objective of a national wage policy is to promote economic development without building up inflationary pressures, the rate of increase of money wages should be kept within the rate of increase of national output. Wage policy should motivate people to work harder and produce more goods and services to ensure a better standard of living for themselves and for others. Low wages in India the cause as well as the result of low productivity. The author has proposed a wage packet which is directly related to Periodic wage revisions productivity. should be done under productivity guidelines evolved by an independent professional body at the national level.

#### WATER SUPPLY

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# WELFARE ECONOMICS

CARRIER, JOHN and IAN KENDALI. The development of welfare states: the production of plausible accounts. Journal of Social Policy, 6(3) July 77, p.271-90.

# WEST BENGAL-ECONOMIC CONDITIONS

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## WOMEN

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Contents: Women in the international world, by Margaret Mead; Poor rural women: a policy perspective, by Adrienne Germain: The role of women in the developing process: market integration or family disintegration, by Fredricka Pickford Santos; Changing roles of women in the developing regions of the world, by Helvi Sipila: Education and female modernism in the Muslim world, by Nadia H. Youssef; Indian women in processes of development, by Doranne Jacobson; Political participation and development: the role of women in Latin America, by Steffen W. Schmidt; Conceptualizations of African women's role in development: a search for new directions, by Ida Rousseau-Mukenge.

# WOMEN-EMPLOYMENT

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## WORK TRAVEL

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ERICKSEN, JULIA A. An analysis of the journey to work for women. Social Problems, 24(4) Apr. 77, p.428-35.

# DIGEST OF PUBLIC DOCUMENTS

India. National Commission on Agriculture, 1970.

Report. Delhi, Controller of Publications, 1976. 15 Vols.

The Government of India appointed the National Commission on Agriculture on August 29, 1970 with the following terms of reference.

- (1) To examine comprehensively the current progress of agriculture in India and to make recommendations for its improvement and modernisation with a view to promoting the welfare and prosperity of the people.
- (2) In particular, to investigate and report on the following aspects of agriculture—(a) Crop production and land and water development, (b) Animal products, fisheries and forestry, (c) Research, education and training, (d) Organisation and supporting measures, (e) Employment and manpower, (f) other aspects.

Shri C. Subramaniam, formerly Union Minister for Food and Agriculture was appointed chairman, but he resigned, with effect from January 28, 1971. Shri Nathu Ram Mirdha, formerly Minister for Agriculture, Rajasthan, took over as Chairman on 1st February 1972.

The report is unanimous and carries the general consensus of State Governments and

concerned Central Ministries and progressive farmers on all major policies and programmes. It comprises 69 chapters in 15 parts. Part I gives a brief historical review of the main policy and institutional change since the publication of the Report of Royal Commission on Agriculture in India 1928, progress up to 1973-74 of agricultural development before and after Independence and some economic aspects of agriculture.

Part II starts with the role of agriculure in economic development and proceeds to discuss the principle of growth with social justice. The main issues of policy and strategy and centre and State relations in agriculture are elaborated in the next two chapters. Nutrition policies are discussed in the last chapter of this part. Part III deals with demand projections, supply possibilities and export possibilities and import substitution.

In Part IV, the chapter on climate and agriculture is followed by descriptions of the important rainfall and cropping patterns in India. In Part V are elaborated Resource Development, such as irrigation, command area development, land reclamation and development, soil and moisture conservation and electricity for rural development.

Part VI deals with Crop Production, Sericulture and Agriculture in eight chapters: reorientation of cropping systems, foodgraius, commercial crops, horticulture, plantation and fodder crops, sericulture and apiculture.

Animal Husbandry has been discussed in Part VII in nine chapters. They are cattle and buffaloes, dairy development, sheep and goats, poultry, other livestock, mixed farming, livestock feeding, animal health, meat production and animal byproducts. Fodder crops and animal husbandry research and education have been discussed in Parts VI and XI respectively.

There are four chapters in Part VIII on Fisheries viz., inland fisheries and aquaculture, marine fisheries, crustacean fisheries and their utilisation and making of fish and fishery products.

Part IX on Forestry begins with the chapter on forest policy and goes on to deal with the various aspects of forestry development in separate chapters on production and social forestry, minor forest produce, forest ecology and wild life management, protection and law and plan-

ning, research and education related to forests.

Part X is concerned with Inputs. Separate chapters have been devoted to seeds, fertilisers and manures, plant protection chemicals, farm power and implements and machinery. Research, Education and Extension are covered in three separate chapters in Part XI. The supporting services and incentives are dealt with in Part XII. There are separate chapters on credit incentives, marketing, transport and storage, processing and agro-industries.

Part XIII deals with Rural Employment and Special Area Programmes in two separate chapters. Planning, statistics, administration and farmers' organisation are discussed in Part XIV in separate chapters. There is also a brief chapter on international cooperation.

The last part of the Report, viz., Part XV is directed to Agrarian Reforms. The first two chapters of this part give a review of the land reforms policy and land reforms legislation and implementation respectively. The agrarian structure and perspective and consolidation of holdings and agricultural labour are presented in three chapters.

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